



# CITY OF VICTORVILLE Victorville, California

Comprehensive Annual Financial Report

Year ended June 30, 2018



# Comprehensive Annual Financial Report

Year ended June 30, 2018

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14343 Civic Drive P.O. Box 5001 Victorville, California 92393-5001

January 25, 2019

The Honorable Mayor, Members of the City Council and the Citizens of the City of Victorville, California

# **Introduction**

The City Charter and California state law require that the City of Victorville issue a complete set of financial statements annually and that an independent firm of certified public accountants audit this report in conformance with generally accepted auditing standards (GAAS). The Comprehensive Annual Financial Report (CAFR) of the City of Victorville for the year ended June 30, 2018, is hereby submitted.

The CAFR was prepared in conformance with generally accepted accounting principles (GAAP) as promulgated by the Governmental Accounting Standards Board (GASB). This report consists of management's representations concerning the finances of the City of Victorville. Consequently, management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal controls that it has established for this purpose. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City's financial statements for the fiscal year ended June 30, 2018 were audited by Davis Farr, Certified Public Accountants. An independent audit involves examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The auditor's unmodified opinion on the basic financial statement is included in the Financial Section of this report.

Management provides a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Victorville's MD&A can be found immediately following the report of the independent auditors.

#### **Profile of the Government**

The City of Victorville is located in the High Desert along Interstate 15, about 40 miles north of the City of San Bernardino, and serves an area of 74.09 square miles with a population of approximately 123,701.

The City of Victorville was incorporated as a general law city on September 21, 1962. On July 26, 2008, The City of Victorville became a charter City that operates under a Council-Manager form of government, with five elected Council members served by a full time city manager and

staff. The City Manager is responsible for the efficient implementation of Council policy and the effective administration of all City government affairs. Victorville's economic community is a vital mix of retail, shopping, restaurants, service businesses, hotels, public services, and industry.

The City provides a full range of services including highways and streets, sanitation, water, park and recreation, library, aviation, municipal utilities, public improvements, planning and zoning, community development, code enforcement, and general administrative services. The City contracts with the County of San Bernardino for police and fire services. In addition to general government activities, the City Council also serves as the Board of Directors of the Southern California Logistics Airport Authority (SCLAA), the Southern California Logistics Rail Authority (SCLRA), and the Victorville Water District. Therefore, these activities have been included as part of the City of Victorville's financial report. Additional information on these entities can be found in Note 1 in the notes to the financial statements.

The City maintains extensive budgetary controls. The objective of these controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Council. Activities of the general fund and special revenue funds are included in the annual appropriated budget. Project-length budgets are prepared for the capital project funds. The level of budgetary control (i.e., the level at which expenditures can not legally exceed the appropriated amount) is at the departmental level within each fund. The government also maintains an encumbrance accounting system as one method of maintaining budgetary control. Encumbered amounts lapse at year-end. However, outstanding encumbrances generally are re-appropriated as part of the following year's budget.

# **Local Economy**

The economy has slowly turning around over the last few years and Victorville continued to strive with its economic growth during fiscal year 2018. New businesses such as restaurants and retail stores helped maintain the City of Victorville's high Sales Tax revenue for fiscal year 2018. Property tax revenue continues to increase, with the net taxable assessed property value for Victorville increasing by 2.88% during fiscal year 2018.

Southern California home prices continue to rise. Low mortgage interest rates, combined with low housing inventory, continue to drive up demand for housing. Victorville's median housing price at the end of June 2017 was \$222,150 and at the end of June 2018, that price has risen to \$234,171, a 4.82% increase in home price value.

Nationally, unemployment rates have declined over the past few years; however, Victorville rates still remain high in comparison to the national and State of California rates. The California Employment Development Department reports that for calendar year 2017, Victorville's average unemployment rate was 7.1%, up from 6.1% for calendar year 2016.

#### **Long-term Financial Planning**

The 2019 fiscal year budget continues to practice conservative revenue estimates but anticipates an increase in general fund revenues. The total estimated revenue for the General Fund is \$72.3 million, an increase of approximately \$13 million as compared to 2018 fiscal year budget. \$11 million of this increase is the result of a Council approved interfund loan repayment agreement and promissory note between the General Fund and the Victorville Municipal Utility Services Fund (VMUS). VMUS will repay the General Fund \$17,850,143 over eight years, with the initial payment of \$11 million recorded on July 1, 2018. The total General fund expenditures are also estimated higher than that of fiscal year 2018 due to a continued increase in the public safety

contracts, the start up costs for the transition from County fire contract services to a City operated fire department, and the rising costs in contributions to the CALPERS pension system.

Annually, the City of Victorville updates its five year Capital Improvement Project (CIP) plan. Infrastructure improvements are considered capital improvement projects when the expected life is in excess of two years and expenditures are at least \$50,000. In contrast, scheduled purchases of vehicles, computer hardware and equipment are capitalized when the individual cost is \$5,000 or more, with an estimated useful life of greater than two years. These routine purchases are generally accounted for out of special funds or enterprise funds. There are 31 land, vehicle, equipment and computer capital purchases budgeted for fiscal year 2019, totaling \$3.4 million.

Over the last few years, the Southern California Logistics Airport Authority (SCLAA) defaulted on principal and interest debt service payments for its subordinate bond issues. Defaults occurred because of the significant reduction in tax increment revenue resulting from the decrease in assessed value for the Victor Valley Redevelopment Project Area. Over the last couple of years, the assessed value has steadily increased and SCLAA has been able to pay the past due debt service. In fiscal year 2017, SCLAA paid \$7.4 million on previously defaulted interest debt service payments but continued to default on current amounts due. In fiscal year 2018, SCLAA paid \$3.5 million on previously defaulted interest debt service payments and replenished reserve accounts. but defaulted on the December 1, 2017 debt service for two subordinate bonds. However, no defaults occurred on the SCLAA debt service payments due June 1, 2018 or December 1, 2018. After paying all debt service payments on December 1, 2018, \$3,440,106 was sent to the trustee to fully replenish the reserves for the subordinate bonds and pay all past due principal debt service. With this December 1, 2018 distribution, all debt service is now current, all reserve requirements are met, and SCLAA is no longer in default. In December of 2018, Moody's issued an upgraded rating on the Successor Agency to the Victor Valley Economic Development Authority (VVEDA) housing set-aside Tax Allocation Bonds and the Non-Housing Tax Allocation Bonds to "stable" outlook as a result of resolving the outstanding defaults, and increasing assessed values in the project area.

As a going concern, pension costs are expected to continue to rise annually as a result of reductions to the expected rate of return assumption change approved by the CalPERS board. This adjustment will affect pension costs for all employees and the remaining unfunded liability that exists for the former Victorville City fire employees. The recent actuarial statement from CalPERS for the miscellaneous plan projects that the estimated employer contribution, currently at 20.5% for 2018-19 will be at 23.7% for 2019-20 and 25.7% for 2020-21 for miscellaneous employees. These contribution percentages include the employer normal cost rate plus the employer unfunded accrued liability contribution estimated rate. In a proactive move, at the recommendation of staff, the City Council took action on January 16, 2018 to transition to City run fire. Having maintained the legacy CalPERS pension program for the former fire employees, City staff found it more affordable to enroll newly hired City fire employees in an 2%@50 benefit formula plan than it is to continue to pay County costs, whereby classic (Tier 1) employee rates for their 3%@50 benefit plan are more than 65% and increasing to over 72% in the coming years (As reported by SBCERA). The savings on the pension costs for the Fire Department can help to fund increased costs for the other miscellaneous General Fund employees.

On March 30, 2019, the City of Victorville will transition from San Bernardino County Fire Protection District contracted services to its own City operated fire department. The actions taken to resume operations were the result of a thoughtful year long process that began in 2017 studying fiscal, operational and community impacts and future options. Conclusions from this research found that the City would benefit financially and operationally with a city run fire department.

Despite the economic challenges the City has faced, the City of Victorville continues to maintain the following goals and objectives: provide and uphold fiscal accountability and sustainability; dedicate necessary resources for public safety; assist the local economy's growth and progression; excel in maintaining, enhancing, and improving the City's public facilities and infrastructure; and the promoting of conservative thinking.

## **Cash Management Policies and Practices**

Cash which is temporarily idle during the year was invested in the Local Agency Investment Fund (LAIF). The City's investment policy is to minimize credit and market risks while maintaining a competitive yield on its portfolio. Nearly all investments held by the City at June 30, 2018 are classified in the category of lowest custodial credit risk as defined by the Government Accounting Standards Board.

This Investment Policy is reviewed annually to ensure its consistency with respect to the overall objectives of safety, liquidity and yield, and its relevance to current laws and financial trends. Although, no amendments to the policy are proposed, it is the goal of management to pursue a more diversified investment portfolio in 2019 to try to achieve a better return overall. Proposed amendments to the Policy are prepared by Finance staff and reviewed and approved by City Manager and the City Council.

# Risk Management

The City participates in the Public Entity Risk Management Authority (PERMA), a joint powers insurance authority formed under Section 990 of the California Government Code for the purpose of jointly funding programs of insurance coverage for its members. PERMA provides \$50 million of general liability coverage per occurrence and is responsible for paying claims in excess of the City's \$50,000 deductible. The City also participates in PERMA's worker's compensation coverage program. In addition, various risk control techniques, including a safety committee, have been implemented to minimize losses.

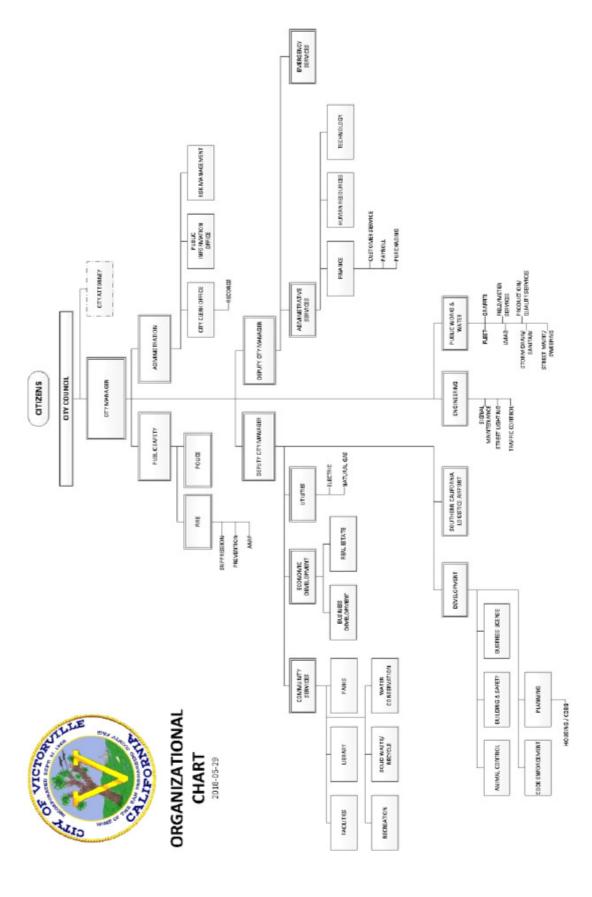
#### **Acknowledgements**

I would like to express my appreciation to all employees of the City of Victorville who assisted and contributed to the preparation of this report. Credit must also be given to the Mayor, City Council members, and the City Manager for their support in maintaining the highest standards of professionalism in the management of the City of Victorville's finances.

Respectfully submitted,

Geờrge N. Harris II

Deputy City Manager/City Treasurer



# Elected Officials and Administrative Personnel - June 30, 2018 <u>Elected Officials</u>



**Mayor** Gloria Garcia



Mayor Pro-Tem Jim Cox



Council Member Blanca Gomez



Council Member Jim Kennedy



Council Member Eric Negrete

# **Executive Team**

City Manager	Keith Metzler
Deputy City Manager	George N. Harris, II
Deputy City Manager	

# **Legal Counsel**

City Attorney..... Andre de Bortnowsky

# **Leadership Team**

Fire Chief	Greg Benson
Police Chief (Sheriff)	Rick Bessinger
City Clerk	Charlene Robinson
Public Information Officer (PIO)	Sue Jones
Director of Community Services	
Director of Public Works/Water	
City Engineer	
Airport Director	Eric Ray
City Planner	Scott Webb
Building Official	
Code Enforcement Official	
Technology Officer	
Human Resources Officer	

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Honorable Mayor and City Council City of Victorville Victorville, California

#### **INDEPENDENT AUDITORS' REPORT**

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Victorville, California, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City of Victorville's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Honorable Mayor and City Council City of Victorville, California Page Two

# **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Victorville, California, as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Emphasis of Matters**

As described further in note 21, the accompanying financial statements have been prepared assuming that the City of Victorville will continue as a going concern. SCLAA has suffered recurring losses in recent years and has defaulted on a number of its recent debt payments. The statewide dissolution of all redevelopment agencies in the State of California creates additional uncertainty with respect to the SCLAA due to its dependency upon tax increment funding from the Victor Valley Economic Development Authority. Additionally, pension costs are expected to continue to rise annually as a result of reductions to the expected rate of return assumption change approved by the CalPERS board. The City's net pension liability as described further in notes 12 and 13 has contributed to a Governmental Activities deficit unrestricted net position of (\$53,035,691). These circumstances have significantly affected the City and raise substantial doubt about the City's ability to continue as a going concern. The financial statements do not include any adjustments relating to the recoverability and classification of asset carrying amounts or the amount and classification of liabilities that might result should the City be unable to continue as a going concern. Our opinion is not modified with respect to this matter.

As described further in Note 24 to the financial statements, during the year ended June 30, 2018, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 75. The City reported a prior period adjustment related to the implementation of GASB No. 75 as described further in Note 24 to the financial statements. Our opinion is not modified with respect to these matters.

# **Report on Summarized Comparative Information**

We have previously audited the City's 2017 financial statements, and we expressed an unmodified opinion on those audited financial statements in our report dated February 12, 2018. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2017, is consistent, in all material respects, with the audited financial statements from which it has been derived.

Honorable Mayor and City Council City of Victorville, California Page Three

#### Other Matters

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules, Schedule of Changes in Net Pension Liability and Related Ratios During the Measurement Period (Agent Plan), Schedule of Plan Contributions (Agent Plan), Schedule of the Plan's Proportioned Share of the Net Pension Liability (Cost Sharing Plan), and Schedule of Plan Contributions (Cost Sharing Plan), and Schedules of Changes in Total OPEB Liability and Related Ratios be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Victorville's basic financial statements. The combining and individual nonmajor fund schedules and financial statements, the introductory section and the statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund schedules and financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund schedules and financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole. The introductory section and the statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Honorable Mayor and City Council City of Victorville, California Page Four

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 25, 2019 on our consideration of the City of Victorville's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Victorville's internal control over financial reporting and compliance.

Irvine, California January 25, 2019

Davis Fan UP

Management's Discussion and Analysis

For the year ended June 30, 2018

# MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Victorville ("the City"), we offer readers of Victorville's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2018. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in the accompanying table of contents.

## Using the Accompanying Financial Statements

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities by the City as a whole and present a longer-term view of the City's finances. Also included in the accompanying report are fund financial statements. For governmental activities, the fund financial statements tell how these services were financed in the short term, as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's most significant funds. The remaining statements provide financial information about activities for which the City acts solely as trustee or agent for the benefit of those outside of the government.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The annual report consists of four parts – management's discussion and analysis (this section), the basic financial statements, required supplementary information, and an optional section that presents combining statements for non-major governmental funds and internal service funds. The basic financial statements include two kinds of statements that present different views of the City:

The first two statements are *government-wide financial statements* that provide both *long-term* and *short-term* information about the City's overall financial status. The remaining statements are *fund financial statements* that focus on *individual parts* of the City government, reporting the City's operations in *more detail* than the government-wide statements.

- The *governmental funds* statements tell how *general government* services like public safety were financed in the *short term* as well as what remains for future spending.
- Proprietary fund statements offer short-term and long-term financial information about the
  activities the government operates like businesses; such as airport, water and sanitation
  activities.
- Fiduciary fund statements provide information about the fiduciary relationships like the agency funds of the City in which the City acts solely as agent or trustee for the benefit of others, to whom the resources in question belong.

The financial statements also include *notes* that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of *required supplementary information* that provides additional financial and budgetary information.

# Management's Discussion and Analysis

For the year ended June 30, 2018

The figure below summarizes the major features of the City's financial statements, including the portion of the City government they cover and the types of information they contain.

		F	und Statements	
Scope	Government-wide Statements Entire City government (except fiduciary funds) and the City's component units	Governmental Funds The activities of the City that are not proprietary or fiduciary	Proprietary Funds Activities the City operates similar to private businesses	Fiduciary Funds Instances in which the City is the trustee or agent for someone else's resources
Required financial statements	Statement of Net Position, Statement of Activities	Balance sheet, Statement of revenues, expenditures and changes in fund balances	Statement of Net Position, Statement of Revenues, expenses and changes in net position, Statement of cash flows	Statement of Fiduciary Net Position, Statement of Changes in Fiduciary Net Position
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset/ liability information	All assets and liabilities, both financial and capital, and short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term debt included	All assets and liabilities, both financial and capital, and short-term and long-term	All assets and liabilities, both short-term and long-term; the City's fiduciary funds do not currently contain capital assets, although they can
Type of inflow/ outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid	All revenues and expenses during year, regardless of when cash is received or paid.

## Management's Discussion and Analysis

For the year ended June 30, 2018

# Reporting the City as a Whole

The accompanying **government-wide financial statements** include two statements that present financial data for the City as a whole. One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the City as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the City's net position and changes within. You can think of the City's net position – the difference between assets and liabilities – as one way to measure the City's financial health, or *financial position*. Over time, *increases and decreases* in the City's net position is one indicator of whether its *financial health* is improving or deteriorating. You will need to consider other nonfinancial factors, however; such as changes in the City's property tax base and the condition of the City's roads, in order to assess the *overall health* of the City.

In the Statement of Net Position and the Statement of Activities, we divide the City into three kinds of activities:

Governmental activities – Most of the City's basic services are reported here. Sales taxes, property taxes, state subventions, and other revenues finance most of these activities.

Business-type activities – The City charges a fee to customers to help it cover all, or most, of the cost of the services accounted for in these funds.

Component units — The City includes two separate legal entities in its report: Southern California Logistics Airport Authority and Victorville Water District. Although legally separate, these "blended component units" are important because they are part of the City's operations and so data from these units are reported with the interfund data of the primary government.

# Reporting the City's Major Funds

The **fund financial statements** provide detailed information about the City's most significant funds – not the City as a whole. Some funds are required to be established by State law, or by bond covenants. However, City Council establishes many other funds to help it control and manage money for particular purposes, or to show that it is meeting administrative responsibilities for using certain taxes, grants, or other money (like grants received). The City's two kinds of funds – *governmental* and *proprietary* – use different accounting approaches.

**Governmental funds** – Most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds as well as the balances that are left at year end which are available for spending. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *current financial* assets that can be readily converted to cash. The governmental fund statements provide a detailed *short-term view* of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer

# Management's Discussion and Analysis

For the year ended June 30, 2018

financial resources that can be spent in the near future to finance the City's programs. We describe the relationship or differences between *governmental activities* (reported in the Statement of Net Position and the Statement of Activities) and *governmental funds* in a reconciliation at the bottom of the fund financial statements.

**Proprietary funds** – When the City charges customers for the services it provides, whether to outside customers or to other units of the City, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities. In fact, the City's enterprise funds (a component of proprietary funds) are the same as the business-type activities we report in the government-wide statements, but provide more detail and additional information, such as cash flows, for proprietary funds. The internal service funds (the other component of proprietary funds) report activities that provide supplies and services for the City's other programs and activities.

# Reporting the City's Fiduciary Responsibilities

The City is an agent for certain assets held for, and under the control of, other organizations and individuals. All of the City's fiduciary activities are reported in a separate Statement of Fiduciary Net Position. We exclude these activities from the City's other financial statements because the City cannot use these assets to finance its operations. The City is responsible for ensuring that the assets reported in these funds are used for their intended purpose.

# Management's Discussion and Analysis

For the year ended June 30, 2018

# **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

A summary of the government-wide statement of net position follows:

# City of Victorville's Net Position (table 1) (In Thousands)

	Governmental			Business-Type							
		Activities			 Activ	itie	s		To	tal	
		2018		2017	2018		2017		2018		2017
Cash and Investments	\$	36,450	\$	37,654	\$ 118,300	\$	118,740	\$	154,750	\$	156,394
Other Assets		38,989		38,150	9,256		9,845		48,245		47,995
Interfund Balances		(2,864)		(2,370)	2,864		2,370		-		-
Capital Assets		462,796		473,590	395,920		402,466		858,716		876,056
Total assets		535,371		547,024	526,340		533,422	1	,061,711	1	,080,446
Deferred outflows - pension		8,917		7,357	5,166		4,845		14,082		12,202
Deferred outflows - OPEB		251		-	266		-		517		-
Deferred charge on refunding			_		 2,070		2,205		2,070		2,205
Total deferred outflows of											
resources		9,167		7,357	 7,502		7,050		16,669		14,407
Short-Term Liabilities		6,158		9,437	75,317		75,605		81,475		85,042
Total OPEB Liability		18,912		19,214	15,896		3,286		34,808		22,500
Net Pension Liability		38,947		34,118	19,026		16,280		57,974		50,398
Other Long-Term Liabilities		6,150		6,172	318,755		324,617		324,905		330,789
Total Liabilities		70,166		68,940	 428,995		419,789		499,161		488,729
Deferred inflows - pension		1,274		1,336	814		1,050		2,088		2,386
Deferred inflows - OPEB		2,465		, -	1,915		, -		4,380		- -
Total deferred inflows of			_		 1,010	_			1,000		
resources	-	3,739		1,336	 2,729		1,050		6,468		2,386
Net Position: Invested in Capital Assets,											
Net of Related Debt		462,796		473,590	64,164		59,439		526,960		533,029
Restricted		58,571		58,111	13,937		11,981		72,508		70,092
Unrestricted		(50,734)		(47,596)	 24,017		48,212		(26,717)		616
Total Net Position		470,633		484,105	102,118		119,632		572,751		603,738

# Management's Discussion and Analysis

For the year ended June 30, 2018

Net Position serves as a useful indicator of a government's financial position. In the case of the City of Victorville, the total net position decreased by \$30.99 million primarily due to the decrease in value of capital assets, resulting from recording accumulated depreciation of the assets, and the increase in net pension liability and the implementation of GASB 75 to record the total other postemployment benefits (OPEB) liability. The restricted portion of the net position represents resources that are subject to external restrictions on how they may be used.

Brief explanations for the other changes shown in Table 1 are as follows:

#### Total Assets:

- Governmental assets decreased by \$11.7 million due to a decrease in capital assets, resulting from depreciation.
- Business-type assets decreased by \$7 million primarily due to depreciation of capital assets.
- A total decrease of \$17.3 million in capital assets for both Governmental and Business –
  Type Activities (a \$10.8 million decrease for governmental activities and a \$6.5 million
  decrease for business-type activities) was largely due to depreciation expense of \$37.4
  million.

#### **Total Liabilities:**

- Governmental total liabilities increased by \$1.2 million primarily due to an increase in net pension liability of \$4.8 million, but with a decrease in short-term liabilities of \$3.3 million.
- Business-type liabilities increased by \$9.2 million due to the increase in OPEB and pension liabilities.

#### **GOVERNMENTAL ACTIVITIES**

During the year ended June 30, 2018, the City's governmental activities had a decrease of \$13.5 million in the total net position as compared to fiscal year 2017. The reasons for the significant changes in the revenue and expenses within the City's governmental activities presented are as follows:

- Revenue from operating contributions and grants decreased by \$6.7 million from the prior year.
- Total tax revenue increased by \$2.5 million from the prior year due to an increase in property tax revenue and franchise fee revenue. There was not a significant change in sales tax revenue from the prior year.
- Total expenses increased by \$3 million as compared to fiscal year 2017. The increase is primarily due to the increase of General Government expenditures.

# Management's Discussion and Analysis

For the year ended June 30, 2018

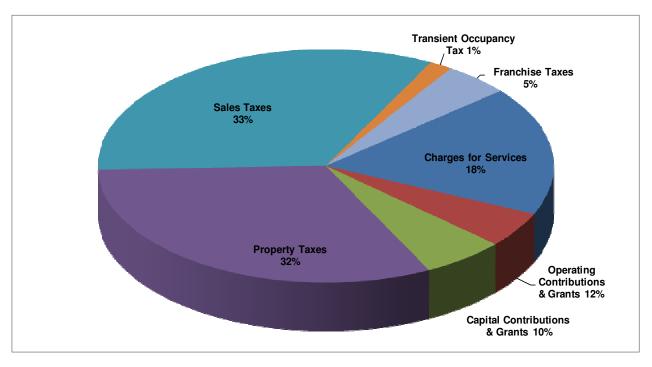
# City of Victorville's Change in Net Position (table 2) (In Thousands)

		Governmental Activities				Busines Activ		Total				
	2	018		2017		2018		2017		2018		2017
Revenues:												
Program Revenues:												
Charges for Services	\$	14,378	\$	12,806	\$	78,824	\$	78,350	\$	93,202	\$	91,156
Operating Contributions and Grants		3,964		10,654		-		-		3,964		10,654
Capital Contributions and Grants		4,702		8,251		5,178		2,297		9,880		10,548
General Revenues:												
Property Taxes		25,662		24,097		29,070		25,918		54,732		50,014
Sales Taxes		26,653		26,802		-		-		26,653		26,802
Transient Occupancy Tax		1,305		1,138		-		-		1,305		1,138
Franchise Taxes		3,737		2,840		-		-		3,737		2,840
Investment Income		726		478		1,828		726		2,555		1,204
Gain (loss) on sale of Assets		-		-		290		17		290		17
Miscellaneous Revenues		464		192		1,099		1,779		1,563		1,970
Total Revenues		81,591		87,258		116,289		109,086		197,881		196,344
Evnance												
Expenses: General Government		01 000		0.000						01 000		8,982
		21,332		8,982		-		-		21,332		,
Public Safety Community Development		37,294 1,641		37,719 5,375		-		-		37,294 1,641		37,719 5,375
Public Works		29,073		34,010		-		-		29,073		34,010
Park and Recreation		5,108		5,245		_		_		5,108		5,245
Sanitary		5, 100		5,245		17,019		12,651		17,019		12,651
Airport		_		_		37,406		32,742		37,406		32,742
Golf Courses		_		_		1,544		1,507		1,544		1,507
Solid Waste Management		_		_		16,614		15,467		16,614		15,467
Water		_		_		35,431		40,185		35,431		40,185
Municipal Utility		_		-		12,967		10,479		12,967		10,479
Interest on Long-Term Debt		44		177		-		-		44		177
Total Expenses		94,493		91,507		120,982		113,031		215,475		204,539
Change in Net Assets before Transfers	(	12,902)		(4,250)		(4,693)		(3,945)		(17,594)		(8,195)
Transfers		(521)		(554)		521		554		-		-
Change in net position Net Position - Beginning of Year (as	(	13,423)		(4,804)		(4,171)		(3,391)		(17,594)		(8,195)
restated)	4	184,056		488,909	_	106,289		123,024	_	590,345		611,933
Net Position - End of Year		470,633	_	484,105		102,118		119,633		572,751		603,738

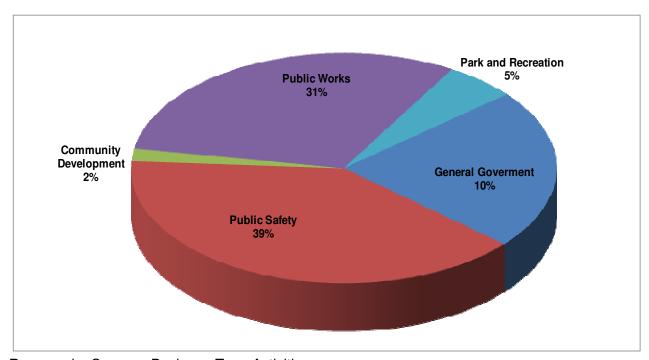
# Management's Discussion and Analysis

For the year ended June 30, 2018

# Revenues by Source - Governmental Activities



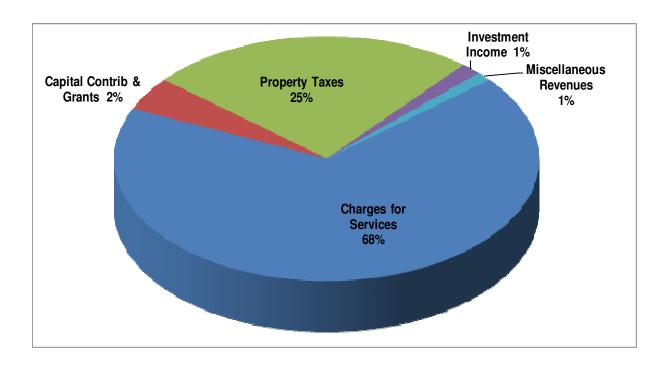
# **Expenses by Function - Governmental Activities**



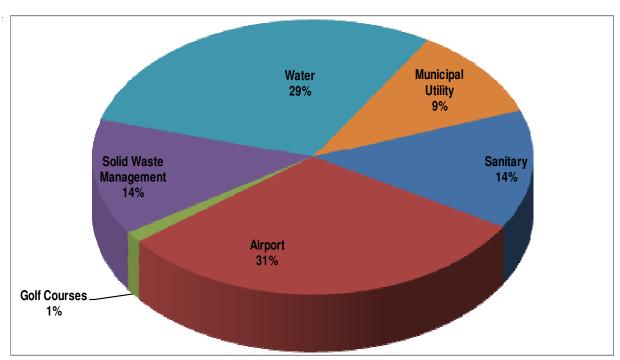
Revenue by Source - Business-Type Activities

# Management's Discussion and Analysis

For the year ended June 30, 2018



# Expenses by Function – Business-Type Activities



**BUSINESS TYPE ACTIVITIES** 

# Management's Discussion and Analysis

For the year ended June 30, 2018

During the year ended June 30, 2018, the City's business-type activities had a significant decrease in the total net position as compared to fiscal year 2017. The beginning net position was restated in the amount of \$13.3 million for the implementation of GASB Statement No. 75 with a prior period adjustment, resulting in the significant decrease.

The other significant changes in the revenue and expenses within the business-type activities are as follows:

- Revenue from capital contributions and grants increased by \$2.9 million from the prior year.
- Property taxes increased due to additional tax increment revenue receipts of \$3.7 million for SCLAA.
- Total business-type activities expenses increased significantly by \$8 million, adding to decrease in the total net position. All expenses by function show an increase from the prior year, with the exception of Water.

As noted earlier, the City uses fund accounting to provide proper financial management of the City's resources and to demonstrate compliance with finance-related legal requirements.

#### MAJOR GOVERNMENTAL FUNDS

#### **General Fund**

The General Fund is the chief operating fund of the City of Victorville. At the end of the current fiscal year, the unrestricted fund balance of the General Fund was \$6.18 million, while the total fund balance was \$6.65 million. This is an increase of \$1.3 million in total fund balance from fiscal year 2017. As a measure of the General Fund's liquidity, the unrestricted fund balance represents 10.63% of the total General Fund expenditures and the total fund balance represents 11.44% of the General Fund expenditures.

General Fund revenue increased by \$4.18 million during this fiscal year due to the increase in revenue generated from taxes and charges for services. General Fund expenditures increased by \$3.16 million as compared to last fiscal year. The largest increase was \$2 million for general government expenditures.

#### MAJOR ENTERPRISE FUNDS

The major enterprise funds of the City of Victorville are the Victorville Water District, Southern California Logistic Airport Authority, Municipal Utility Fund, Solid Waste Management, and Sanitary Fund. All enterprise funds reported a decrease in net position for fiscal year 2018, except for the Municipal Utility Fund with a net position increase of only \$796,438. Other factors concerning the finances of these funds have already been addressed in the discussion of the City's business-type activities.

Management's Discussion and Analysis

For the year ended June 30, 2018

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

# City of Victorville's Capital Assets (Net of depreciation) (In Thousands)

	Governmental			Busines	ss-T	ype				
	 Activities			Activ	s	Total				
	2018		2017	2018		2017		2018		2017
Land	\$ 52,048	\$	52,048	\$ 32,914	\$	32,914	\$	84,962	\$	84,962
Land Right of Way	180,002		180,002	-		-		180,002		180,002
Buildings and Improvements	41,252		43,174	115,652		120,999		156,904		164,173
Furniture and Equipment	2,942		2,493	15,636		16,984		18,578		19,477
Computer and Communication	516		722	168		236		684		958
Vehicles	742		628	1,384		1,179		2,126		1,807
Infrastructure	166,066		169,488	197,520		204,350		363,586		373,838
Land Improvement	10,260		11,752	290		357		10,550		12,109
Water Rights	-		-	12,620		12,678		12,620		12,678
Intangible Assets	1,044		113	6,168		6,609		7,212		6,722
Construction in Progress	7,924		13,171	 13,568		6,159		21,492		19,330
Total	462,796		473,591	395,920		402,465		858,716		876,056

Capital assets: The City of Victorville's investment in capital assets for its governmental and business-type activities as of June 30, 2018 amounted to \$859 million (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, furniture and equipment, computers and communications, vehicles, roads, streets, storm drain, sewer, water and gas lines, intangible assets and construction in progress. The total decrease in the City of Victorville's investment in capital assets for the current fiscal year is \$17.3 million, or 2 percent (a \$10.8 million decrease for governmental activities and a \$6.5 million decrease for business-type activities). These decreases are primarily annual depreciation expenses.

Additional information on the City of Victorville's capital assets can be found in Note 4 of the Notes to the Basic Financial Statements.

Management's Discussion and Analysis

For the year ended June 30, 2018

# City of Victorville's Outstanding Debt (In Thousands)

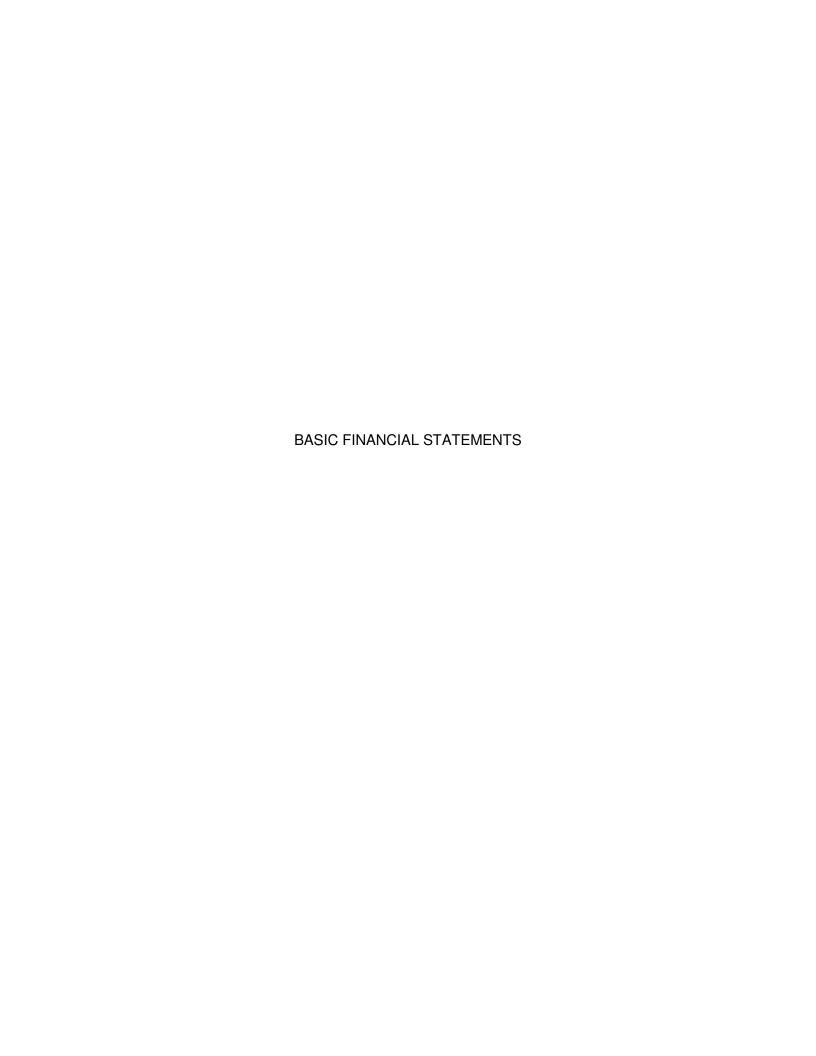
	Governmental			Busines	уре					
	Activities			Activ	es	Total				
	2018		2017	2018		2017		2018		2017
Compensated Absences	\$ 3,583	\$	3,395	\$ 636	\$	566	\$	4,219	\$	3,961
OPEB Liability	18,912		19,214	15,896		3,286		34,808		22,500
Net Pension Liability	38,947		34,118	19,026		16,280		57,973		50,398
Claim Payable	1,188		1,364	1,028		1,028		2,216		2,392
Pollution Remediation Obligation	1,379		1,413	-		-		1,379		1,413
Tax Allocation Bond	-		-	308,400		311,741		308,400		311,741
Lease Revenue Bond	-		-	50,720		51,925		50,720		51,925
Revenue Refunding Bond	-		-	495		725		495		725
Certificate of Participation Refunding Charges &	-		-	10,025		10,360		10,025		10,360
Unamortized Discount/Premiums	 		-	 (2,366)		(2,461)		(2,366)		(2,461)
Total	64,009		59,504	403,860		393,450		467,869		452,954

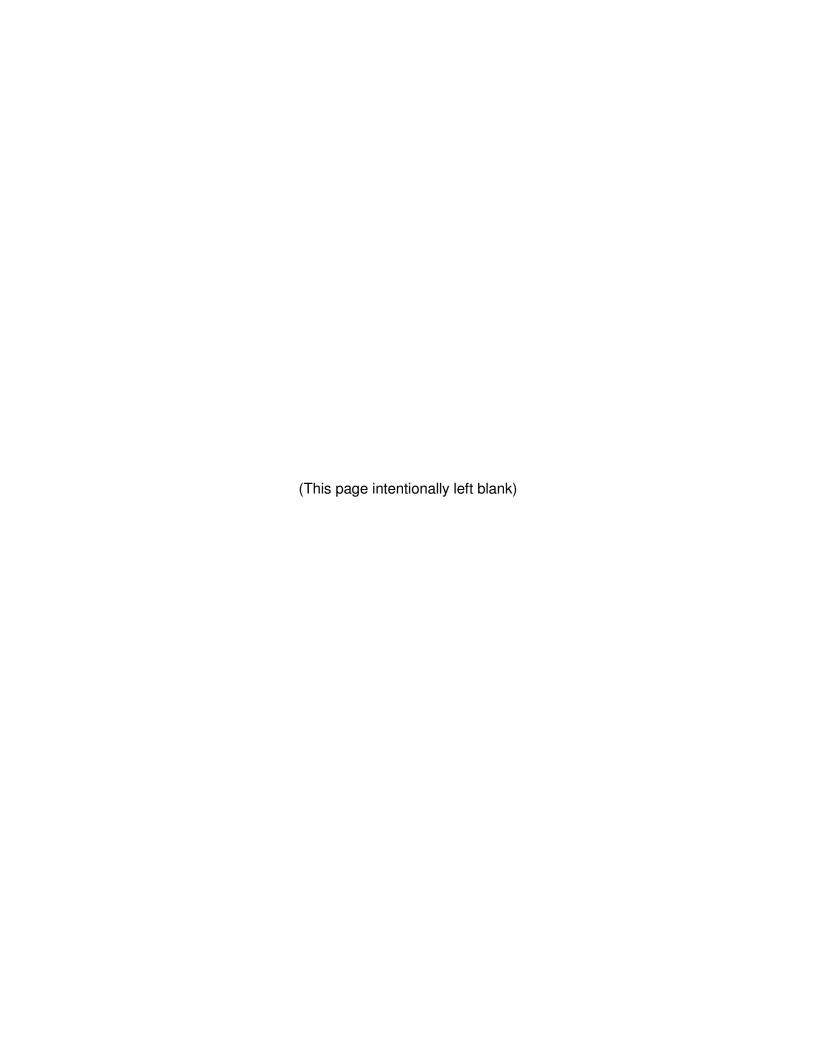
**Long-term debt:** At the end of the current fiscal year, the City of Victorville had a total outstanding debt of \$468 million, an increase of \$15 million as compared to the prior fiscal year. This increase is primarily due to recording the City's total OPEB liability, as required with the implementation of GASB 75, and the continuing increase in the net pension liability.

Additional information on the City of Victorville's long-term debt can be found in Notes 7 and 8 of the Notes to the Basic Financial Statements.

#### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

These Basic Financial Statements are intended to provide citizens, taxpayers, investors, and creditors with a general overview of the City's finances. Questions about this report should be directed to the Administrative Services Department's Finance Division, at 14343 Civic Drive, Victorville, CA 92392.

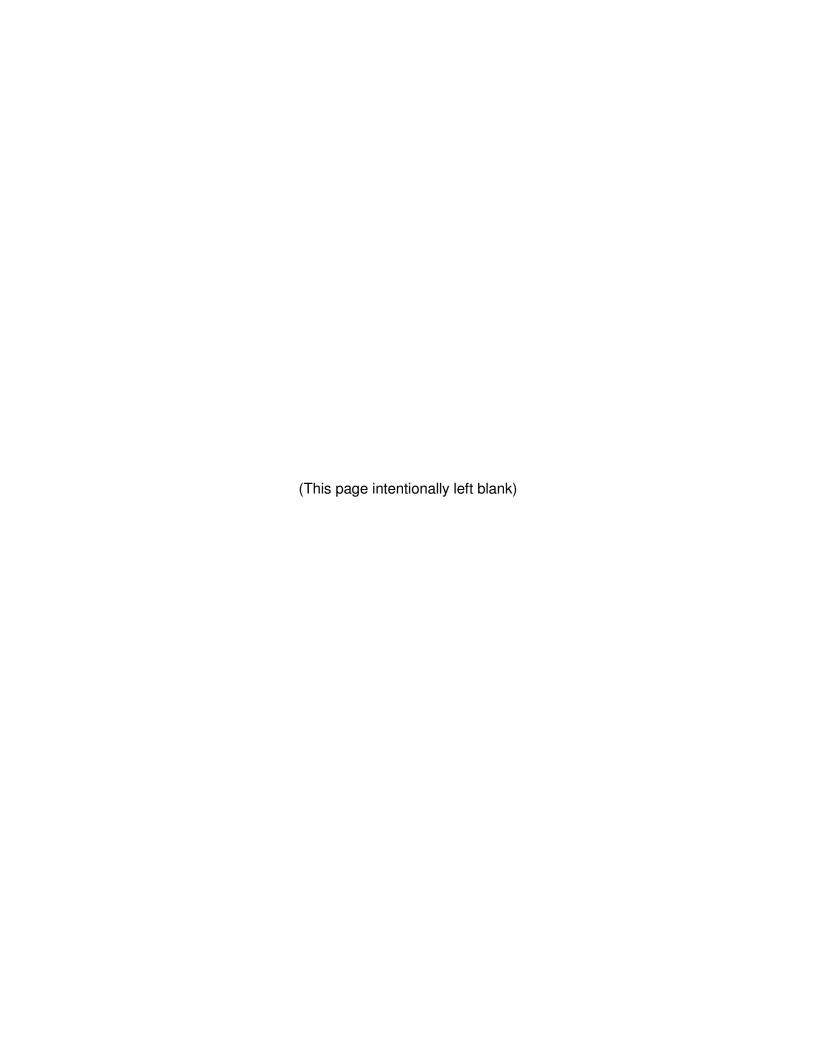




## Statement of Net Position June 30, 2018

(with comparative totals for June 30, 2017)

	Governmental	Business-Type	Tota	ls			
	Activities	Activities	2018	2017			
Assets:							
Cash and investments (note 2)	\$ 36,450,0	12 84,853,328	121,303,340	129,336,806			
Cash with fiscal agent (note 2)	-	33,446,964	33,446,964	27,057,686			
Receivables:							
Accounts	2,393,22		9,560,914	11,017,471			
Interest	355,34		495,009	237,430			
Due from other governments	16,213,39	•	16,956,947	16,342,727			
Deposits and prepaid items Inventory and other assets	284,40 189,92		933,357 685,208	36,487 588,567			
Interfund balances	(2,863,85	•	000,200	300,307			
Investment in joint venture (note 16)	(2,000,00	60,744	60,744	191,177			
Advances to other governments	_	-	-	131,776			
Land held for resale (note 5)	8,470,04	41 -	8,470,041	8,470,041			
Capital assets, net (note 4)	-, -,-		-, -,-	-, -,-			
Nondepreciable	239,974,29	93 63,115,315	303,089,608	300,985,676			
Depreciable, net	222,821,36	332,804,868	555,626,237	575,070,132			
Long-term notes receivable (note 6)	11,082,78	38	11,082,788	10,979,603			
Total assets	535,370,93	526,340,221	1,061,711,157	1,080,445,579			
	-			_			
Deferred Outflows of Resources:							
Deferred outflows - OPEB related (notes 15)	250,83	32 265,842	516,674	-			
Deferred outflows - pension related (notes 12 & 13)	8,916,53	5,165,720	14,082,258	12,202,176			
Deferred charge on refunding		2,070,474	2,070,474	2,204,990			
Total deferred outflows of resources	9,167,37	7,502,036	16,669,406	14,407,166			
Liabilities:							
Accounts payable	4,064,54		13,106,736	15,250,429			
Accrued liabilities	1,150,89		1,150,893	1,215,968			
Interest payable	30,4	1,625,052	1,625,052	3,946,785			
Deposits payable Prepaid water connection fees	30,4	1,780,104 1,613,469	1,810,516 1,613,469	1,778,829 1,395,788			
Unearned revenue	911,7		1,105,025	1,330,565			
Accrued rent credit payable	511,7	378,163	378,163	503,060			
Bonds subject to call (note 8)	_	60,684,877	60,684,877	59,620,645			
Noncurrent liabilities:		55,55 1,51 1	,,	00,0=0,010			
Advances from other governments (note 9)	-	10,502,996	10,502,996	10,355,181			
Total OPEB liability (note 15)	18,911,86	15,895,742	34,807,610	22,500,096			
Net pension liability (note 12)	38,947,4	19,026,367	57,973,779	50,397,839			
Long-term liabilities (notes 7 & 8):							
Due within one year	2,511,87		10,366,642	10,006,752			
Due in more than one year	3,637,7		304,035,392	310,426,884			
Total liabilities	70,166,43	<u>428,994,715</u>	499,161,150	488,728,821			
Deferred Inflows of Resources:							
Deferred inflows - OPEB related (notes 15)	2,464,79		4,380,135	-			
Deferred inflows - pension related (notes 12 & 13)	1,274,15		2,088,291	2,386,054			
Total deferred inflows of resources	3,738,95	51 2,729,475	6,468,426	2,386,054			
Not Beetle							
Net Position:	400 705 00	04.404.400	500.050.050	500 000 070			
Net investment in capital assets	462,795,66	62 64,164,196	526,959,858	533,029,072			
Restricted for: Public safety	101.09	7	101,097	99,307			
Community development	32,709,53		32,709,535	32,036,530			
Public works	28,062,3		28,062,317	25,975,587			
Capital asset construction	20,002,0	8,403,625	8,403,625	6,950,623			
Debt service	-	5,533,314	5,533,314	5,030,319			
Unrestricted	(53,035,69		(29,018,759)	616,432			
Total net position	\$ 470,632,92		572,750,987	603,737,870			
p	<u>,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</u>			, ,			



Statement of Activities

Year ended June 30, 2018

(with comparative totals for year ended June 30, 2017)

		Program Revenues						
			Operating	Capital				
		Charges for	Grants and	Grants and				
	Expenses	Services	Contributions	Contributions				
Governmental activities:	 							
General government	\$ 21,332,426	5,493,201	65,043	309,495				
Public safety	37,294,194	575,299	83,713	62,131				
Community development	1,641,435	2,873,807	1,938,306	443,359				
Public works	29,073,098	4,560,013	1,877,139	3,886,544				
Parks and recreation	5,108,398	875,625	-	-				
Interest expense	 43,592							
Total governmental activities	 94,493,143	14,377,945	3,964,201	4,701,529				
Business-type activities:								
Water	35,430,875	30,906,832	-	2,637,868				
Airport	37,406,184	7,531,033	-	2,540,147				
Municipal utility	12,967,184	13,885,082	-	-				
Solid waste management	16,614,105	14,336,337	-	-				
Sanitary	17,019,484	11,694,361	-	-				
City golf	 1,544,101	470,405						
Total business-type activities	120,981,933	78,824,050	-	5,178,015				
Total primary government	\$ 215,475,076	93,201,995	3,964,201	9,879,544				

#### General revenues:

Taxes:

Property taxes

Sales taxes

Transient occupancy tax

Franchise taxes

Investment income

Gain on sale of assets

Miscellaneous revenues

#### Transfers

Total general revenues and transfers

Change in net position

Net position at beginning of year, as restated (note 24)

Net position at end of year

Governmental	Business-type	Totals	
Activities	Activities	2018	2017
(15,464,687)	-	(15,464,687)	(5,762,994)
(36,573,051)	-	(36,573,051)	(36,688,907)
3,614,037	-	3,614,037	10,411,702
(18,749,402)	-	(18,749,402)	(23,290,255)
(4,232,773)	-	(4,232,773)	(4,288,081)
(43,592)		(43,592)	(177,058)
(71,449,468)		(71,449,468)	(59,795,593)
-	(1,886,175)	(1,886,175)	(6,811,506)
-	(27,335,004)	(27,335,004)	(25,723,021)
=	917,898	917,898	4,004,110
=	(2,277,768)	(2,277,768)	(1,501,448)
-	(5,325,123)	(5,325,123)	(1,277,164)
	(1,073,696)	(1,073,696)	(1,075,092)
	(36,979,868)	(36,979,868)	(32,384,121)
(71,449,468)	(36,979,868)	(108,429,336)	(92,179,714)
25,662,077	29,070,362	54,732,439	50,014,349
26,652,908	-	26,652,908	26,801,541
1,305,389	-	1,305,389	1,138,083
3,736,878	-	3,736,878	2,840,159
726,433	1,828,119	2,554,552	1,203,856
-	289,709	289,709	16,581
464,026	1,099,069	1,563,095	1,970,366
(521,427)	521,427		
58,026,284	32,808,686	90,834,970	83,984,935
(13,423,184)	(4,171,182)	(17,594,366)	(8,194,779)
484,056,104	106,289,249	590,345,353	611,932,649
\$ 470,632,920	102,118,067	572,750,987	603,737,870

# Major Governmental Funds

\_\_\_\_

# General Fund

This fund accounts for the revenues and expenditures to carry out basic governmental activities of the City such as general government, public safety, public works, and parks and recreation. This fund accounts for all financial transactions not accounted for in the other funds.

# Capital Impact Facilities

This fund accounts for the acquisition or construction of major capital facilities related to public improvements needed as population increases.

## Balance Sheet Governmental Funds June 30, 2018

(with comparative totals for June 30, 2017)

			Capital Impact	Nonmajor Governmental	Tot	als
		General	Facilities	Funds	2018	2017
Assets:						
Cash and investments	\$	4,165,936	6,420,768	25,863,308	36,450,012	37,654,097
Accounts receivable		1,202,851	-	1,190,372	2,393,223	2,055,463
Interest receivable		355,345	-	-	355,345	170,441
Notes receivable		-	-	11,082,788	11,082,788	10,979,603
Due from other funds (note 3)		100	-	-	100	-
Advances to other funds (note 3)		-	-	2,949,353	2,949,353	2,920,045
Due from other governments		3,554,200	-	12,659,196	16,213,396	16,300,949
Inventories		189,920	-	-	189,920	154,568
Prepaid items		281,800	-	2,605	284,405	19,188
Land held for resale	_	<u>-</u>		8,470,041	8,470,041	8,470,041
Total assets	\$	9,750,152	6,420,768	62,217,663	78,388,583	78,724,395
Liabilities:						
Accounts payable	\$	1,908,108	1,018,884	1,137,555	4,064,547	6,982,006
Accrued liabilities	Ψ	1,150,893		-	1,150,893	1,215,968
Deposits payable		30,052	_	360	30,412	30,481
Due to other funds (note 3)		-	-	2,713,210	2,713,210	2,202,726
Unearned revenue		10,462	-	901,255	911,717	1,208,639
Advances from other funds (note 3)		-	3,100,099	-	3,100,099	3,087,267
Total liabilities		3,099,515	4,118,983	4,752,380	11,970,878	14,727,087
Deferred Inflows of Resources:						
Unavailable revenue	_			1,432,090	1,432,090	1,416,049
Total deferred inflows of resources		<u>-</u>		1,432,090	1,432,090	1,416,049
Fund Balances (Deficits) (note 11): Non-spendable:						
Prepaid items		281,800	-	2,605	284,405	19,188
Inventories		189,920	-	-	189,920	154,568
Spendable:						
Restricted						
Public safety		-	-	91,889	91,889	99,307
Highways and street projects		-	2,301,785	24,628,840	26,930,625	25,975,587
Community development		-	-	33,796,867	33,796,867	32,033,545
Unassigned		6,178,917		(2,487,008)	3,691,909	4,299,064
Total fund balances		6,650,637	2,301,785	56,033,193	64,985,615	62,581,259
Total liabilities, deferred inflows of	<b>*</b>	0.750.450	0.400.700	00.047.000	70 000 500	70 70 4 005
resources and fund balances	\$	9,750,152	6,420,768	62,217,663	78,388,583	78,724,395

# Governmental Funds Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position June 30, 2018

Fund balances of governmental funds	\$ 64,985,615
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets, net of depreciation, have not been included as financial resources in governmental fund activity.  Capital assets  Accumulated depreciation	864,313,673 (401,518,011)
Claims payable did not require current financial resources. Therefore, claims payable were not reported as a liability in the governmental funds.	(1,188,135)
Long-term liabilities that have not been included in the governmental fund activity  Net pension liability  Other post employment benefits liability  Compensated absences  Pollution remediation	(38,947,412) (18,911,868) (3,582,930) (1,378,521)
Deferred outflows and inflows of resources are not due and payable in the current period and, therefore, are not reported in the governmental funds Deferred outflows - OPEB related Deferred outflows - pension related Deferred inflows - OPEB related Deferred inflows - pension related	250,832 8,916,538 (2,464,792) (1,274,159)
Certain receivables in the governmental funds are deferred using the modified accrual basis and are recognized as revenue under the full accrual basis for reporting in the Government-wide Financial Statements.	1,432,090
Net position of governmental activities	<u>\$ 470,632,920</u>

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds Year ended June 30, 2018

(with comparative totals for year ended June 30, 2017)

		Capital Projects	Nonmajor		
		Capital Impact	Governmental	Tot	als
	General	Facilities	Funds	2018	2017
Revenues:					
Taxes and assessments	\$ 46,692,750	-	10,664,502	57,357,252	54,876,603
Licenses and permits	1,862,788	-	-	1,862,788	1,463,039
Intergovernmental	132,205	-	8,272,024	8,404,229	19,468,355
Charges for services	10,691,450	2,722,515	1,602,058	15,016,023	13,246,973
Fines and forfeitures	395,140	-	118,955	514,095	792,772
Gain (loss) on sale of property held for resale	-	-	-	-	(3,544,174)
Investment income (loss)	(46,360)	-	772,793	726,433	478,024
Other	 149,622		314,404	464,026	191,611
Total revenues	 59,877,595	2,722,515	21,744,736	84,344,846	86,973,203
Expenditures:					
Current:					
General government	10,950,501	-	154,945	11,105,446	9,329,811
Public safety	39,010,584	-	174,515	39,185,099	37,854,676
Community development	1,939	-	1,627,364	1,629,303	1,841,474
Public works	4,527,759	2,009,568	19,647,319	26,184,646	29,587,213
Parks and recreation	3,642,273	22,565	73,816	3,738,654	3,746,349
Debt service:					
Interest	 _	43,592		43,592	177,058
Total expenditures	 58,133,056	2,075,725	21,677,959	81,886,740	82,536,581
Excess (deficiency) of revenues					
over (under) expenditures	1,744,539	646,790	66,777	2,458,106	4,436,622
(4.145.) 5.151.41.55	 .,,,,				
Other financing sources (uses):					
Proceeds from sale of assets	27,737	-	-	27,737	156,227
Transfers in (note 3)	63,151	-	16,680	79,831	245,902
Transfers out (note 3)	(538,107)	<u> </u>	(63,151)	(601,258)	(799,807)
Total other financing sources (uses)	(447,219)		(46,471)	(493,690)	(397,678)
Net change in fund balances	1,297,320	646,790	20,306	1,964,416	4,038,944
Fund balance at beginning of year, as					
restated (note 24)	5,353,317	1,654,995	56,012,887	63,021,199	58,542,315
Fund balances at end of year	\$ 6,650,637	2,301,785	56,033,193	64,985,615	62,581,259

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Year ended June 30, 2018

Net changes in fund balances - total governmental funds

\$ 1,964,416

Amounts reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

Capital outlay 7,739,190
Depreciation expense (18,798,555)
Disposal of capital assets (44,135)

The net effect of various miscellaneous transactions involving capital assets (i.e. sales, returned of leased vehicles, asset transfers from proprietary funds, and asset disposals) is to increase net position.

Transfer of assets to proprietary funds

309,495

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds

16,041

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt and changes in other long-term liabilities affect the current financial resources of governmental funds. None of these transactions, however, has any affect on net position:

Change in compensated absences	(187,897)
Change in claims payable	175,501
Change in pollution remediation payable	34,542
Change in OPEB liability and related deferred accounts	(1,422,732)
Change in net pension liability and related deferred accounts	(3,209,050)

Change in net position of governmental activities

\$ (13,423,184)

# **Enterprise Funds**

\_\_\_\_\_

# **Major Enterprise Funds:**

#### Victorville Water District

This fund accounts for the Victorville Water District. This subsidiary district includes the assets, liabilities, net position and operations of not only the Victorville Water Department but the former Victor Valley Water District and Baldy Mesa Water District.

#### Southern California Logistics Airport Authority Fund

This fund accounts for both operation and capital acquisition of the activities surrounding the airport. The airport funding sources are comprised of federal grants, charges for services and tax increment revenues.

#### Municipal Utility Fund

This fund accounts for the operation, maintenance, and capital expenditures of the City's municipal utility, which is funded by user charges, other fees and loans.

#### Solid Waste Management

This fund accounts for all activities in the following programs: Solid Waste Management, Source Reduction and Recycling, Landfill Mitigation, Household Hazardous Waste, and the California Department of Conservation Grants.

#### Sanitary Fund

This fund accounts for revenues and expenses pertaining to the collection of sewage from the point of origin to the point of treatment or disposal. Revenue received is comprised of sewer user fees and connection fees.

#### **Nonmajor Enterprise Fund:**

#### City Golf Course

This fund accounts for the operation and maintenance of the City's Golf Courses, which are funded by user charges and other fees.

#### Statement of Net Position Proprietary Funds June 30, 2018

(with comparative totals for June 30, 2017)

	Victorville Water District	Southern California Logistics Airport Authority	Municipal Utility Fund	Solid Waste	Sanitary Fund
Assets:	District	Hamonty	Otinity I dilid	Wanagement	<u>Caritary Faria</u>
Current assets:					
Cash and investments	\$ 44,529,833	11,692,834	20,100,671	2,664,489	5,865,501
Cash with fiscal agent	916,634	26,206,782	6,010,671	312,877	-
Accounts receivable, net	4,304,616	274,116	764,492	997,965	826,502
Interest receivable	139,664	- 4.050.440	-	-	-
Due from other funds (note 3)		1,056,118	-	70.606	1,656,992
Due from other governments	22,839 479,443	642,076 15,845	-	78,636	-
Inventory and other assets  Total current assets	50,393,029	39,887,771	26,875,834	4,053,967	9 249 005
Total current assets	50,595,029	39,007,771	20,075,034	4,055,967	8,348,995
Noncurrent assets:					
Prepaid deposits	642,576	967	4,122	274	1,013
Advances to other funds (note 3)	042,370	1,931,763	4,122	2/4	6,576,792
Advances to other governments	_	1,331,703	_	_	0,370,732
Investment in joint venture	-	_	_	60,744	-
Capital assets, net	167,124,946	146,855,969	16,789,834	1,924,950	47,734,518
Total noncurrent assets	167,767,522	148,788,699	16,793,956	1,985,968	54,312,323
Total assets	218,160,551	188,676,470	43,669,790	6,039,935	62,661,318
Total accord		100,070,170	10,000,700		02,001,010
Deferred Outflows of Resources:					
Deferred outflows - OPEB related	199,802	26,723	8,476	11,288	19,553
Deferred outflow - pension related	3,111,407	882,527	235,880	335,413	600,493
Deferred charge on refunding		2,070,474			
Total deferred outflows of resources	3,311,209	2,979,724	244,356	346,701	620,046
Liabilities:					
Current liabilities:	2 562 769	1 750 406	1 610 272	1 500 006	1 577 757
Accounts payable	2,562,768	1,758,426	1,610,273	1,529,236	1,577,757
Interest payable Prepaid water connection fees	193,538 1,613,469	1,355,003	76,511	-	-
Deposits payable	1,710,104	-	-	_	70,000
Unearned revenue	1,710,104	193,308	_	_	70,000
Bonds subject to call	-	60,684,877	_	_	-
Long-term debt - due within one year	698,788	4,625,107	1,270,000	233,371	1,027,500
Total current liabilities	6,778,667	68,616,721	2,956,784	1,762,607	2,675,257
Noncurrent liabilities:					
Accrued rent credit payable	-	378,163	-	-	-
Advances from other funds (note 3)	-	1,781,017	-	-	-
Advances from other governments	-	10,502,996	-	-	-
Total OPEB liability	10,916,477	2,014,829	639,100	851,095	1,474,241
Net pension liability	11,480,941	3,210,086	825,615	1,309,780	2,199,945
Long-term debt - due beyond one year	9,842,433	240,861,877	49,450,000	243,372	
Total noncurrent liabilities	32,239,851	258,748,968	50,914,715	2,404,247	3,674,186
Total liabilities	39,018,518	327,365,689	53,871,499	4,166,854	6,349,443
Defended by the control of December 1					
Deferred Inflows of Resources:	4 000 005	000 500	00.004	440.000	100 100
Deferred inflows - OPEB related	1,266,395	262,593	83,294	110,923	192,138
Deferred inflows - pension related	494,805	137,361	26,112	62,610	93,244
Total deferred outflows of resources	1,761,200	399,954	109,406	173,533	285,382
Net Position:					
Net investment in capital assets	157,905,111	(130,806,986)	(27,919,497)	1,761,084	47,734,518
Restricted for capital asset construction	8,403,625	-	-	-	-
Restricted for debt service	5,533,314	-	-	-	-
Unrestricted	8,849,992	(5,302,463)	17,852,738	285,165	8,912,021
Total net position	\$ 180,692,042	(136,109,449)	(10,066,759)	2,046,249	56,646,539

Nonmajor	Totals				
City Golf	2018	2017			
-	84,853,328	91,682,709			
-	33,446,964	27,057,686			
-	7,167,691	8,962,008			
-	139,664	66,989			
-	2,713,110	2,202,726			
-	743,551	41,778			
	495,288	433,999			
	129,559,596	130,447,895			
-	648,952	17,299			
-	8,508,555	8,408,556			
-	-	131,776			
-	60,744	191,177			
15,489,966	395,920,183	402,466,141			
15,489,966	405,138,434	411,214,949			
15,489,966	534,698,030	541,662,844			
10,100,000		0.1,002,011			
-	265,842	_			
-	5,165,720	4,844,973			
-	2,070,474	2,204,990			
	7,502,036	7,049,963			
	7,002,000	7,010,000			
3,729	9,042,189	8,268,422			
	1,625,052	3,946,785			
_	1,613,469	1,395,788			
-	1,780,104	1,748,348			
-	193,308	121,926			
-	60,684,877	59,620,645			
-	7,854,766	7,672,254			
3,729	82,793,765	82,774,168			
	02,:00,:00	02,771,700			
_	378,163	503,060			
6,576,792	8,357,809	8,241,334			
0,070,732	10,502,996	10,355,181			
-	15,895,742	3,286,280			
-	19,026,367	16,280,277			
-	300,397,682	306,589,651			
6,576,792	354,558,759	345,255,783			
6,580,521	437,352,524	428,029,951			
-	1,915,343				
	814,132	1,050,430			
	2,729,475	1,050,430			
15,489,966	64,164,196	59,439,405			
-	8,403,625	6,950,623			
-	5,533,314	5,030,319			
(6,580,521)	24,016,932	48,212,079			
8,909,445	102,118,067	119,632,426			
	, -,	,,			

# Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds Year ended June 30, 2018

(with comparative totals for year ended June 30, 2017)

			Southern	
		Victorville	California	Municipal Utility
	W	ater District	Logistics Airport	Fund
Operating revenues:			· · · · ·	
Charges for services	\$	30,226,190	7,505,178	13,885,082
Pass-thru charges for services		366,165	-	-
Fines and forfeitures		314,477	25,855	-
Other		103,948	381,722	100,649
Total operating revenues	_	31,010,780	7,912,755	13,985,731
Operating expenses:				
Personnel services		10,483,762	2,594,793	1,188,722
Maintenance and operations		12,832,347	8,633,284	2,784,436
Production costs		3,364,110	-	5,930,512
Pass-thru production costs		366,165	-	-
Depreciation		7,414,827	7,434,827	1,480,879
Total operating expenses		34,461,211	18,662,904	11,384,549
Operating income (loss)		(3,450,431)	(10,750,149)	2,601,182
Nonoperating revenues (expenses):				
Change in investment in joint ventures		-	-	-
Intergovernmental		-	-	-
Taxes		850,520	28,219,842	-
Investment income		1,047,008	510,344	210,334
Interest expense		(940,323)	(18,140,586)	(840,091)
Gain (loss) on disposal of assets		(29,341)	22,222	233,384
Other nonoperating revenues (expenses)	_	252,162	(602,694)	(742,544)
Total nonoperating revenues (expenses)		1,180,026	10,009,128	(1,138,917)
Income (loss) before transfers				
and contributions		(2,270,405)	(741,021)	1,462,265
Capital contributions:				
Connection fees		1,569,962	-	-
Alternate water source fees		432,388	-	-
Capital restricted use fees		635,518	-	-
Facilities contributed (to) from other funds		-	-	-
Capital grants		-	2,540,147	-
Transfers in (note 3)				
Change in net position		367,463	1,799,126	1,462,265
Net position at beginning of year, as				
restated (note 24)	_	180,324,579	(137,908,575)	(11,529,024)
Net position at end of year	\$	180,692,042	(136,109,449)	(10,066,759)

Solid Waste		Nonmajor	Tota	als
Management	Sanitary Fund	City Golf	2018	2017
			· ·	·
14,157,311	11,517,015	470,405	77,761,181	73,901,707
-	-	-	366,165	4,448,249
179,026	177,346	-	696,704	601,159
255,756	-	-	842,075	1,177,596
14,592,093	11,694,361	470,405	79,666,125	80,128,711
	<del></del>	<del></del>	<del></del>	
1,790,328	2,605,744	<u>-</u>	18,663,349	15,450,228
14,567,676	11,902,928	993,068	51,713,739	44,488,271
,	, , -	-	9,294,622	8,034,274
-	-	-	366,165	4,223,868
219,356	1,585,009	457,778	18,592,676	20,708,540
16,577,360	16,093,681	1,450,846	98,630,551	92,905,181
(1,985,267)	(4,399,320)	(980,441)	(18,964,426)	(12,776,470)
(:,000,20:)	(:,000,020)	(000, )	(10,001,120)	(:=,:::0,:::0)
(100, 100)			(100, 100)	(4.774)
(130,433)	-	-	(130,433)	(1,771)
-	-	-	29,070,362	811,445 25,106,084
28,833	162,033	-	1,958,552	727,603
(36,745)	102,033	(91,412)	(20,049,157)	(19,450,041)
33,510	593	(1,843)	258,525	(159,460)
4,832	-	(1,040)	(1,088,244)	(430,713)
(100,003)	162,626	(93,255)	10,019,605	6,603,147
(100,000)	102,020	(50,255)	10,010,000	0,000,147
(2,085,270)	(4 226 604)	(1,073,696)	(0.044.001)	(6 170 200 <u>)</u>
(2,065,270)	(4,236,694)	(1,073,090)	(8,944,821)	(6,173,323)
			1 500 000	1.010.054
-	-	-	1,569,962	1,013,954
-	-	-	432,388 635,518	268,682
-	(025 902)	-	(925,803)	945,263
-	(925,803)	_	2,540,147	_
_	_	521,427	521,427	553,905
(2,085,270)	(5,162,497)		(4,171,182)	
(2,000,270)	(3,102,497)	(552,269)	(4,1/1,102)	(3,391,519)
4,131,519	61,809,036	9,461,714	106,289,249	123,023,945
2,046,249	56,646,539	8,909,445	102,118,067	119,632,426
2,070,273	30,040,009	0,000,440	102,110,007	110,002,720

#### Statement of Cash Flows Proprietary Funds Year ended June 30, 2018

(with comparative totals for year ended June 30, 2017)

	Victorville Water District	Southern California Logistics Airport Authority	Municipal Utility Fund	Solid Waste Management	Sanitary Fund
Cash flows from operating activities: Cash received from customers Cash payments to employees for services Cash payments to suppliers for goods and services	\$ 30,643,587 (8,587,844) (14,468,696)	7,503,365 (2,042,689) (7,233,997)	15,085,018 (1,028,542) (8,510,320)	14,571,507 (1,574,558) (14,336,478)	11,757,101 (2,251,937) (12,628,466)
Net cash provided by (used for) operating activities	7,587,047	(1,773,321)	5,546,156	(1,339,529)	(3,123,302)
Cash flows from noncapital financing activities: Cash received from other governments Cash received from other funds Cash paid to other funds	850,520	27,857,357 25,064 (1,046,097)			527,125 (91,411)
Net cash provided by (used for) noncapital financing activities	850,520	26,836,324	-	-	435,714
Cash flows from capital and related financing activities:	<del></del>				
Cash received from sale of capital assets Capital Grants	60,443	22,222 2,540,147	234,617	33,510	593 -
Cash payments to acquire capital and other assets	(6,730,508)	(3,614,552)	(1,225,363)	-	(1,464,388)
Principal paid on capital-related debt Interest paid on capital-related debt	(341,194) (945,766)	(4,405,000) (19,226,785)	(1,205,000) (823,187)	(230,000) (27,616)	-
Net cash provided by (used for) capital and	(943,700)	(19,220,703)	(023,107)	(27,010)	
related financing activities	(7,957,025)	(24,683,968)	(3,018,933)	(224,106)	(1,463,795)
Cash flows from investing activities: Interest received on investments	974,333	510,344	210,334	31,071	162,033
Net cash provided by (used for) investing activities	974,333	510,344	210,334	31,071	162,033
Net increase (decrease) in cash and cash equivalents	1,454,875	889,379	2,737,557	(1,532,564)	(3,989,350)
That marada (dadrado) in addit did addit aquivalenta	1,101,070	000,070	2,707,007	(1,002,001)	(0,000,000)
Cash and cash equivalents at beginning of year	43,991,592	37,010,237	23,373,785	4,509,930	9,854,851
Cash and cash equivalents at end of year	\$ 45,446,467	37,899,616	26,111,342	2,977,366	5,865,501
Reconciliation of operating income to net cash provided by (used for) operating activities: Operating income (loss) Adjustments to reconcile operating income (loss)	\$ (3,450,431)	(10,750,149)	2,601,182	(1,985,267)	(4,399,320)
to net cash provided by operating activities:  Depreciation	7,414,827	7,434,827	1,480,879	219,356	1,585,009
Nonoperating miscellaneous revenue (expense)	2,860,689	- 1,404,021	(742,544)	-	-
(Increase) decrease in accounts receivable, net (Increase) decrease in due from other governments	379,291 8,879	(355,875)	1,099,287	47,990 (68,576)	63,707 -
(Increase) decrease in inventory and other assets	(56,074)	(5,215)	- (0E0)	- (004)	- (007)
(Increase) decrease in prepaid deposits (Increase) decrease in deferred outflows	(629,756) (237,431)	(473) (24,609)	(253) (23,884)	(204) (33,002)	(967) (22,445)
Increase (decrease) in accounts payable	(1,085,733)	1,404,975	947,425	231,402	(725,538)
Increase (decrease) in deposits payable	31,756		-	-	-
Increase (decrease) in unearned revenue Increase (decrease) in accrued rent credits payable	217,681	71,382 (124,897)	-	-	-
Increase (decrease) in OPEB liability Increase (decrease) in compensated absences	(709,291) 16,820	(124,637) (107,517) 53,923	(35,620)	(45,175)	(79,125)
Increase (decrease) in ret pension liability	1,703,637	405,034	148,623	199,338	289,458
Increase (decrease) in deferred inflows	1,122,183	225,273	71,061	94,609	165,919
Total adjustments	11,037,478	8,976,828	2,944,974	645,738	1,276,018
Net cash provided by (used for) operating activities	\$ 7,587,047	(1,773,321)	5,546,156	(1,339,529)	(3,123,302)
Noncash capital, financing and investing activities:	¢	1 064 000			
Accreation expenses Capital asset contributions (to) from other funds	\$ -	1,064,232	-	-	(309,495)
Loss on disposal of capital assets	(29,341)				
Total	\$ (29,341)	1,064,232			(309,495)

Nonmajor City	Tota	ale
Golf	2018	2017
	2010	2017
470,405	80,030,983	78,185,607
-	(15,485,570)	(14,593,146)
(991,832)	(58,169,789)	(52,122,818)
(521,427)	6,375,624	11,469,643
(021,427)	0,070,024	11,400,040
_	28,707,877	28,423,129
612,838	1,165,027	12,389,551
-	(1,137,508)	(7,743,184)
612,838	28,735,396	33,069,496
012,000	20,700,000	00,000,400
_	351,385	17,393
_	2,540,147	
-	(13,034,811)	(8,180,362)
-	(6,181,194)	(7,225,000)
(91,411)	(21,114,765)	(23,118,255)
(91,411)	(37,439,238)	(38,506,224)
-	1,888,115	699,932
	1,888,115	699,932
	(440 102)	6 722 947
-	(440,103)	6,732,847
	118,740,395	112,007,548
	118,300,292	118,740,395
(000 441)	(10.004.400)	(10.770.470)
(980,441)	(18,964,426)	(12,776,470)
457,778	18,592,676	20,708,540
-	2,118,145	1,621,432
-	1,234,400	(1,769,836)
-	(59,697)	404
-	(61,289)	232,635
-	(631,653)	(4,859)
1,236	(341,371)	(3,471,728)
1,230	773,767 31,756	2,777,809 12,474
_	289,063	121,926
-	(124,897)	(311,494)
-	(976,728)	863,000
-	70,743	42,816
-	2,746,090	3,964,983
	1,679,045	(541,989)
459,014	25,340,050	24,246,113
(521,427)	6,375,624	11,469,643
-	1,064,232	990,084
-	(309,495)	69,103
	(29,341)	(160,651)
	725,396	898,536
_	_	_

# Statement of Fiduciary Net Position Fiduciary Funds June 30, 2018

	Agency Funds	Successor Agency to the Victorville RDA
Assets:		
Cash and investments (note 2) Restricted assets:	\$ 2,162,515	6,758,700
Cash with fiscal agent (note 2)	1,695,586	1,810,808
Accounts receivable, net	6,265	-
Due from other governments (note 9)	-	10,502,996
Land held for resale (note 5)	<del></del>	4,511,990
Total assets	\$ 3,864,366	23,584,494
Liabilities:		
Accounts payable	\$ 5,117	252,708
Interest payable	-	158,925
Deposits payable	3,859,249	-
Due to other governments (note 3)  Current portion of long-term liabilities:	-	10,436,589
Bonds payable (note 9)  Long-term liabilities:	-	1,285,000
Bonds payable (note 9)		33,650,000
Total long-term liabilities		33,650,000
Total liabilities	\$ 3,864,366	45,783,222
Net Position:		
Held in trust for other taxing entities		(22,198,728)
Total net position		\$ (22,198,728)

# Statement of Changes in Fiduciary Net Position Successor Agency to the Victorville RDA Year ended June 30, 2018

(with comparative totals for year ended June 30, 2017)

	2018	2017
Additions: RPTTF distributions Investment income Other Total additions	\$ 7,606,912 210,175 272,512 8,089,600	6,251,886 90,812 - 6,342,698
Deductions: Current: Community development	426,040	10,618,072
Debt service: Interest Loss on sale of land held for resale Total deductions	2,157,328 8,889,858 11,473,226	2,170,031 - 12,788,103
Change in net position	(3,383,626)	(6,445,405)
Net position at beginning of year  Net position at end of year	(18,815,102) \$ (22,198,728)	(12,369,697) (18,815,102)

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (1) Summary of Significant Accounting Policies

The financial statements of the City of Victorville, California (City) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

#### (a) Reporting Entity

The City of Victorville is situated approximately 97 miles northeast of Los Angeles in Southern California's Mojave Desert. The City was incorporated in 1962 and had an estimated population at June 30, 2018 of 123,701.

On July 26, 2008 the City became a charter City that operates under the Council-Manager form of government, with five elected Council members served by a full time City Manager and staff. At June 30, 2018, the City's staff comprised of 387 full and 127 part time employees who were responsible for the City-provided services.

The accounting policies of the City conform to accounting principles generally accepted in the United States as applicable to governments.

As required by accounting principles generally accepted in the United States, these financial statements present the City of Victorville and its component units, entities for which the City is considered to be financially accountable. The City is considered to be financially accountable for an organization if the City appoints a voting majority of that organization's governing body and the City is able to impose its will on that organization or there is a potential for that organization to provide specific financial benefits to or impose specific financial burdens on the City. The City is also considered to be financially accountable for an organization if that organization is fiscally dependent (i.e., it is unable to adopt its budget, levy taxes, set rates or charges, or issue bonded debt without approval from the City). In certain cases, other organizations are included as component units if the nature and significance of their relationship with the City are such that their exclusion would cause the City's financial statements to be misleading or incomplete.

Based upon the above criteria, the component units of the City include the Southern California Logistics Airport Authority, Victorville Water District.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (1) Summary of Significant Accounting Policies, (Continued)

#### (a) Reporting Entity, (Continued)

Since City Council serves as the governing board for the Southern California Logistics Airport Authority, and Victorville Water District the component units are considered to be blended component units. Regional Center of Victorville Development, Inc. (RCVD), a nonprofit corporation is also considered to be blended component unit. RCVD is governed by Board of Directors appointed by the City Council. Key personnel of the City serve in the board of directors of the RCVD. RCVD has been dissolved as of May 21, 2018.

Blended component units, although legally separate entities, are in substance, part of the City's operations and so data from these units are reported with the interfund data of the primary government. The Southern California Logistics Airport Authority, and the Victorville Water District issue separate component unit financial statements. Upon completion, the financial statements of these component units can be obtained at the City of Victorville, located at 14343 Civic Drive, Victorville, CA 92392. A brief description of the component units follows:

#### Southern California Logistics Airport Authority

The Southern California Logistics Airport Authority (SCLAA) is a joint powers authority (JPA) formed in 1997 between the City of Victorville and the former Redevelopment Agency of Victorville to provide for the coordination of long range planning of the territory of George Air Force Base. In 2012 the Victorville Water District was added as a member of the JPA. SCLAA's financial data and transactions are included as an enterprise fund of the City. SCLAA prepares a budget in sufficient detail to constitute an operating outline for the source and amount of funds available to SCLAA and expenditures to be made during the ensuing fiscal year. SCLAA revenues consist primarily of grants and loans received by SCLAA and from profits, income, sales proceeds, interest earnings from leases and land sales, and tax increment revenues passed through from the Victor Valley Economic Development Authority (VVEDA).

#### Victorville Water District

On August 15, 2007, the Victor Valley Water District and the Baldy Mesa Water District were approved to be consolidated into a subsidiary district of the City of Victorville (City), known as the Victorville Water District (District, per Resolution No. 2977 of the Executive Officer of the Local Agency formation Commission (LAFCO) of San Bernardino County, which adopted a change of organization without election. All of the liabilities including debt obligations of the Victor Valley Water District and the Baldy Mesa Water District were assumed by this subsidiary district and the City effective July 1, 2007 upon consolidation.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (1) Summary of Significant Accounting Policies, (Continued)

#### (a) Reporting Entity, (Continued)

#### Victorville Water District, (Continued)

Upon consolidation July 1, 2007 of the two districts the City consolidated the operations and activities of its Water Department and Water Funds into the district to serve all of the water customers of the City of Victorville under this District. The basic operations of the District are financed by user charges plus capital contributions to finance growth of the water delivery system. The District is governed by a five-member Board of Directors (City Council), each holding staggered four-year terms. The District is being treated as a blended component unit in the City of Victorville's financial statements for the year ended June 30, 2018.

On December 21, 2011, Local Agency Formation Commission approved Resolution No. 3154 that ordered the change of organization for the Victorville Water District. The Commission approved the activation of sewer function and services within the boundaries of the Victorville Water District and determined, pursuant to Government Code Section 56824.14 that the service will be repaid for its costs in operating the SCLA Industrial Waste Water Treatment Plant and that the mechanism for repayment of the funds expended in the construction and development of the facility will be returned to the district.

Assessment District No. 2R was established to provide financing for construction and improvement of the water system. In 1987, the Victorville County Water District 1911 Act Improvement Bonds were issued. On June 27, 1989, the Baldy Mesa Water District issued \$8,292,572 in Refunding Improvement Bonds, Series 1989, Assessment District No. 2R. Accordingly, the accounts and transactions of Assessment District No. 2R have been reported as a fiduciary fund of the City. The Refunding Improvement Bonds were paid in full in September 2014.

The basic financial statements of the City are composed of the following:

- \* Government-wide financial statements
- \* Fund financial statements
- Notes to the basic financial statements

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (1) Summary of Significant Accounting Policies, (Continued)

#### (a) Reporting Entity, (Continued)

#### Government-wide Financial Statements

Government-wide financial statements display information about the reporting government as a whole, except for its fiduciary activities. These statements include separate columns for the governmental and business-type activities of the primary government (including its blended component units), as well as it's discreetly presented component units. The City of Victorville has no discretely presented component units. Eliminations have been made in the Statement of Activities so that certain allocated expenses are recorded only once (by the function to which they were allocated). However, general government expenses have not been allocated as indirect expenses to the various functions of the City.

#### (b) Basis of Accounting and Measurement Focus

Government-wide financial statements are presented using the *economic resources measurement focus* and the *accrual basis of accounting*. Under the economic resources measurement focus, all (both current and long-term) economic resources and obligations of the reporting government are reported in the government-wide financial statements. *Basis of accounting* refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, and liabilities resulting from non-exchange transaction are recognized in accordance with the requirements of GASB Statement No. 33.

Program revenues include charges for services and payments made by parties outside of the reporting government's citizenry if that money is restricted to a particular program. Program revenues are netted with program expenses in the statement of activities to present the net cost of each program. Taxes and other items not included among program revenues are reported instead as *general revenues*.

As a general rule the effect of interfund activity has been eliminated from the amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as an expenditure.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (1) Summary of Significant Accounting Policies, (Continued)

#### (b) Basis of Accounting and Measurement Focus, (Continued)

Proceeds of long-term debt are recorded as a liability in the government-wide financial statements, rather than as an other financing source. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability, rather than as an expenditure.

#### **Fund Financial Statements**

The underlying accounting system of the City is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the primary government's governmental, proprietary, and fiduciary funds are presented after the government-wide financial statements. These statements display information about major funds individually and nonmajor funds in the aggregate for governmental and enterprise funds. Fiduciary statements include financial information for fiduciary funds and similar component units. Fiduciary funds of the City primarily represent assets held by the City in a custodial capacity for other individuals or organizations.

#### Governmental Funds

In the fund financial statements, governmental funds are presented using the *modified-accrual basis of accounting*. Their revenues are recognized when they become *measurable* and *available* as net current assets. *Measurable* means that the amounts can be estimated, or otherwise determined. *Available* means that the amounts were collected during the reporting period or soon enough thereafter to be available to finance the expenditures accrued for the reporting period. The City uses a ninety day availability period. The City accrues the following revenue types: taxes, licenses, fines and forfeitures, and other miscellaneous revenues.

Revenue recognition is subject to the *measurable* and *availability* criteria for the governmental funds in the fund financial statements. *Exchange transactions* are recognized as revenues in the period in which they are earned (i.e., the related goods or services are provided). *Locally imposed derived tax revenues* are recognized as revenues in the period in which the underlying exchange transaction upon which they are based takes place. *Imposed non-exchange* transactions are recognized as revenues in the period for which they were imposed. If the period of use is not specified, they are recognized as revenues when an enforceable legal claim to the revenues arises or when they are received, whichever occurs first. *Government-mandated and voluntary non-exchange transactions* are recognized as revenues when all applicable eligibility requirements have been met.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (1) Summary of Significant Accounting Policies, (Continued)

#### (b) Basis of Accounting and Measurement Focus, (Continued)

#### Governmental Funds, (Continued)

In the fund financial statements, governmental funds are presented using the current financial resources measurement focus. This means that only current assets and current liabilities are generally included on their balance sheets. The reported fund balance (net current assets) is considered to be a measure of "available spendable resources." Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

Because of their spending measurement focus, expenditure recognition for governmental fund types excludes amounts represented by noncurrent liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as *expenditures* in the year that resources were expended, rather than as fund assets. The proceeds of long-term debt are recorded as an *other financing sources* rather than as a fund liability. Amounts paid to reduce long-term indebtedness are reported as fund expenditures.

#### Governmental Fund Balances

Fund balances are reported in the fund statements in the following classifications:

#### Nonspendable Fund Balance

Nonspendable Fund Balance – this includes amounts that cannot be spent because they are either not physically held in spendable form (such as inventory) or are legally or contractually required to be maintained intact (such as endowments).

#### Spendable Fund Balance

Restricted Fund Balance – this includes amounts that can be spent only for specific purposes stipulated by legal requirements imposed by other governments, external resource providers, or creditors. City Council imposed restrictions do not create restricted fund balance unless the legal document that initially authorized the revenue (associated with that portion of fund balance) also included language that specified the limited use for which the authorized revenues were to be expended.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (1) Summary of Significant Accounting Policies, (Continued)

#### (b) Basis of Accounting and Measurement Focus, (Continued)

Committed Fund Balance – this includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City Council. Those committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same type of action (for example, resolution, ordinance, minutes action, etc.) that it employed to previously commit those amounts. If the Council action that limits the use of the funds was separate from the action that initially created the revenues that form the basis for the fund balance, then the resultant fund balance is considered to be committed, not restricted. The City considers a resolution to constitute a formal action of the City Council for the purposes of establishing committed fund balance.

<u>Assigned Fund Balance</u> – this includes amounts that are intended to be used for specific purposes as indicated either by the Council or by persons to whom has delegated the authority to assign amounts for specific purposes. The City Council has not delegated such authority as of the date of this report.

<u>Unassigned Fund Balance</u> – this includes the remaining spendable amounts which are not included in one of the other classifications.

It is the City's policy that restricted resources will be applied first, followed by (in order of application) committed, assigned, and unassigned resources, in the absence of a formal policy adopted by the City Council.

#### Proprietary and Fiduciary Funds

The City's enterprise funds are proprietary funds. In the fund financial statements, proprietary funds are presented using the *accrual basis of accounting*. Revenues are recognized when they are earned and expenses are recognized when the related goods or services are delivered. In the fund financial statements, proprietary funds are presented using the economic resources measurement focus. This means that all assets and all liabilities (whether current or noncurrent) associated with their activity are included on their balance sheets. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in total net position.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as subsidies, taxes, and investment earnings result from non-exchange transactions or ancillary activities. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (1) Summary of Significant Accounting Policies, (Continued)

#### (b) Basis of Accounting and Measurement Focus, (Continued)

All revenues and expenses not meeting this definition are reported as nonoperating expenses. Amounts paid to acquire capital assets are capitalized as assets in the proprietary fund financial statements, rather than reported as an expense. Proceeds of long-term debt are recorded as a liability in the proprietary fund financial statements, rather than as other financing source. Amounts paid to reduce long-term indebtedness of the proprietary funds are reported as a reduction of the related liability, rather than as expenditure.

Agency funds are custodial in nature (assets equal liabilities) and do not involve the recording of City revenue and expenses. Agency funds are accounted for on the accrual basis of accounting. The private-purpose trust funds are reported using the economic resources measurement focus and the accrual basis of accounting.

#### (c) Major Funds and Fiduciary Fund Types

The City reports the following major governmental funds:

<u>General Fund</u> – The chief operating fund of a local government. The general fund is used to account for all financial resources except those required to be accounted for in another fund.

<u>Capital Impact Facilities Fund</u> – This capital projects fund accounts for the acquisition or construction of major capital facilities related to public improvements needed as population increases.

The City reports the following major proprietary funds:

<u>Victorville Water District</u> – The Victorville Water District is a subsidiary district of the City of Victorville that was created by LAFCO to account for the consolidated operation and maintenance of the City's Water Department, Baldy Mesa Water District, and Victor Valley Water District. This fund is supported by user charges and other fees. The City includes the Industrial Wastewater Treatment Plant asset within the scope of the Victorville Water District Fund because of its importance in providing reclaimed and recycled water for public and private uses. The Victorville Water District has imposed connection fees to finance the acquisition and replacement costs of this plant.

Southern California Logistics Airport Authority Fund (SCLAA) – Accounts for both operation and capital acquisition of the activities surrounding the airport. The former George Air Force Base now known as Southern California Logistics Airport Authority is a joint powers authority formed by the City of Victorville and the Victorville Redevelopment Agency. In 2012, the Victorville Water District was added as a member of the JPA, shortly thereafter, the Victorville Redevelopment Agency was removed as a result of the dissolution of all Redevelopment Agencies.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (1) Summary of Significant Accounting Policies, (Continued)

#### (c) Major Funds and Fiduciary Fund Types, (Continued)

#### Southern California Logistics Airport Authority Fund (SCLAA), (Continued)

The authority was created to effectuate the redevelopment of the former base and certain properties within an eight mile radius of the boundaries of the airport.

The airport funding sources comprised of federal grants, charges for services, and tax increment revenues passed through from the Victor Valley Economic Development Authority (VVEDA).

<u>Municipal Utility Fund</u> – Accounts for the operation, maintenance, and capital expenditures of the City's municipal utility, which is funded by user charges, other fees and loans.

<u>Solid Waste Management</u> – Accounts for activities in the following programs: Solid Waste Management, Source Reduction and Recycling, Landfill Mitigation, Household Hazardous Waste, and the California Department of Conservation Grants.

<u>Sanitary Fund</u> – The City has defined the Sanitary Fund to account for the collection of sewage from the point of origin to be conveyed to the point of treatment or disposal. This fund includes infrastructure of pipes, pumps, and channels to collect and convey sewage to treatment or disposal. The fund provides for collection of revenues from customers and provides payment for maintenance of infrastructure and payment of contractors for disposal. Revenue received is comprised of sewer user fees and connection fees.

Additionally, the City reports the following fiduciary fund types:

<u>Agency Funds</u> – Fiduciary fund used to account for assets held by the City as an agent for individuals, private organizations, other governments and/or other funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

<u>Trust Funds</u> – Used to account for the activities of the Redevelopment Obligation Retirement Funds, and other Successor Agency funds, which accumulates resources for obligations previously incurred by the former Victorville Redevelopment Agency.

#### (d) Cash and Investments

Cash includes demand deposits. The California Government Code and the City of Victorville's investment policy permit the City of Victorville to invest in various instruments and pools.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (1) Summary of Significant Accounting Policies, (Continued)

#### (d) Cash and Investments, (Continued)

Investments are reported in the accompanying balance sheet at fair value, except for certain investment contracts that are reported at cost because they are not transferable and they have terms that are not affected by changes in market interest rates.

Changes in fair value that occur during a fiscal year are recognized as *investment income* reported for that fiscal year. *Investment income* includes interest earnings, changes in fair value, any gains or losses realized upon the liquidation or sale of investments and rental income.

The City pools cash and investments of all funds, except for assets held by fiscal agents. Each fund's share in this pool is displayed in the accompanying financial statements as *cash and investments*. Investment income earned by the pooled investments is allocated to the various funds based on each fund's average cash and investment balance.

#### (e) Cash and Cash Equivalents

For purposes of the statement of cash flows, cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Cash equivalents represent the proprietary funds' share in the cash and investment pool of the City of Victorville, and the cash recorded in the proprietary funds held by a fiscal agent.

#### (f) <u>Due from Other Governments</u>

The amounts recorded as a receivable due from other governments include sales taxes, state gas taxes, and motor vehicle in-lieu taxes, collected or provided by Federal, State, County and City Governments and unremitted to the City as of June 30, 2018.

#### (g) Inventory and Prepaid Items

Inventories are valued on the average cost method. Inventory in the General Fund consists of office supplies, hardware supplies, fuel and oil. The City uses the consumption method of accounting for inventories.

Inventory in the proprietary funds consist primarily of water meters, pipe and pipe fittings for construction and repair. Materials and supplies items in the proprietary funds are valued at cost using the weighted average method. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide fund and proprietary financial statements.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (1) Summary of Significant Accounting Policies, (Continued)

#### (h) Land Held for Resale

Land held for resale consists of property intended to be sold or contributed to other parties. Land held for resale is valued at the lower of cost or realizable value once that value becomes determinable by entering into a contract for sale.

#### (i) Capital Assets

Capital assets (including infrastructure) greater than \$5,000 are capitalized and recorded at cost or at the estimated fair value of the assets at the time of acquisition where complete historical records have not been maintained.

Donated capital assets are valued at their estimated acquisition value at the date of the donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Capital assets include public domain ("infrastructure") capital assets consisting of certain improvements other than buildings, including roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems.

City construction of capital assets that are to be owned by other parties are accounted for as construction in progress during the construction phase of asset acquisition. Upon completion of the construction of the asset, the City records a contribution of the asset to the party identified as the owner of the asset at that time.

Depreciation has been provided using the straight-line method over the estimated useful life of the asset in the government-wide financial statements and in the fund financial statements of the proprietary funds.

A summary of the estimated useful lives of capital assets is as follows:

Buildings and Improvements	10-50 years
Furniture and Equipment	5-10 years
Computer and Communications	5 years
Vehicles	5-10 years
Infrastructure	20-80 years
Water Rights	10-25 years
Other Intangible Assets	5-25 years

#### (j) Compensated Absences

In accordance with GASB Statement No. 16, a liability is recorded for unused vacation and similar compensatory leave balances since the employees' entitlement to these balances are attributable to services already rendered and it is probable that virtually all of these balances will be liquidated by either paid time off or payments upon termination or retirement.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (1) Summary of Significant Accounting Policies, (Continued)

#### (j) Compensated Absences, (Continued)

Under GASB Statement No. 16, a liability is recorded for unused sick leave balances only to the extent that it is probable that the unused balances will result in termination payments. This is estimated by including in the liability the unused balances of employees currently entitled to receive termination payment, as well as those who are expected to become eligible to receive termination benefits as a result of continuing their employment with the City. Other amounts of unused sick leave are excluded from the liability since their payment is contingent solely upon the occurrence of a future event (illness), which is outside the control of the City and the employee.

Compensated absences (unpaid vacation and sick leave) are recorded as expenditures in the year they are paid. The balance of unpaid vacation and vested sick leave at year end is recorded as a long-term liability in the government-wide financial statements, as these amounts will be recorded as fund expenditures in the year in which they are paid or become due on demand to terminated employees.

#### (k) Claims and Judgments

The City records a liability for litigation, judgments, and claims when it is probable that an asset has been impaired or a liability has been incurred prior to year-end and the probable amount of loss can be reasonably estimated. Accordingly, such claims are recorded as liabilities in the governmental and proprietary funds.

#### (I) Bond Discounts/Issuance Costs

For the government fund financial statements, bond premiums and discounts, as well as issuance costs, are recognized during the current period. Bond proceeds are reported as other financing sources. Issuance costs, whether or not withheld from actual net proceeds received, are reported as current expenditures.

For government-wide financial statements and proprietary fund financial statements, bond premiums and discounts, are deferred and amortized over the life of the bonds using the straight-line method. Debt issuance costs other than prepaid insurance are expensed when incurred.

#### (m) Property Taxes

Property taxes attach as an enforceable lien on property as of March 1. Taxes are levied on July 1 and are payable in two installments on December 10 and April 10. The County of San Bernardino, California bills and collects the property taxes and remits them to the City in installments during the year. City property tax revenues are recognized when levied to the extent that they result in current receivables within 90 days.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (1) Summary of Significant Accounting Policies, (Continued)

#### (m) Property Taxes, (Continued)

The County is permitted by State law (Proposition 13) to levy taxes at 1% of full market rate (at time of purchase) and can increase the property tax rate no more than 2% per year. As the City of Victorville did not receive property taxes during the period of 1976-1978, the City negotiated its relative 1% share of taxes.

#### (n) Estimates

The presentation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenditures during the reporting period. Actual results could differ from those estimates.

#### (o) Loans Receivable

The accompanying financial statements reflect the recording of certain loans receivable that represent loans made to private developers and other parties. In certain cases, the amount of collection is dependent upon future residual receipts to be generated by the property or contingent upon the ability of the owner to sell the property at an amount sufficient to pay all liens against the property, including the obligation to the City. An estimate of the loss (if any) associated with non-repayment cannot be reasonably estimated at this time.

#### (p) Net Position

Net position is classified in the following categories:

#### Net Investment in Capital Assets

This amount consists of capital assets net of accumulated depreciation and reduced by outstanding debt that attributed to the acquisition, construction, or improvement of the assets.

#### Restricted Net Position

This amount is restricted by external creditors, grantors, contributors, or laws or regulations of other governments.

#### Unrestricted Net Position

This amount is the remaining net position that does not meet the definition of "net investment in capital assets" or "restricted net position."

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (1) Summary of Significant Accounting Policies, (Continued)

#### (q) <u>Deferred Outflows and Deferred Inflows of Resources</u>

When applicable, the statement of net position and balance sheet will report a separate section for deferred outflows of resources. *Deferred outflows of resources* represent outflows of resources (consumption of net position) that apply to future periods and that, therefore, are not recognized as an expense or expenditure until that time. The government has three items that qualify for reporting in this category. Deferred outflows – OPEB related, deferred outflows – pension related, and deferred charge on refunding.

When applicable, the statement of net position and the balance sheet will report a separate section for deferred inflows of resources. *Deferred inflows of resources* represent inflows of resources (acquisition of net position) that apply to future periods and that, therefore, are not recognized as an inflow of resources (revenue) until that time. The City has two items that qualify for reporting in this category. Deferred inflows – OPEB related and deferred inflows – pension related.

#### (r) Prior Year Data

Selected information regarding the prior year has been included in the accompanying financial statements. This information has been included for comparison purposes only and does not represent a complete presentation in accordance with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the government's prior year financial statements, from which this selected financial data was derived. In addition, certain minor reclassifications of the prior year data have been made to enhance their comparability to the current year.

#### (s) Pensions

For purposes of measuring the net pension liability, deferred outflows and inflows of resources related to pensions, and pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position have been determined on the same basis as they are reported by the CalPERS Financial Office. For this purpose, benefit payments (including refunds of employee contributions) are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value. CalPERS audited financial statements are publicly available reports that can be obtained at CalPERS' website under Forms and Publications.

GASB 68 requires that the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

Valuation Date (VD) June 30, 2016 Measurement Date (MD) June 30, 2017

Measurement Period (MP) June 30, 2016 to June 30, 2017

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (1) Summary of Significant Accounting Policies, (Continued)

#### (t) Other Postemployment Benefits OPEB

For purposes of measuring the OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense of the City's plan (OPEB Plan), these have been determined by an independent actuary. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms.

Generally accepted accounting principles require that the reported results must pertain to liability information within certain defined timeframes. For this report, the following timeframes are used:

Valuation Date June 30, 2016 Measurement Date June 30, 2017

Measurement Period July 1, 2016 to June 30, 2017

#### (u) Fair Value Measurements

Certain assets and liabilities are required to be reported at fair value. The fair value framework provides a hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of fair value hierarchy are described as follows:

Level 1 – Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets.

Level 2 – Inputs other than quoted prices included within the Level 1 that are observable for the asset or liability, either directly or indirectly and fair value is determined through the use of models or other valuation methodologies including:

- Quoted prices for similar assets or liabilities in active markets;
- Quoted prices for identical or similar assets or liabilities in markets that are inactive;
  - Inputs other than quoted prices that are observable for the asset or liability:
- Inputs that are derived principally from or corroborated by observable market data by correlation or other items.

Level 3 – Inputs to the valuation methodology are unobservable and significant to the fair value measurements. These unobservable inputs reflect the City's own assumptions about the inputs market participants would use in pricing the asset or liability (including assumptions about risk). These unobservable inputs are developed based on the best information available in the circumstances and may include the City's own data.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (2) Cash and Investments

Cash and investments as of June 30, 2018 are classified in the accompanying financial statements as follows:

Statement	of	net	position:
Ctatomic	•		P001110111

Cash and investments	\$ 121,303,340
Cash with fiscal agents	33,446,964

# Fiduciary funds:

Cash and investments	8,921,215
Cash with fiscal agents	 3,506,394
Total cash and investments	\$ 167,177,913

Cash and investments as of June 30, 2018 consist of the following:

Cash on hand	\$ 10,345
Deposits with financial institutions	25,686,376
Investments	 141,481,192
Total cash and investments	\$ 167,177,913

# <u>Investments Authorized by the California Government Code and the City's Investment Policy</u>

The table on the following page identifies the investment types that are authorized for the City by the California Government Code and the City's investment policy. The table also identifies certain provisions of the California Government Code (or the City's investment policy, if more restrictive) that address interest rate risk, credit risk, and concentration of credit risk. This table does not address investments of debt proceeds held by bond trustees that are governed by the provisions of debt agreements of the City, rather than the general provisions of the California Government Code or the City's investment policy.

Investment Types Authorized by State Law	Authorized by Investment <u>Policy</u>	Maximum Maturity*	9	Maximum Investment In One Issuer*
Local Agency Bonds	No	5 years	70%	None
U.S. Treasury Obligations	Yes	5 years	70%	None
U.S. Agency Securities	Yes	5 years	75%	None
Banker's Acceptances	No	180 days	30%	5%
Commercial Paper	No	270 days	15%	10%
Negotiable Certificates of Deposit	Yes	5 years	30%	None
Repurchase Agreements	No	1 year	None	None
Reverse Repurchase Agreements	No	92 days	20% of base valu	ie None
Medium-Term Notes	No	5 years	30%	5%
Mutual Funds	Yes	5 Years	20%	10%

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (2) Cash and Investments, (Continued)

# <u>Investments Authorized by the California Government Code and the City's Investment Policy, (Continued)</u>

Money Market Mutual Funds	Yes	5 years	20%	10%
Mortgage Pass-Through Securities	No	5 years	20%	None
County Pooled Investment Funds	No	N/A	None	None
Local Agency Investment Fund (LAIF)	Yes	N/A	None	None
JPA Pools (other investment pools)	No	N/A	None	None

<sup>\*</sup> Based on state law requirements or investment policy requirements, whichever is more restrictive.

#### Investments Authorized by Debt Agreements

Investment of debt proceeds held by bond trustee are governed by provisions of the debt agreements, rather than the general provisions of the California Government Code or the City's investment policy. The table below identifies the investment types that are authorized for investments held by bond trustee. The table also identifies certain provisions of these debt agreements that address interest rate risk, credit risk, and concentration of credit risk.

Authorized <u>Investment Type</u>	Maximum <u>Maturity</u>	Maximum Percentage <u>Allowed</u>	Maximum Investment In One Issuer
U.S. Treasury Obligations	None	None	None
U.S. Agency Securities	None	None	None
Commercial Paper	180 - 270 days	None	None
Money Market Mutual Funds	None	None	None
Repurchase Agreements	30 days	None	None
Investment Contracts	None	None	None
Federal Housing Admin Debentures	None	None	None
Certificates of Deposits	30 days	None	None
State Obligations	None	None	None
Local Agency Investment Fund (LAIF)	None	None	None
Pre-refunded Municipal Obligations	None	None	None

# Disclosures Relating to Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the City manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (2) Cash and Investments, (Continued)

#### Disclosures Relating to Interest Rate Risk, (Continued)

Information about the sensitivity of the fair values of the City's investments (including investments held by bond trustee) to market interest rate fluctuations is provided by the following table that shows the distribution of the City's investments by maturity:

Remaining Maturities (in Months)

			3	`	,
Investment type	Total	Within 12	13 to 24	25 to 60	60+
State investment pool	\$ 104,078,754	104,078,754	-	-	-
Certificates of Deposit	761,960	761,960	-	-	-
Held by bond trustee:					
Guaranteed Investment					
Contract (GIC)*	816,500	-	-	-	816,500
Certificates of Deposit	200,000	200,000	-	-	-
Money market funds	35,623,978	35,623,978	<u> </u>		
Total	\$ 141,481,192	140,664,692	<u>-</u>		816,500

<sup>\* -</sup> The City's GIC is with Financial Security Assurance (FSA). The contract required FSA to deposit cash, governmental securities, or governmental bonds as collateral with Bank of New York, at a value of at least 100%, 104%, or 105%, respectfully, of the investment balance. The termination of the investment contract and release of collateral would occur in the event of default by FSA. As of June 30, 2018, FSA was not in default and the value of the collateral met the requirements.

#### Disclosures Relating to Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by (where applicable) the California Government Code, the City's investment policy, or debt agreements, and the actual rating as of year-end for each investment type.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (2) Cash and Investments, (Continued)

#### Disclosures Relating to Credit Risk, (Continued)

		Minimum	Ratings as of Year End	
Investment type	Total	Legal Rating	AAA	Not Rated
State Investment Pool	\$104,078,754	N/A	-	104,078,754
Certificates of Deposit	761,960	N/A	-	761,960
Held by bond trustee:				
Guaranteed Investment				
Contract (GIC)	816,500	N/A	-	816,500
Certificates of Deposit	200,000	N/A	-	200,000
Money market funds	35,623,978	Multiple*	35,623,978	
Total	\$141,481,192		35,623,978	105,857,214

<sup>\* -</sup> Must receive highest ranking by not less than two nationally recognized statistical rating organizations or retain an investment advisor registered with the SEC or exempt from registration and who has not less than five years of experience investing in money market instruments with assets under management in excess of \$500 million.

#### Concentration of Credit Risk

The investment policy of the City contains no limitations on the amount that can be invested in any one issuer beyond that stipulated by the California Government Code.

#### Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the City's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit).

The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits. As of June 30, 2018, \$25,389,940 of the City's deposits with financial institutions in excess of federal depository insurance limits was held in collateralized accounts.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (2) Cash and Investments, (Continued)

#### Custodial Credit Risk, (Continued)

For investments identified herein as held by bond trustee, the bond trustee selects the investment under the terms of the applicable trust agreement, acquires the investment, and holds the investment on behalf of the reporting government.

#### Investment in State Investment Pool

The City is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by the California Government Code under the oversight of the Treasurer of the State of California. The fair value of the City's investment in this pool is reported in the accompanying financial statements at amounts based upon the City's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF.

## (3) Interfund Receivables, Payables and Transfers

The composition of interfund balances as of June 30, 2018 is as follows:

#### Due to/from other funds:

Fund Reporting Receivable	Fund Reporting Payable		Amount	
General Fund	Nonmajor gov't funds	\$	100	a)
SCLAA	Nonmajor gov't funds		1,056,118	a)
Sanitary Fund	Nonmajor gov't funds		1,656,992	a)
	Total	<u>\$</u>	2,713,210	

#### Advances to/from other funds:

Fund Reporting Receivable	Fund Reporting Payable	Amount	_
Nonmajor Gov't Funds	Capital Impact Facilities	\$ 1,168,336	b)
Nonmajor Gov't Funds	SCLAA	1,781,017	c)
SCLAA	Capital Impact Facilities	1,931,763	d)
Sanitary Fund	City Golf Fund	 6,576,792	e)
	Total	\$ 11,457,908	

Generally, the above balances result from:

- a) These represent short term borrowings to cover negative cash balances due to federal grant funds that must paid out before reimbursement is received. It is anticipated these funds will come in from reimbursements received in FY 18-19.
- b) Per a loan agreement approved on November 15, 2011 and renewed on August 9, 2016, the Storm Drain Utility Fund advanced to the Capital Impact Facilities

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (3) Interfund Receivables, Payables and Transfers, (Continued)

Fund – Public Buildings \$1,200,000 for the City Hall Expansion Project. The advance has a term ending July 1, 2021, with the annualized Local Agency Investment Fund ("LAIF") rate of return, as the interest rate. The outstanding balance of the advance as of June 30, 2018 is \$1,168,336.

- c) Per a loan agreement approved on October 20, 2009 by the Board of the Victorville RDA, a \$1,700,000 advance was made from the Low and Moderate Housing Fund to the SCLAA. The advance is to be used for SCLAA redevelopment activities. The advance has a term of repayment of five years, with an annualized Local Agency Investment Fund ("LAIF") rate of return, as the interest rate. In accordance with the Housing Asset Transfer report approved by the California Department of finance this loan was transferred to the City Housing Asset Successor Agency fund. The outstanding balance of the advance as of June 30, 2018 is \$1,781,017.
- d) Per a loan agreement signed on September 21, 2010, by the board of the SCLAA, a \$1,895,000 advance was made from the SCLAA to the Capital Impact Facilities Fund. The advance is to be used for the purchase of land. The advance has a term of repayment to automatically renew the loan until there are sufficient funds to repay. The advance has an annualized Local Agency Investment Fund ("LAIF") rate of return, as the interest rate. The outstanding balance of the advance as of June 30, 2018 is \$1,931,763.
- e) A loan agreement was signed on November 15, 2011 and renewed on August 8, 2016 by the City Council for a \$6,335,780 advance from the Sanitary Fund to the Golf Course Fund. The advance is due to negative cash balances in the Golf Course Fund which had accumulated over several years of expenses exceeding revenues. The advance has a term ending June 30, 2026, with the annualized Local Agency Investment Fund ("LAIF") rate of return as the interest rate. The outstanding balance of the advance as of June 30, 2018 is \$6,576,792.

#### Transfers in/out:

Transfer in	Transfer out		Amount	
General Fund	Nonmajor Gov't Funds	\$	63,151	a)
Golf	General Fund		521,427	b)
Nonmajor Gov't Funds	General Fund		16,680	c)
		\$	601,258	

- a) The transfer of \$63,151 from the Traffic Safety fund to the General Fund was to support the engineering function of traffic safety
- b) The transfer of \$521,427 from the General Fund to the Golf Fund was to balance budgeted expenditures.
- c) The transfer of \$16,680 from the General Fund to the State Grant Fund was to cover expenditures not reimbursed on a closed-out grant.

# Notes to Basic Financial Statements

For the year ended June 30, 2018

# (4) Capital Assets

# Governmental activities

The following is a summary of changes in capital assets for the year ended June 30, 2018:

	Balance at 7/1/2017	Additions	Deletions	Transfers	Balance at 6/30/2018
	77172017	7 daitions	Deletions	Transfers	0/00/2010
Non-depreciable assets:					
Land	\$ 52,048,333	-	-	-	52,048,333
Right of way	180,001,603	-	-	-	180,001,603
Construction in progress	13,171,484	1,125,237	(6,681,859)	309,495	7,924,357
Total non-depreciable assets	245,221,420	1,125,237	(6,681,859)	309,495	239,974,293
Depreciable assets:					
Buildings and improvements	71,337,451	-	-	-	71,337,451
Furniture and equipment	13,860,468	899,704	(575,503)	313,745	14,498,414
Computer and communications	3,876,979	-	(1,817,464)	11,769	2,071,284
Land Improvements	14,775,383	-	-	-	14,775,383
Vehicles	3,600,879	214,743	(272,329)	109,511	3,652,804
Infrastructure	513,409,289	10,979,506	(8,985,067)	-	515,403,728
Intangible assets:					
Computer Software	1,388,457	1,201,859	-	-	2,590,316
Right-of-way easements	10,000				10,000
Total depreciable assets	622,258,906	13,295,812	(11,650,363)	435,025	624,339,380
Less accumulated depreciable:					
Buildings and improvements	(28,163,534)	(1,922,070)	-	-	(30,085,604)
Furniture and equipment	(11,367,829)	(449,515)	574,229	(313,745)	(11,556,860)
Computer and communications	(3,155,263)	(199,194)	1,810,566	(11,769)	(1,555,660)
Land Improvements	(3,023,873)	(1,491,347)	-	-	(4,515,220)
Vehicles	(2,973,332)	(100,326)	272,329	(109,511)	(2,910,840)
Infrastructure	(343,921,354)	(14,365,172)	8,949,104	-	(349,337,422)
Intangible assets:	-				
Computer Software	(1,275,474)	(270,931)	-	-	(1,546,405)
Right-of-way easements	(10,000)				(10,000)
Total accumulated depreciation	(393,890,659)	(18,798,555)	11,606,228	(435,025)	(401,518,011)
Total depreciable assets, net	228,368,247	(5,502,743)	(44,135)		222,821,369
Capital assets, net	\$ 473,589,667	(4,377,506)	(6,725,994)	309,495	462,795,662

Depreciation expense was charged in the following functions in the Statement of Activities:

General government	\$ 9,421,214
Public safety	311,655
Community development	14,940
Public works	8,148,001
Parks and recreation	 902,745
Total	\$ 18,798,555

# Notes to Basic Financial Statements

For the year ended June 30, 2018

# (4) Capital Assets, (Continued)

# Business-type activities

The following is a summary of capital assets for enterprise funds at June 30, 2018:

	Balance at	A alaliti a a	Deletions	Tuesefeue	Balance at
	7/1/2017	Additions	Deletions	Transfers	6/30/2018
Non-depreciable assets:					
Land and easements	\$ 32,914,206	-	-	-	32,914,206
Intangibles – service credit	4,012,977	-	-	-	4,012,977
Water rights	12,678,475	-	(58,086)	-	12,620,389
ldle assets	3,017,958	-	-	-	3,017,958
Construction in progress	3,140,640	8,885,972	(1,167,333)	(309,494)	10,549,785
Total non-depreciable assets	55,764,256	8,885,972	(1,225,419)	(309,494)	63,115,315
Depreciable assets:					
Buildings and improvements	231,762,425	393,823	(29,003)	-	232,127,245
Furniture and equipment	49,198,813	730,169	(96,181)	(214,783)	49,618,018
Computer and communication	1,348,614	-	(203,751)	-	1,144,863
Vehicles	4,854,986	445,236	(101,472)	(109,511)	5,089,239
Infrastructure	351,416,750	2,993,475	(76,698)	-	354,333,527
Intangibles	5,353,416	137,155	(30,682)	-	5,459,889
Land improvements	664,831				664,831
Total depreciable assets	644,599,835	4,699,858	(537,787)	(324,294)	648,437,612
Less accumulated depreciation:					
Buildings and improvements	(110,762,950)	(5,741,711)	29,003	-	(116,475,658)
Furniture and equipment	(32,214,663)	(2,072,880)	90,589	214,783	(33,982,171)
Computer and communication	(1,112,235)	(67,863)	203,751	-	(976,347)
Vehicles	(3,676,385)	(239,781)	101,472	109,511	(3,705,183)
Infrastructure	(147,066,657)	(9,825,325)	78,091	-	(156,813,891)
Intangibles	(2,757,409)	(578,010)	30,682	-	(3,304,737)
Land improvements	(307,651)	(67,106)	<u>-</u>		(374,757)
Total accumulated depreciation	(297,897,950)	(18,592,676)	533,588	324,294	(315,632,744)
Total depreciable assets, net	346,701,885	(13,892,818)	(4,199)		332,804,868
Capital assets, net	\$ 402,466,141	(5,006,846)	(1,229,618)	(309,494)	395,920,183

Depreciation expense was charged in the following programs of the primary government:

Water	\$ 7,414,827
Airport	7,434,827
Municipal utility	1,480,879
Solid waste management	219,356
Sanitary	1,585,009
Golf course	 457,778
Total	\$ 18,592,676

## Notes to Basic Financial Statements

For the year ended June 30, 2018

## (5) Land Held for Resale

As of June 30, 2018, the Successor Agency to the Victorville Redevelopment Agency (RDA) and the City Housing Asset Successor Agency had acquired and developed parcels of land in the Bear Valley and Old Town/Midtown project areas. These parcels were purchased for the purpose of providing incentives to developers in order to construct future commercial projects on the property and are recorded as land held for resale at the recorded amounts of \$4,511,990 and \$8,470,041, respectively.

# (6) Long-Term Notes Receivable

#### Affordable Housing Loans Receivable

The City has entered into agreements with developers to establish various affordable housing project loans, the significant loans are described below:

## Pacific West Communities

In February 2010, the former RDA entered into an affordable housing loan agreement with Pacific West Communities to develop a housing project. The note accrues interest at 3% annual and repayments are based on earning of the housing facility. The expected payoff date is February 17, 2050. At June 30, 2018, the City Housing Asset Successor Agency has recorded outstanding loan receivable balance of \$4,759,810.

#### Southern California Housing Development Corporation

In December 2001, the former RDA entered into an affordable housing loan agreement with Southern California Housing Development Corporation to develop the Impressions at Valley Center housing project. The note accrues interest at 3% annual and repayments are based on earning of the housing facility. The expected payoff date is December 20, 2041. At June 30, 2018, the City Housing Asset Successor Agency has recorded outstanding loan receivable balance of \$1,033,451.

In December 2005, the former RDA entered into an affordable housing loan agreement with Southern California Housing Development Corporation to develop the Northgate Apartments housing project. The note accrues interest at 3% annual and repayments are based on earning of the housing facility. The expected payoff date is December 15, 2045. At June 30, 2018, the City Housing Asset Successor Agency has recorded outstanding loan receivable balance of \$4,670,990.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (6) Long-Term Notes Receivable, (Continued)

#### Housing Assistance Grants

In conjunction with the City's Mortgage Assistance Program, the City provides loans up to \$55,000 to low income first time homebuyers. The loans act as down payment assistance and are deferred for up to 30 years as long as the eligible buyer occupies the property as its principal residence and is not in default under the affordability covenants and resale restrictions. The loans accrue simple interest at 3% per year. At June 30, 2018, the City Housing Asset Successor Agency has recorded outstanding loan receivable balance of \$239,242.

## (7) Governmental Long-Term Liabilities

# Changes in Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2018 is as follows:

	Balance at			Balance at	Due Within
	7/1/2017	Additions	Retirements	6/30/2018	One year
Compensated Absences	\$ 3,395,033	2,171,448	(1,983,551)	3,582,930	1,875,188
Claims Payable	1,363,635	209,099	(384,598)	1,188,136	300,000
Pollution Remediation Obligation	1,413,063		(34,542)	1,378,521	336,688
Totals	\$ 6,171,731	2,380,547	(2,402,691)	6,149,587	2,511,876

#### Compensated Absences

The City's policies relating to compensated absences are described in Note 1. This liability, amounting to \$3,582,930 at June 30, 2018 will be paid in future years from future resources, generally liquidated by the General Fund.

#### Pollution Remediation

In February 2007, the City acquired a property that was previously used as a dry-cleaning facility. In May 2010, the United States Environmental Protection Agency ("US EPA") issued the Unilateral Administrative Order for the performance of a removal action to City and the prior owner, due to the presence of tetrachloroethylene ("PCE" aka dry cleaning solvent) contamination on site.

The UAO ordered the City to conduct the necessary environmental investigation related to the presence of PCE on the property and thereafter conduct the remediation necessary to remediate the soil and groundwater contamination found. The United States EPA has taken action against the City and the prior owner pursuant to its authority under CERCLA section 104, and in response to the UAO, City has undertaken the damages that the EPA has the right to assess for failure to comply an EPA order.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

# (7) Governmental Long-Term Liabilities, (Continued)

The investigation was conducted under the supervision and guidance of the US EPA. In June 2011, the US EPA issued a "Notice of Completion" letter related to soil contamination at the Site.

The City has drafted a Project Execution Plan (PEP) for the remedial efforts of groundwater contamination. Based upon ground water monitoring reports, the PEP estimates that the total project costs associated with the groundwater contamination remediation to be \$1,413,063, and the duration of the efforts to be 2 years. The pollution remediation obligation is an estimate and subject to changes resulting from price increases or reductions, technology, or changes in applicable laws or regulations. As of June 30, 2018, the City has recorded a Pollution Remediation liability of \$1,378,521.

# (8) Business-Type Long-Term Liabilities

## Changes in Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2018 is as follows:

	Balance at	Additions	Detiromente	Balance at	Due Within
	7/1/2017	Additions	Retirements	6/30/2018	One Year
Compensated Absences	\$ 565,665	548,577	(477,838)	636,404	439,571
Claims Payable	1,027,500	-	-	1,027,500	1,027,500
Tax Allocation Bonds:					
2005 Tax Allocation Bonds	18,400,000	-	(985,000)	17,415,000	1,025,000
2006 Tax Allocation Bonds (Non-Housing)	52,180,000	-	(1,020,000)	51,160,000	1,060,000
2006 Tax Allocation Bonds (Housing)	14,015,000	-	(275,000)	13,740,000	285,000
2006 Tax Allocation Parity Bonds	42,075,000	-	(125,000)	41,950,000	135,000
2006 Tax Allocation Revenue Parity Bonds	31,760,000	-	(480,000)	31,280,000	510,000
2006 Tax Allocation Revenue Bonds	57,675,000	-	(900,000)	56,775,000	955,000
2007 Tax Allocation Bonds (Housing)	36,015,000	-	(620,000)	35,395,000	650,000
2007 Tax Allocation Bonds (Non-Housing) *	39,700,000	-	-	39,700,000	39,700,000
2008 Tax Allocation Bonds *	19,920,645	1,064,232		20,984,877	20,984,877
Tax Allocation Bonds Subtotal	311,740,645	1,064,232	(4,405,000)	308,399,877	65,304,877
Lease Revenue Bonds:					
2007A Variable Rate Lease Revenue Bond	51,925,000	-	(1,205,000)	50,720,000	1,270,000
Revenue Refunding Bonds:					
2004 Refunding Bonds	725,000	-	(230,000)	495,000	242,500
Certificates of Participation (COP):					
2006 COPs	10,360,000	-	(335,000)	10,025,000	350,000
Unamortized Discounts/Premiums	(2,461,260)		94,804	(2,366,456)	(94,805)
Total	\$ 373,882,550	1,612,809	(7,898,034)	368,937,325	68,539,643

<sup>\* -</sup> Debt covenants required these bonds to be callable as a result of defaults. Callable bonds are required to be reported as current liabilities.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

## (8) Business-Type Long-Term Liabilities, (Continued)

#### Compensated Absences

The City's policies relating to compensated absences are described in Note 1. This liability, amounting to \$636,404 at June 30, 2018, will be paid in future years from future resources, generally liquidated by the Victorville Water District, Victorville Municipal Utility and the Southern California Logistic Airport Authority.

#### **Tax Allocation Bonds:**

## Tax Allocation Parity Bonds, Series 2005A

In June 2005, the Southern California Logistics Airport Authority issued \$42,185,000 principal amount of Tax Allocation Parity Bonds, Series 2005A. This debt was issued to finance certain public capital improvements benefiting the Southern California Logistics Airport.

On February 8, 2006, \$1.8 million of bond proceeds was invested in land for the construction of a new City library. Prior to this purchase (on November 3, 2005), the Board of Directors of the SCLAA adopted a resolution with the intent of entering into a loan agreement between the SCLAA and the City with respect to this land purchase. On September 21, 2010 City Council approved this loan agreement. Legal counsel for the City has indicated that approval by the bond insurer is not required for the investment of proceeds not held by the bond trustee.

Bonds maturing on December 1, 2010, December 1, 2016, December 1, 2020, December 1, 2025, December 1, 2030, and December 1, 2035 in the amounts of \$2,765,000, \$3,365,000, \$5,140,000, \$6,335,000, \$7,870,000 and \$15,335,000 are term bonds. The outstanding bonds bear interest at 3.50% to 5.00% due June 1 and December 1 of each year.

The bonds are subject to redemption prior to maturity as described in the bond covenants. The bonds maturing on or after June 1, 2016 are subject to optional redemption in whole or in part by lot, without premium.

The bonds maturing on December 1, 2010, December 1, 2016, December 1, 2020, December 1, 2025, December 1, 2030, and December 1, 2035 are subject to mandatory redemption in part by lot, without premium, commencing December 1, 2007, December 1, 2012, December 1, 2016, December 1, 2021, December 1, 2026, and December 1, 2031, respectively, from sinking fund payments made by SCLAA.

In the fiscal year ended June 30, 2006 these bonds were partially defeased by the issuance of the Tax Allocation Revenue Parity Bonds, Refunding Series 2005 (Non-Housing). The required reserve for the Bonds is \$1,797,890. As of June 30, 2018 the reserve amount was \$1,815,452. The Bonds are a special obligation of the Southern California Logistics Airport Authority payable from tax increment revenues. The amount of bonds outstanding at June 30, 2018 is \$17,415,000.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (8) Business-Type Long-Term Liabilities, (Continued)

## Tax Allocation Revenue Parity Bonds, Refunding Series 2006 (Non-Housing)

In June 2006, the Southern California Logistics Airport Authority issued \$62,780,000 principal amount of Tax Allocation Revenue Parity Bonds, Refunding Series 2006. The proceeds were used to refund the 2001 Tax Allocation Bonds, the 2003 Tax Allocation Bonds, and a portion of 2005 Tax Allocation Bonds. As a result, the 2001 and 2003 Tax Allocation Bonds are considered to be defeased, and the 2005 Tax Allocation Bonds are considered to be partially defeased. The respective liabilities have been removed from the statement of net position.

Bonds maturing on December 1, 2026, December 1, 2031, December 1, 2036 and December 1, 2043 in the amounts of \$6,895,000, \$8,595,000, \$10,810,000 and \$20,335,000 are term bonds. The outstanding bonds bear interest at 4.50% to 5.00% due June 1 and December 1 of each year.

The bonds are subject to redemption prior to maturity as described in the bond covenants. The bonds maturing on or after June 1, 2016 are subject to optional redemption in whole or in part by lot without premium.

The bonds maturing on December 1, 2026, December 1, 2031, December 1, 2036 and December 1, 2043 are subject to mandatory redemption in part by lot, without premium, commencing December 1, 2022, December 1, 2027, December 1, 2032 and December 1, 2037, respectively, from sinking fund payments made by SCLAA.

The required reserve for the bonds is \$3,519,300. As of June 30, 2018, the reserve amount was \$3,553,032. The bonds are a special obligation of the Southern California Logistics Airport Authority payable from tax increment revenues. The amount of bonds outstanding at June 30, 2018 is \$51,160,000.

#### Tax Allocation Revenue Parity Bonds, Refunding Series 2006 (Housing Set-Aside)

In June 2006, the Southern California Logistics Airport Authority issued \$16,855,000 principal amount of Housing Set-Aside Revenue Bonds, Refunding Series 2006. The proceeds were used to refund all of the 2003 Tax Allocation Bonds and a portion of the 2005 Tax Allocation Parity Bonds. As a result the 2003 Tax Allocation Bond is considered to be defeased and the liability has been removed from the statement of net position.

Bonds maturing on December 1, 2026, December 1, 2031, December 1, 2036 and December 1, 2043 in the amounts of \$1,855,000, \$2,305,000, \$2,905,000 and \$5,460,000 are term bonds. The outstanding bonds bear interest at 4.50% to 5.00% due June 1 and December 1 of each year.

The bonds are subject to redemption prior to maturity as described in the bond covenants. The bonds maturing on or after June 1, 2016 are subject to optional redemption in whole or in part by lot without premium.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

# (8) Business-Type Long-Term Liabilities, (Continued)

# <u>Tax Allocation Revenue Parity Bonds, Refunding Series 2006 (Housing Set-Aside), (Continued)</u>

The bonds maturing on December 1, 2026, December 1, 2031, December 1, 2036 and December 1, 2043 are subject to mandatory redemption in part by lot, without premium, commencing December 1, 2022, December 1, 2027, December 1, 2032 and December 1, 2037, respectively, from sinking fund payments made by SCLAA.

The required reserve for the bonds is \$945,975. As of June 30, 2018, the reserve amount was \$955,069. The bonds are a special obligation of the Southern California Logistics Airport Authority payable from tax increment revenues. The amount of bonds outstanding at June 30, 2018 is \$13,740,000.

## Tax Allocation Revenue Parity Bonds, Taxable Series 2006

In June 2006, the Southern California Logistics Airport Authority issued \$45,020,000 principal amount of Tax Allocation Revenue Parity Bonds, Taxable Series 2006. The proceeds were used to finance certain redevelopment activities benefiting the Southern California Airport.

Bonds maturing on December 1, 2036, and December 1, 2043 in the amounts of \$20,080,000, and \$24,940,000 are term bonds. The outstanding bonds bear interest at 6.10% due June 1 and December 1 of each year.

The bonds are subject to redemption prior to maturity as described in the bond covenants. The bonds are subject to optional redemption in whole or in part by lot, subject to a premium.

The bonds maturing on December 1, 2036, December 1, 2043 are subject to mandatory redemption in part by pro rata, without premium, commencing December 1, 2006, December 1, 2037, respectively, from sinking fund payments made by SCLAA.

The required reserve for the bonds is \$4,483,177. As of June 30, 2018, the reserve amount was \$4,492,908. The bonds are a special obligation of the Southern California Logistics Airport Authority payable from tax increment revenues. The amount of bonds outstanding at June 30, 2018 is \$41,950,000.

#### Taxable Tax Allocation Revenue Parity Bonds, Forward Series 2006

In November 2006, Southern California Logistics Airport Authority issued \$34,980,000 principal amount of Taxable Tax Allocation Revenue Parity Bonds, Forward Series 2006. The proceeds were used to finance and refinance certain redevelopment activities benefiting the Southern California Logistics Airport.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (8) Business-Type Long-Term Liabilities, (Continued)

## Taxable Tax Allocation Revenue Parity Bonds, Forward Series 2006, (Continued)

The bonds mature from December 1, 2007 to December 1, 2043 in varying amounts. Principal is payable in annual installments ranging from \$50,000 to \$2,320,000, commencing December 1, 2007. The bonds accrue interest at rates between 6.25% and 6.30%. Interest on the bonds is payable semiannually on each June 1 and December 1, commencing June 1, 2007.

The bonds are subject to optional and mandatory redemption prior to maturity.

The bonds are secured by pledged tax revenues. The required reserve for the Bonds is \$2,476,455. As of June 30, 2018, the reserve amount was \$2,500,193. The bonds are a special obligation of the Southern California Logistics Airport Authority payable from tax increment revenues. The amount of bonds outstanding at June 30, 2018 is \$31,280,000.

## Taxable Subordinate Tax Allocation Revenue Bonds, Series 2006

In November 2006, the Southern California Logistics Airport Authority issued \$64,165,000 principal amount of Taxable Subordinate Tax Allocation Revenue Bonds, Series 2006. The proceeds were used to finance certain redevelopment activities benefiting the Southern California Logistics Airport.

The bonds mature from December 1, 2007 to December 1, 2043 in varying amounts. Principal is payable in annual installments ranging from \$395,000 to \$4,135,000, commencing December 1, 2007. The bonds accrue interest at 6.05%. Interest on the bonds is payable semiannually on each June 1 and December 1, commencing June 1, 2007.

The bonds are subject to optional and mandatory redemption prior to maturity.

The bonds are secured by pledged tax revenues. The required reserve for the bonds is \$4,389,930. As of June 30, 2018, the reserve amount was \$4,431,789. The bonds are a special obligation of the Southern California Logistics Airport Authority payable from tax increment revenues. The amount of bonds outstanding at June 30, 2018 is \$56,775,000.

# Taxable Housing Set-Aside Revenue Parity Bonds, Series 2007

In March 2007, the Southern California Logistics Airport Authority issued \$41,460,000 principal amount of Taxable Housing Set-Aside Revenue Parity Bonds, Series 2007. The proceeds were used to finance certain low and moderate income housing programs of the Authority. On July 7, 2009, \$20,000,000 of bond proceeds were invested in a loan to the Victorville Water District. Legal counsel for the City has indicated that approval by the bond insurer is not required for the investment of proceeds not held by the bond trustee. In February 2013 this loan was repaid in full with interest.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (8) Business-Type Long-Term Liabilities, (Continued)

## Taxable Housing Set-Aside Revenue Parity Bonds, Series 2007, (Continued)

Bonds maturing on December 1, 2012, December 1, 2017, December 1, 2022, December 1, 2027, and December 1, 2043 in the amounts of \$3,265,000, \$2,800,000, \$3,620,000, \$4,685,000 and \$27,090,000 are term bonds. The outstanding bonds bear interest at 5.00%, 5.20%, 5.25%, 5.40% and 5.55% due June 1 and December 1 of each year.

The bonds are subject to optional redemption in whole or in part by lot, without premium.

The required reserve for the Bonds is \$1,301,205. As of June 30, 2018, the reserve amount consisting of fiscal agent cash and an insurance policy was \$1,313,677. The bonds are a special obligation of the Southern California Logistics Airport Authority payable from tax increment revenues. The amount of bonds outstanding at June 30, 2018 is \$35,395,000.

## Subordinate Tax Allocation Revenue Bonds, Series 2007

In December 2007, the Southern California Logistics Airport Authority issued \$42,000,000 principal amount Subordinate Tax Allocation Revenue Bonds, Series 2007. The proceeds were used to finance certain redevelopment activities benefiting the Southern California Logistics Airport.

Bonds maturing on December 1, 2008, December 1, 2009, December 1, 2012, December 1, 2017, December 1, 2022, December 1, 2027, December 1, 2032, December 1, 2037, December 1, 2037, December 1, 2043 and December 1, 2043 in the amounts of \$480,000, \$425,000, \$1,395,000, \$2,805,000, \$3,640,000, \$4,745,000, \$3,000,000, \$3,275,000, \$3,325,000, \$3,800,000, \$1,250,000, \$9,210,000 and \$4,650,000 are term bonds. The outstanding bonds bear interest at 4.000%, 4.200%, 4.375%, 5.250%, 5.375%, 5.600%, 5.900%, 6.000%, 5.900%, 6.000%, 6.100%, 5.900% and 6.150% due June 1 and December 1 of each year.

The bonds are subject to redemption prior to maturity at the option of the Authority, on or after December 1, 2017, in whole or in part by lot, without premium.

The bonds maturing on the dates described above are subject to mandatory redemption in part by lot, without premium, commencing December 1, 2010, December 1, 2013, December 1, 2018, December 1, 2023, December 1, 2028, December 1, 2028, December 1, 2033, December 1, 2033, December 1, 2033, December 1, 2038, and December 1, 2038, respectively, from sinking fund payments made by SCLAA.

The required reserve for the Bonds is \$2,824,473. As of June 30, 2018, the reserve amount was \$2,825,475. The bonds are a special obligation of the Southern California Logistics Airport Authority payable from tax increment revenues. The amount of bonds outstanding at June 30, 2018 is \$39,700,000.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (8) Business-Type Long-Term Liabilities, (Continued)

#### Subordinate Tax Allocation Revenue Bonds, Series 2008

In May 2008, the Southern California Logistics Airport Authority issued \$13,334,925 principal amount of Subordinate Tax Allocation Revenue Bonds, Series 2008A. The proceeds were used to finance certain redevelopment activities benefiting the Southern California Logistics Airport and to partially refund the \$35,000,000 principal amount of Subordinate Tax Allocation Revenue Notes, Series 2008.

Bonds maturing on December 1, 2010, December 1, 2013, December 1, 2018, December 1, 2023, December 1, 2033, December 1, 2038, and December 1, 2043 in the amounts of \$130,000, \$215,000, \$340,000, \$530,000, \$1,675,000, \$1,285,000, and \$1,720,000 are Current Interest Bonds. The outstanding bonds bear interest at 4.25%, 4.50%, 5.00%, 5.25%, 6.00%, 6.00% and 6.00% due June 1 and December 1 of each year.

Bonds maturing on December 1 of each year beginning 2044 through 2050 in the initial principal amounts of \$1,316,266, \$1,216,397, \$1,123,621, \$1,037,536, \$957,600, \$883,633, and \$814,910 are Capital Appreciation Bonds. The outstanding bonds bear yields to maturity of 7.300%, 7.320%, 7.340%, 7.360%, 7.380%, 7.400% and 7.420%. All of the bonds have a future maturity value of \$132,305,000 at June 30, 2016.

The current interest bonds are subject to redemption prior to maturity at the option of the Authority, on or after December 1, 2018, in whole or in part by lot, without premium. The Capital Appreciation Bonds are subject to optional redemption in whole or in part by lot, without premium.

The required reserve for the Bonds is \$1,333,492. As of June 30, 2018, the reserve amount was \$1,106,584. The bonds are a special obligation of the Southern California Logistics Airport Authority payable from tax increment revenues. The amount of bonds outstanding at June 30, 2018 is \$20,984,877 which includes an accretion balance of \$7,924,952.

#### Variable Rate Lease Revenue Bonds, Series 2007A

In May 2007, the Victorville Joint Powers Financing Authority issued \$83,770,000 principal amount of Variable Rate Lease Revenue Bonds, Series 2007A. The bonds were issued to refund the 2005 Variable Rate Lease Revenue Bonds, Series A (\$41,000,000) and 2006 Variable Rate Lease Revenue Bonds, Series A (\$23,645,000). The proceeds were used to assist the City of Victorville in financing a cogeneration power plant and other related facilities. The bonds are subject to optional redemption in whole or in part by lot, without premium.

The required reserve for the Bonds is \$5,872,900. As of June 30, 2018, the reserve amount was \$5,934,095. The bonds are a special obligation of the Victorville Joint Powers Financing Authority payable from revenues consisting primarily of base rental lease

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (8) Business-Type Long-Term Liabilities, (Continued)

#### Variable Rate Lease Revenue Bonds, Series 2007A, (Continued)

payments paid by the city and amount held in the funds and established under the indenture. The amount of bonds outstanding at June 30, 2018 is \$50,720,000.

#### 2004 Project Revenue Bonds

In November 1994, the City entered into an installment purchase agreement to acquire a one-half undivided interest in the Victor Valley Materials Recovery Facility. The design and construction of the Facility was completed in October 1995 and was funded by the issuance of \$6,825,000 Project Revenue Bonds, Series 1994 through the Mojave Desert and Mountain Solid Waste Joint Powers Authority (Authority).

On May 1, 2004, the \$5,910,000 Project Revenue Refunding Bonds, Series 2004 were used to currently refund the 1994 bonds, which have no balance. The City is obligated to make monthly installment purchase payments to the Authority equal to the sum of (1) one-twelfth of the next principal payment and (2) one-sixth of the next interest payment. Interest on the installment purchase obligation ranges from 2.0% to 5.1% and total annual principal installments range from \$135,000 to \$252,500.

The City will pay to the Authority the installment payments solely from service revenues, which consist primarily of rates and charges imposed by the City for Solid Waste Management services.

Covenants within the installment purchase agreement require the City of Victorville to establish annual rates sufficient to pay operating expenses and debt service payments in such fiscal year. In addition, such rates shall be charged to produce net revenues equal to at least 125% of the debt service payments due and payable in such fiscal year. Since the beginning of the fiscal year on July 1, 2008 through June 30, 2018, the City was in compliance with the rate covenants.

The required reserve for the bonds is \$535,490. As of June 30, 2018, the reserve amount was \$536,015. The City of Victorville's 50% amount of bonds outstanding at June 30, 2018 is \$495,000.

## 2006 Certificates of Participation

On March 1, 2006, the City of Victorville's Baldy Mesa Water District issued 2006 Certificates of Participation. The proceeds were used to finance public improvements within the Baldy Mesa Water District service area.

The Certificates of Participation had a stated interest rates ranging from 3.20% to 5.00%. The annual debt service is a special limited obligation of the District payable from and secured by a pledge of and lien on the net revenues of the District. Principal and interest payments are due each August 1 and interest only payments are due each February 1. The amount of Certificates of Participation outstanding at June 30, 2018 is \$10,025,000.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (8) Business-Type Long-Term Liabilities, (Continued)

#### Rate Covenant

The 2006 Certificate of Participation require that the Baldy Mesa Water District to generate sufficient net revenues which are at least equal to 110% of the amount of the installment payments and Parity Obligation coming due and payable in each fiscal year. The 2006 Certificate of Participations were issued before Baldy Mesa and Victor Valley Water District were consolidated into Victorville Water District. The City performed the calculation that demonstrated compliance with rate covenant for the fiscal year ended June 30, 2018. The calculation was prepared using revenues and the proportionate expenses applicable to the Baldy Mesa Water District.

# SCLAA Defaults on Bonded Debt

As of June 30, 2018, the Southern California Logistics Airport Authority (SCLAA) had accumulated outstanding defaults on principal and interest debt service payments for the following debt issues:

	Principal	Interest	l otal
Subordinate Tax Allocation Rev Bonds, 2007	\$ 2,805,000	-	2,805,000
Subordinate Tax Allocation Rev Bonds, 2008A	410,000	-	410,000

The principal defaults on the SCLAA Subordinate Tax Allocation Revenue Bonds, Series 2007 and the SCLAA Subordinate Tax Allocation Revenue Bonds, Series 2008A can not be cured until sufficient revenue is received and sent to the Trustee to distribute, as stated in The Bank of New York Mellon Notice to Bondholders dated October 14, 2016. Additional detailed information on how funds will be applied to past due amounts and replenishing reserves for the subordinate bonds can be found in The Bank of New York Mellon's Notice to Bondholders posted on MSRB's Electronic Municipal Market Access system ("EMMA") on October 14, 2016. See Note 22 Subsequent Events for update on defaults after June 30, 2018. Sufficient revenue was received for the December 1, 2018 debt service to cure all defaults.

The following shows the changes to the default amounts during FY 2017/18 for the two subordinate bond issues in default:

	Sub	oordinate I ax	Subordinate	
		Allocation	Tax Allocation	
		Revenue	Revenue	
	В	onds, 2007	Bonds, 2008A	Total
Default Balance 7/1/2017	\$	4,496,923	325,000	4,821,923
Principal Default 12/1/17		620,000	85,000	705,000
Interest Defaults 12/1/17		1,155,961	-	1,155,961
Pmt of Past Due Interest on 6/1/18		(3,467,884)		(3,467,884)
Default Balance 6/30/2018	\$	2,805,000	410,000	3,215,000

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (8) Business-Type Long-Term Liabilities, (Continued)

Defaults occurred on the principal and interest debt service payments due December 1, 2017 for the SCLAA Subordinate Tax Allocation Revenue Bonds, Series 2007 and the principal debt service payment due December 1, 2017 for the SCLAA Subordinate Tax Allocation Revenue Bonds, Series 2008A. No defaults occurred on the debt service payments due June 1, 2018. On June 1, 2018, past due interest in the amount of \$3,467,884, which resulted from defaults on 12/1/16, 6/1/17 and 12/1/17, was paid for the SCLAA Subordinate Tax Allocation Revenue Bonds, Series 2007.

The reserve account for the Subordinate Tax Allocation Revenue Bonds, 2008A does not meet the reserve requirement as of 6/30/18. Reserve funds held by the Trustee were used for past debt service interest payments in order to limit the amount of defaults for these bonds. As of 6/30/18, 83% of the reserve account is funded for the Subordinate Tax Allocation Revenue Bonds, Series 2008A.

The following material events have occurred over the last several years that have resulted in SCLAA defaulting on the bond issues and the use of reserves with the Trustee for interest payments:

As part of adopting its 2009 budget bill, the State of California approved AB 26 4X, which included a provision that required redevelopment agencies to make remittance to a county Supplemental Educational Revenue Augmentation Fund (SERAF). Tax increment on hand from SCLAA paid this obligation of \$9,352,308 in Fiscal Year 09/10 and \$1,923,641 in Fiscal Year 10/11. These state-mandated payments severely impacted the SCLAA's cash reserves.

In Fiscal Year 08/09, the assessed value for the Victor Valley Redevelopment Project Area was approximately \$9.49 billion. Beginning in FY 09/10, there were significant decreases in assessed value for the Victor Valley Redevelopment Project Area. Assessed values for the Project Area reached a low point of \$6.6 Billion in FY 12/13. The decrease was largely the result of the Great Recession. Since FY 12/13, assessed values have increased steadily. For Fiscal Year 2017-2018, the assessed value for the Project Area was approximately \$8.3 billion.

The State of California enacted legislation in June 2011 which eliminated all Redevelopment Agencies across the state. The Redevelopment Agency (RDA) dissolution process has created cash flow issues due to the new processes imposed by the legislation. The former RDAs must utilize a Recognized Obligation Payment Schedule (ROPS) process annually to receive funding from the County of San Bernardino only as approved by the State's Department of Finance (DOF). The County collects tax increment of the former RDAs and holds it in the Redevelopment Property Tax Trust Fund (RPTTF). The revenue is distributed by the County on January 2 is typically the larger distribution; however, this distribution is designated for June 1 interest-only debt service payments.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (8) Business-Type Long-Term Liabilities, (Continued)

The June 1 distribution from the County, which is typically the smaller distribution, is designated for December 1 principal and interest debt service payments.

# **Debt Service Requirements to Maturity**

The annual requirements to amortize outstanding proprietary fund debt of the City as of June 30, 2018, are as follows for each fiscal year ending June 30:

	Tax	Tax			Lease	Lease		
Year	Allocation	Allocation	Certificate of	Certificate of	Revenue	Revenue	Refunding	Refunding
Ending	Bonds	Bonds	Participation	Participation	Bonds	Bonds	Bonds	Bonds
June 30	Principal *	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2019	6,070,000	16,093,581	350,000	457,490	1,270,000	759,213	242,500	25,245
2020	5,635,000	15,812,820	365,000	443,190	1,335,000	740,081	252,500	12,878
2021	5,920,000	15,516,539	380,000	428,195	1,405,000	719,969	-	-
2022	6,225,000	15,202,086	395,000	412,403	1,480,000	698,800	-	-
2023	6,550,000	14,868,625	410,000	395,388	1,560,000	676,500	-	-
2024-28	38,250,000	68,619,564	2,325,000	1,687,828	9,145,000	3,003,719	-	-
2029-33	49,610,000	57,817,403	2,910,000	1,094,263	11,840,000	2,237,825	-	-
2034-38	65,345,000	41,977,541	2,890,000	297,750	15,345,000	1,245,694	-	-
2039-43	86,570,000	20,475,234	-	-	7,340,000	157,400	-	-
2044-48	92,780,000	592,825	-	-	-	-	-	-
2049-51	56,765,000							
Subtotal	419,720,000	266,976,218	10,025,000	5,216,507	50,720,000	10,239,201	495,000	38,123
Discounts /								
Premiums	(2,459,668)		111,469				(18,257)	
Total	\$ 417,260,332	266,976,218	10,136,469	5,216,507	50,720,000	10,239,201	476,743	38,123

<sup>\*</sup> This total includes capital appreciation of \$111,320,160 for tax allocation bonds that will be accrued in the future years.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (9) Successor Agency Long-Term Liabilities

## Changes in Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2018 is as follows:

	Balance at			Balance at	Due Within
	July 1, 2017	<u>Additions</u>	<u>Retirements</u>	June 30, 2018	One Year
Redevelopment Agency Debt:					
Tax Allocation Bonds:					
2002A Tax Allocation Bonds	\$ 6,650,000	-	(310,000)	6,340,000	330,000
2003A Tax Allocation Bonds	7,045,000	-	(325,000)	6,720,000	345,000
2003B Tax Allocation Bonds	3,465,000	-	(165,000)	3,300,000	165,000
2006A Tax Allocation Bonds	19,000,000		(425,000)	18,575,000	445,000
Totals	<u>\$ 36,160,000</u>		(1,225,000)	34,935,000	1,285,000

#### Tax Allocation Bonds

#### 2002 Tax Allocation Bonds, Series A

In August 2002, the Redevelopment Agency issued \$9,710,000 principal amount of Tax Allocation Bonds, Series A. The proceeds were used to finance certain redevelopment activities within and of the benefit to the project area.

Bonds maturing in the years 2003 to 2021 are serial bonds payable December 1 in annual installments of \$80,000 to \$290,000. Bonds maturing on December 1, 2014, December 1, 2031 and December 1, 2031 in the amounts of \$455,000, \$1,545,000 and \$3,890,000 are term bonds. The outstanding bonds (serial and term) bear interest at 3.00% to 5.14% due December 1 of each year.

The bonds are subject to redemption prior to maturity as described in the bond covenants. The serial bonds maturing on December 1, 2013 are subject to optional redemption in whole or in part by lot, with premium of 2%, 1% and 0% for periods December 1, 2012 to November 30, 2013, December 1, 2013 to November 30, 2014 and December 1, 2014 and thereafter, respectively.

The term bonds maturing on December 1, 2014, December 1, 2031 and December 1, 2031 are subject to mandatory redemption in part by lot, without premium commencing December 1, 2005, December 1, 2015 and December 1, 2022 respectively, from sinking fund payments made by the Agency.

The required reserve for the Bonds is \$648,944. As of June 30, 2018, the reserve amount consisting of fiscal agent cash and an insurance policy was \$653,472. The bonds are payable solely from the tax revenues allocated and paid to the Victorville Redevelopment Agency with respect to the Redevelopment Project Area. The amount of bonds outstanding at June 30, 2018 is \$6,340,000.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (9) Successor Agency Long-Term Liabilities, (Continued)

#### 2003 Tax Allocation Bonds, Series A

In September 2003, the Redevelopment Agency issued \$10,195,000 principal amount of Tax Allocation Bonds, Series A. The proceeds were used to refund the 1994 Tax Allocation Bonds, Series A, as well as finance certain redevelopment activities within and of the benefit to the project area.

Bonds maturing in the years 2004 to 2020 are serial bonds payable December 1 in annual installments of \$95,000 to \$380,000. Bonds maturing on December 1, 2023, December 1, 2027 and December 1, 2031 in the amounts of \$1,250,000, \$1,975,000 and \$2,410,000 are term bonds. The outstanding bonds (serial and term) bear interest at 3.00% to 5.09% due December 1 of each year.

The term bonds maturing on December 1, 2023, December 1, 2027 and December 1, 2031 are subject to mandatory redemption in part by lot, without premium commencing December 1, 2021, December 1, 2024 and December 1, 2028 respectively, from sinking fund payments made by the Agency.

The required reserve for the Bonds is \$687,275. As of June 30, 2018, the reserve amount consisting of fiscal agent cash and an insurance policy was \$690,233. The bonds are payable solely from the tax revenues allocated and paid to the Victorville Redevelopment Agency with respect to the Redevelopment Project Area. The amount of bonds outstanding at June 30, 2018 is \$6,720,000.

#### 2003 Tax Allocation Bonds, Series B

In September 2003, the Redevelopment Agency issued \$5,025,000 principal amount of Tax Allocation Bonds, Series B. The proceeds were used to refund the 1994 Tax Allocation Bonds, Series C, as well as finance certain redevelopment activities within and of the benefit to the project area.

Bonds maturing in the years 2004 to 2022 are serial bonds payable December 1 in annual installments of \$60,000 to \$205,000. Bonds maturing on December 1, 2027 and December 1, 2031 in the amounts of \$1,185,000 and \$1,185,000 are term bonds. The outstanding bonds (serial and term) bear interest at 3.00% to 5.09% due December 1 of each year.

The term bonds maturing on December 1, 2027 and December 1, 2031 are subject to mandatory redemption in part by lot, without premium commencing December 1, 2023 and December 1, 2028 respectively, from sinking fund payments made by the Agency.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (9) Successor Agency Long-Term Liabilities, (Continued)

#### 2003 Tax Allocation Bonds, Series B, (Continued)

The required reserve for the Bonds is \$340,963. As of June 30, 2018, the reserve amount consisting of fiscal agent cash and an insurance policy was \$342,446. The bonds are payable solely from the tax revenues allocated and paid to the Victorville Redevelopment Agency with respect to the Redevelopment Project Area. The amount of bonds outstanding at June 30, 2018 is \$3,300,000.

# 2006 Taxable Tax Allocation Parity Bonds, Series A

In May 2006, the Redevelopment Agency issued \$22,975,000 principal amount of Taxable Tax Allocation Parity Bonds, Series A. The proceeds were used to finance certain redevelopment activities benefiting the project area.

Bonds maturing on December 1, 2011, December 1, 2021 and December 1, 2036 in the amounts of \$2,185,000, \$4,175,000 and \$16,615,000 are term bonds. The outstanding bonds bear interest at 5.375% to 6.000% due June 1 and December 1 of each year. The bonds are subject to redemption prior to maturity as described in the bond covenants.

The bonds maturing on December 1, 2011, December 1, 2021 and December 1, 2036 are subject to mandatory redemption in part by pro rata, without premium commencing December 1, 2006, December 1, 2012 and December 1, 2022 respectively, from sinking fund payments made by the Agency.

The required reserve for the Bonds is \$2,087,412. As of June 30, 2018, the reserve amount consisting of fiscal agent cash and an insurance policy was \$2,097,416. The bonds are payable solely from the tax revenues allocated and paid to the Victorville Redevelopment Agency with respect to the Redevelopment Project Area. The amount of bonds outstanding at June 30, 2018 is \$18,575,000.

#### Debt Service Requirements to Maturity

The annual requirements to amortize outstanding general long-term liabilities of the City as of June 30, 2018, are as follows for each fiscal year ending June 30:

Year Ending		
June 30	Principal	Interest
2019	\$ 1,285,000	1,907,094
2020	1,350,000	1,839,540
2021	1,420,000	1,766,854
2022	1,495,000	1,690,057
2023	1,575,000	1,608,159
2024-28	9,230,000	6,636,402
2029-33	12,030,000	3,749,697
2034-37	6,550,000	485,100
Total	<u>\$ 34,935,000</u>	19,682,903

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

# (9) Successor Agency Long-Term Liabilities, (Continued)

#### Advances to/from the former Victorville Redevelopment Agency

The composition of advances to or from the former Victorville RDA as of June 30, 2018 is as follows:

Fund Reporting Receivable	Fund Reporting Payable	Amount	
Nonmajor Gov't Funds	RDA Successor Agency	\$10,436,589	a)
RDA Successor Agency	SCLAA	10,502,996	b)
		\$20,939,585	

- a) The former Victorville Redevelopment Agency (RDA) entered into three agreements in which the Low and Moderate Income Fund (Low/Mod) advanced money to other funds within the RDA to fund the cost of redevelopment activity and capital improvements. In association with the RDA dissolution and Housing Asset Transfer process the Department of Finance approved the transfer of these advances to the City's Housing Asset Successor. The outstanding balance of these three advances as of June 30, 2018 is \$10,436,589, and the terms of each are described below:
  - i. Per a loan agreement approved March 16, 2010 by the Board of the Victorville RDA, a \$3,750,000 was made from the Low/Mod Fund to the Victor Valley Project Area Non-Housing Fund. The advance is to be used to cover necessary redevelopment activities of the Victor Valley Project Area. The advance has an annualized Local Investment Fund ("LAIF") rate of return as the interest rate. The outstanding balance of the advance as of June 30, 2018 is \$4,361,556.
  - ii. Per a loan agreement approved on May 20, 2010 a \$300,000 advance was made from the Bear Valley Road Low/Mod fund to the Old Town/Midtown Project Area. The advance is to be used to fund redevelopment activities within the Old Town/Midtown Project Area. The advance bears an interest rate of 5.69%. The outstanding balance of the advance as of June 30, 2018 is \$851,987.
  - iii. Per a loan agreement approved on May 4, 2010 a \$5,000,000 advance was made from the Low/Mod Fund to the Victor Valley Project Area Non-Housing Fund. The advance is to be used to partially fund the Supplemental Educational Revenue Augmentation Fund (SERAF) payment. The advance has an annualized Local Investment Fund ("LAIF") rate of return as the interest rate. The outstanding balance of the advance as of June 30, 2018 is \$5,223,046.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

## (9) Successor Agency Long-Term Liabilities, (Continued)

#### Advances to/from the former Victorville Redevelopment Agency

- b) Southern California Logistics Airport Authority (SCLAA) entered into two agreements to borrow money from the Victorville Redevelopment Agency to fund the cost of redevelopment activity and prior years' capital improvements and redevelopment projects that were incurred by the SCLAA in prior years:
  - i. Per a loan agreement approved on July 21, 2009, by the Board of the Victorville RDA a \$6,906,148 advance was made from the Southern California Logistics Airport Authority to the Agency's portion of VVEDA's 20% Low and Moderate Housing Fund (Successor Agency). The advance is to be used to fund land acquisitions associated within the Old Town project area. The advance will be repaid through approvals by the California Department of Finance (DOF) during the Recognized Obligation Payment Schedule (ROPS) process. The outstanding balance of the advance was repaid during the fiscal year ended of June 30, 2018.
  - ii. Per a loan agreement approved on September 15, 2009 by the Board of Victorville RDA, a \$10,000,000 advance was made from the Bear Valley Road Redevelopment Project Area (RDA Capital Project Fund) to the Southern California Logistics Airport Authority. The advance is to be used to continue redevelopment at SCLA and to fund prior years' capital improvements and redevelopment project expenses. The advance has an annualized LAIF rate of return as the interest rate. The outstanding balance of the advance as of June 30, 2018 is \$10,502,996.

#### (10) Pledged Revenue

The City and its component units have a number of debt issuances outstanding that are collateralized by the pledging of certain revenues. The amount and term of the remainder of these commitments are indicated in the debt service to maturity tables presented in the accompanying notes. The purposes for which the proceeds of the related debt issuances were utilized are disclosed in the debt descriptions in the accompanying notes.

As a result of the state's action to dissolve all redevelopment agencies in the State of California, the Successor Agency to the dissolved Redevelopment Agency of the City no longer receives the full amount of tax increment previously pledged by the dissolved redevelopment agency to its bondholders. In its place is a new revenue stream (RPTTF distributions) provided to the Successor Agency that represents only that portion of tax increment that is necessary to pay the approved enforceable obligations that come due for that fiscal year. The aforementioned statutory limitation on tax increment distributions also applies to the VVEDA funding that represents the primary revenue of the SCLAA.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (10) Pledged Revenue, (Continued)

For the current year, debt service payments as a percentage of the pledged gross revenue (or net of certain expenses where so required by the debt agreement) are indicated in the table below:

Description of Pledged Revenue	Ple (ne	nual Amount of dged Revenue t of expenses, here required)	Annual Debt Service Payment (of all debt secured by this revenue)	Debt Service as a Percentage of Pledged Revenue
Property Tax Increment pledged by the Successor Agency of the Victorville Redevelopment Agency	\$	3,955,025	3,194,850	81%
Property Tax Increment pledged by the Southern California Logistics Airport Authority		28,982,727	21,646,674	75%

# (11) Fund Disclosures

The following funds had deficit fund balances/net position as of June 30, 2018:

	Deficit Fund
	Balance
Nonmajor Special Revenue Funds:	
Other Federal Grants Fund	(2,487,008) (a)
Enterprise Funds:	
SCLAA	(136,109,449) (b)
Municipal Utility Fund	(10,066,759) (c)

- (a) The deficit fund balances in these funds is the result of grant expenditures being incurred during the fiscal year while the related reimbursements were collected outside the City's availability period.
- (b) See footnote 21 for further information regarding the deficit balance in the SCLAA fund.
- (c) The deficit fund balance in the Municipal Utility Fund is the result of an impairment on capital assets that was recognized in prior years.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (12) Pension Plan – Agent Plan

<u>Plan Descriptions (Agent Plan)</u> - All qualified permanent and probationary employees are eligible to participate in the City's Miscellaneous Plan, agent multiple-employer defined benefit pension plans administered by the California Public Employees' Retirement System (CalPERS), which acts as a common investment and administrative agent for its participating member employers. Benefit provisions under the Plan are established by State statute and Local Government resolution. CalPERS issues publicly available reports that include a full description of the pension plan regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

<u>Benefits Provided</u> - CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. The Plan's provisions and benefits in effect at June 30, 2018, are summarized as follows:

	Miscellaneous		
	Prior to	On or after	
Hire date	January 1, 2013	January 1, 2013	
Benefit formula	2.5% @ 55	2.0% @ 62	
Benefit vesting schedule	5 years service	5 years of service	
Benefit payments	monthly for life	monthly for life	
Retirement age	50-55	52-67	
Required employee contribution rates	8%	6.75%	
Required employer contribution rates	17.04%	17.04%	

_	Miscellaneous
Inactive employees or beneficiaries currently receiving benefits	315
Inactive employees entitled to but not	
yet receiving benefits	432
Active employees	356
Total	1,103

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

# (12) Pension Plan – Agent Plan, (Continued)

#### Contribution Description

Section 20814(c) of the California Public Employees' Retirement Law (PERL) requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. The total plan contributions are determined through the CalPERS annual actuarial valuation process. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The employer is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. For the measurement period ending June 30, 2015 (the measurement date), the average active employee contribution rate is 8.000 percent of annual pay, and the average employer's contribution rate is 15.987 percent of annual payroll. It is the responsibility of the employer and its auditor to make necessary accounting adjustments to reflect the impact due to any Employer Paid Member Contributions (EPMC) or cost sharing whether by contract amendment or by resolution of the governing board.

## Actuarial Methods and Assumptions used to determine Total Pension Liability

For the measurement period ending June 30, 2017 (the measurement date), the total pension liability was determined using the following actuarial methods and assumptions:

Actuarial Cost Method Entry Age Normal in accordance with the

requirements of GASB Statement No. 68

Asset Valuation Method

Market Value of Assets

Actuarial Assumptions:

Discount Rate 7.15% Inflation 2.75%

Salary Increases varies by Entry Age and Service

Mortality Rate Table Derived using CalPERS' Membership data for all

funds

Post Retirement Benefit Contract COLA up to 2.75% until Purchasing Increases Power Protection Allowance floor on Purchasing

Power applies, 2.75% thereafter

The mortality table used was developed based on CalPERS' specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB. For more details on this table, please refer to the 2014 experience study report.

All other actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from 1997 to 2011, including updates to salary increase, mortality and retirement rates. The Experience Study report can be obtained at the CalPERS website under Forms and Publications.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (12) Pension Plan – Agent Plan, (Continued)

#### Discount Rate

The discount rate used to measure the total pension liability was 7.15 percent. To determine whether the municipal bond rate should be used in the calculation of the discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. The tests revealed the assets would not run out. Therefore, the current 7.15 percent discount rate is appropriate, and the use of the municipal bond rate calculation is not deemed necessary.

The long-term expected discount rate of 7.15 percent is applied to all plans in the Public Employees' Retirement Fund (PERF). The cash flows used in the testing were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. The stress test results are presented in a detailed report called "GASB Crossover Testing Report" that can be obtained at CalPERS website under the GASB 68 section.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, staff took into account both short-term and long-term market return expectations as well as the expected pension fund (PERF) cash flows. Taking into account historical returns of all the Public Employees Retirement Funds' asset classes (which includes the agent plan and two cost-sharing plans or PERF A, B, and C funds), expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each PERF fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (12) Pension Plan – Agent Plan, (Continued)

The table below reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. The target allocation shown was adopted by the Board effective on July 1, 2015.

Asset Class	New Strategic Allocation	Real Return Years 1 - 10 <sup>1</sup>	Real Return Years 11+2
Global Equity	47.0%	4.90%	5.38%
Global Fixed Income	19.0	0.80	2.27
Inflation Sensitive	6.0	0.60	1.39
Private Equity	12.0	6.60	6.63
Real Estate	11.0	2.80	5.21
Infrastructure and Forestland	3.0	3.90	5.36
Liquidity	1.0	(0.40)	(0.90)

<sup>&</sup>lt;sup>1</sup>An expected inflation of 2.5% used for this period

# Pension Plan Fiduciary Net Position

The plan fiduciary net position (assets) disclosed in the GASB accounting valuation report may differ from the plan assets reported in the actuarial valuation report due to several reasons. First, for the accounting valuations, CalPERS must keep items such as deficiency reserves, fiduciary self-insurance and OPEB expense included as assets. These amounts are excluded for rate setting purposes in the actuarial valuation report while required to be included for GASB reporting purposes. In addition, differences may result from early CAFR closing and final reconciled reserves.

<sup>&</sup>lt;sup>2</sup>An expected inflation of 3.0% used for this period

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

# (12) Pension Plan – Agent Plan, (Continued)

# Changes in Net Pension Liability

The following table shows the changes in net pension liability recognized over the measurement period:

	Increase (Decrease)				
	Total Pension Plan Fiduciary Net F Liability Net Position Lia				
	(a)	(b)	(c) = (a) - (b)		
Balance at: 6/30/2016 (VD)	\$161,744,753	122,055,454	39,689,299		
Changes Recognized for the					
Measurement Period:					
Service Cost	3,913,955	-	3,913,955		
Interest on Total Pension Liability	12,143,449	-	12,143,449		
Change in Assumptions	10,784,766	-	10,784,766		
Differences between Expected and					
Actual Experience	(1,294,528)	-	(1,294,528)		
Plan to Plan Resource Movement	-	-	-		
Contributions from the Employer	-	3,945,743	(3,945,743)		
Contributions from Employees	-	1,762,125	(1,762,125)		
Net Investment Income	-	13,554,180	(13,554,180)		
Benefit Payments, including Refunds					
of Employee Contributions	(6,707,043)	(6,707,043)	-		
Administrative Expense		(180,207)	180,207		
Net Changes during 2016-17	18,840,599	12,374,798	6,465,801		
Balance at: 6/30/2017 (MD)	\$180,585,352	134,430,252	46,155,100		

# Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Plan as of the Measurement Date, calculated using the discount rate of 7.15 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (6.15 percent) or 1 percentage-point higher (8.15 percent) than the current rate:

	Discount Rate - 1%		Current Discount	Discount Rate + 1%	
		(6.15%)	Rate (7.15%)	(8.15%)	
Plan's Net Pension Liability	\$	72,693,613	46,155,100	24,480,353	

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

# (12) Pension Plan – Agent Plan, (Continued)

#### Subsequent Events

In February 2018, the CalPERS Board approved the reduction of the amortization period from 30 years to 20 years effective June 30, 2019.

# Recognition of Gains and Losses

Under GASB 68, gains and losses related to changes in total pension liability and fiduciary net position are recognized in pension expense systematically over time.

The first amortized amounts are recognized in pension expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to pensions and are to be recognized in future pension expense.

The amortization period differs depending on the source of the gain or loss:

Difference between projected and actual earnings on pension plan investments

5-year straight-line amortization

All other amounts

Straight-line amortization over the expected average remaining service lifetime (EARSL) of all members that are provided with benefits (active, inactive, and

retired) as of the beginning of the

measurement period

The EARSL for the Plan for the June 30, 2017 measurement date is 3.1 years, which was obtained by dividing the total service years of 3,451 (the sum of remaining service lifetimes of the active employees) by 1,103 (the total number of participants: active, inactive, and retired). Note that inactive employees and retirees have remaining service lifetimes equal to 0. Also note that total future service is based on the members' probability of decrementing due to an event other than receiving a cash refund.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (12) Pension Plan – Agent Plan, (Continued)

# <u>Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions</u>

For the measurement period ending June 30, 2017 (the measurement date), the City of Victorville recognized a pension expense of \$7,434,530 for the Plan.

As of June 30, 2018, the City of Victorville reports other amounts for the Plan as deferred outflow and deferred inflow of resources related to pensions as follows:

	 erred Outflows Resources	Deferred Inflows of Resources
Pension contributions subsequent to		
measurement date	\$ 2,048,904	-
Changes of Assumptions	7,305,809	(93,576)
Differences between Expected and Actual		
Experiences	-	(964,449)
Net Difference between Projected and Actual		
Earnings on Pension Plan Investments	1,777,688	
Total	\$ 11,132,401	(1,058,025)

Employer contributions subsequent to the measurement date reported as deferred outflows of resources in the amount of \$2,048,904 will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Measurement	Defe	erred Outflows
Periods Ended June	(Inflows)	
30:	of	Resources
2018	\$	2,869,970
2019		5,087,404
2020		1,049,520
2021		(981,422)
2022		-
Thereafter		-

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (13) Pension Plan – Cost Sharing Plan

<u>Plan Description (Cost Sharing Plan)</u> – The City's Safety Plan, a cost-sharing multiple-employer defined benefit pension plan administered by the California Public Employees' Retirement System (CalPERS) is closed to new entrants. Benefit provisions under the Plan are established by State statute and Local Government resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website under Forms and Publications.

<u>Benefits Provided</u> – CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. The Plan's provisions and benefits in effect at June 30, 2018, are summarized as follows:

	Safety		
	Prior to	On or after	
Hire date	January 1, 2013	January 1, 2013	
Benefit formula	2.0% @ 50	2.7% @ 57	
Benefit vesting schedule	5 years service	5 years service	
Benefit payments	monthly for life	monthly for life	
Retirement age	50-55	52-57	
Required employee contribution rates	9.00%	12.50%	
Required employer contribution rates	18.26%	13.22%	

	Safety
Inactive employees or beneficiaries	
currently receiving benefits	46
Inactive employees entitled to but not	
yet receiving benefits	26
Active employees	
Total	72

# Contribution Description

Section 20814(c) of the California Public Employees' Retirement Law (PERL) requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. The total plan contributions are determined through the CalPERS annual actuarial valuation process.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

## (13) Pension Plan – Cost Sharing Plan, (Continued)

## Contribution Description, (Continued)

For public agency cost-sharing plans covered by either the Miscellaneous or Safety risk pools, the Plan's actuarially determined contribution is based on the estimated amount necessary to pay the Plan's allocated share of the risk pool's costs related to any unfunded accrued liability. There were contributions of \$700,198 made during the measurement period ended June 30, 2017.

## Actuarial Methods and Assumptions used to determine Total Pension Liability

The June 30, 2016 valuation was rolled forward to determine the June 30, 2017 total pension liability, based on the following actuarial methods and assumptions:

Actuarial Cost Method Entry Age Normal in accordance with the

requirements of GASB Statement No. 68

Asset Valuation Method Market Value of Assets

Actuarial Assumptions:

Discount Rate 7.15% Inflation 2.75%

Salary Increases varies by Entry Age and Service

Mortality Rate Table Derived using CalPERS' Membership data for all

funds

Post Retirement Benefit Contract COLA up to 2.75% until Puchasing Power

Increases Prototion Allowance floor on Puchasing Power

applies, 2.75% thereafter

The mortality table used was developed based on CalPERS' specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB. For more details on this table, please refer to the 2014 experience study report.

All other actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period from 1997 to 2011, including updates to salary increase, mortality and retirement rates. The Experience Study report may be accessed on the CalPERS website at www.calpers.ca.gov under Forms and Publications.

#### Changes in Assumptions

In 2017, the accounting discount rate reduced from 7.65 percent to 7.15 percent. In 2016, there were no changes. In 2015, amounts reported reflect an adjustment of the discount rate from 7.5 percent (net of administrative expense) to 7.65 percent (without a reduction for pension plan administrative expense.) In 2014, amounts reported were based on the 7.5 percent discount rate.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (13) Pension Plan – Cost Sharing Plan, (Continued)

#### Discount Rate

The discount rate used to measure the total pension liability was 7.15 percent. To determine whether the municipal bond rate should be used in the calculation of the discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. The tests revealed the assets would not run out. Therefore, the current 7.15 percent discount rate is appropriate and the use of the municipal bond rate calculation is not deemed necessary. The long-term expected discount rate of 7.15 percent is applied to all plans in the Public Employees' Retirement Fund (PERF). The cash flows used in the testing were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. The stress test results are presented in a detailed report called "GASB Crossover Testing Report" that can be obtained at CalPERS website under the GASB 68 section.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, staff took into account both short-term and long-term market return expectations as well as the expected pension fund (PERF) cash flows. Taking into account historical returns of all the Public Employees Retirement Funds' asset classes (which includes the agent plan and two cost-sharing plans or PERF A, B, and C funds), expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each PERF fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

The table below reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. The target allocation shown was adopted by the Board effective on July 1, 2015.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (13) Pension Plan – Cost Sharing Plan, (Continued)

#### Discount Rate, (Continued)

Asset Class	New Strategic Allocation	Real Return <u>Years 1 - 10<sup>1</sup></u>	Real Return Years 11+2
Global Equity	51.0%	5.25%	5.71%
Global Fixed Income	20.0	0.99	2.43
Inflation Sensitive	6.0	0.45	3.36
Private Equity	10.0	6.83	6.95
Real Estate	10.0	4.50	5.13
Infrastructure and Forestland	2.0	4.50	5.09
Liquidity	1.0	(0.55)	(1.05)

<sup>&</sup>lt;sup>1</sup>An expected inflation of 2.5% used for this period

## Allocation of Net Pension Liability and Pension Expense to Individual Employers

A key aspect of GASB 68 pertaining to cost-sharing employers is the establishment of an approach to allocate the net pension liability and pension expense to the individual employers within the risk pool. Paragraph 49 of GASB 68 indicates that for pools where contribution rates within the pool are based on separate relationships, the proportional allocation should reflect those relationships. The allocation method utilized by CalPERS determines the employer's share by reflecting these relationships. Employer liability and asset-related information are used where available, and proportional allocations of individual employer amounts as of the valuation date are used where not available.

The following table shows the Plan's proportionate share of the net pension liability over the measurement period:

# Allocation of Net Pension Liability and Pension Expense to Individual Employers

	Increase (Decrease)			
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability	
	(a)	(b)	(c) = (a) - (b)	
Balance at: 6/30/2016 (MD)	\$ 35,006,305	24,297,765	10,708,540	
Balance at: 6/30/2017 (MD)	37,663,119	25,844,440	11,818,679	
Net Changes during 2016-17	\$ 2,656,814	1,546,675	1,110,139	

<sup>&</sup>lt;sup>2</sup>An expected inflation of 3.0% used for this period

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

# (13) Pension Plan – Cost Sharing Plan, (Continued)

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Plan as of the Measurement Date, calculated using the discount rate of 7.15 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (6.15 percent) or 1 percentage-point higher (8.15 percent) than the current rate:

	Disco	unt Rate - 1%	Current Discount		Discount Rate + 1%	
		6.15%	Ra	ate (7.15%)	(8.15%)	
Plan's Net Pension Liability	\$	17,088,392	\$	11,818,679	7,510,952	

#### Subsequent Events

In February 2018, the CalPERS Board approved the reduction of the amortization period from 30 years to 20 years effective June 30, 2019.

## Recognition of Gains and Losses

Under GASB 68, deferred inflows and deferred outflows of resources related to pensions are recognized in pension expense systematically over time.

The first amortized amounts are recognized in pension expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred inflows and deferred outflows to be recognized in future pension expense.

The amortization period differs depending on the source of the gain or loss:

Difference between projected and actual earnings	5 year straight-line amortization
All other amounts	Straight-line amortization over the average expected remaining service lives of all members that are provided with benefits (active, inactive, and retired as of the beginning of the measurement period).

The expected average remaining service lifetime (EARSL) is calculated by dividing the total future service years by the total number of plan participants (active, inactive, and retired).

The EARSL for PERF C for the June 30, 2017 measurement date is 3.8 years, which was obtained by dividing the total service years of 490,088 (the sum of remaining service lifetimes of the active employees) by 130,595 (the total number of participants: active, inactive, and retired). Note that inactive employees and retirees have remaining service lifetimes equal to 0. Also note that total future service is based on the members' probability of decrementing due to an event other than receiving a cash refund.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (13) Pension Plan – Cost Sharing Plan, (Continued)

# <u>Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions</u>

For the measurement period ending June 30, 2017 (the measurement date), the City of Victorville recognized a pension expense of \$1,189,497 for the Plan. As of June 30, 2018, the City of Victorville reports other amounts for the Plan as deferred outflow and deferred inflow of resources related to pensions as follows:

	Deferred Outflows		Deferred Inflows	
	of	Resources	of Resources	
Pension contributions subsequent to				
measurement date	\$	862,264	-	
Differences between Expected and Actual				
Experiences		109,991	(28,678)	
Changes of Assumptions		1,595,150	(122,384)	
Net Difference between Projected and Actual				
Earnings on Pension Plan Investments		347,805	-	
Changes in Employer's Proportion		34,647	(569,663)	
Differences between employer contributions				
and proportionate share of contributions		862,264	(309,541)	
Total	\$	3,812,121	(1,030,266)	

Employer contributions subsequent to the measurement date reported as deferred outflows of resources in the amount of \$862,264 will be recognized as a reduction of the net pension liability in the year ended June 30, 2019.

Amounts reported as deferred outflows and deferred inflows of resources in the previous chart, including the employer-specific item, will be recognized in future pension expense as follows:

	Defe	erred Outflows
Measure Periods		(Inflows)
Ended June 30:	of	Resources
2019	\$	75,229
2020		723,776
2021		461,836
2022		(203,514)
2023		-
Thereafter		-

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

## (14) Deferred Compensation

The City has established a deferred compensation plan through Great-West Life and Annuity Insurance Company in accordance with Internal Revenue Code Section 457(b), whereby the City employees may elect to defer portions of their compensation in a self-directed investment plan for retirement. The City makes no contribution to the plan on behalf of the members. Plan assets are invested in each individual's name with several deferred compensation plan providers. Distributions are made upon the participant's termination, retirement, death or total disability, and in a manner in accordance with the election made by the participant. The City has no liability for losses under the plan.

## (15) Post Employment Benefit Plan

The City of Victorville contributes to two single-employer defined benefit healthcare plans: City Retiree Healthcare Plan (City Plan) and Water District Retiree Healthcare Plan (District Plan). The plan description and other related information for each plan are included below.

Valuation Date June 30, 2016 Measurement Date June 30, 2017

Measurement Period July 1, 2016 to June 30, 2017

## Other Post-Employment Benefits Plan - City Plan

*Plan Descriptions.* The City Plan provides medical benefits to eligible retired City employees and beneficiaries in accordance with various labor agreements. The plan covers employees who retire directly from the City with 8 years of service. The City provides a contribution up to a certain amount (a portion of the Health Net HMO single premium). The percentage varies based on years of City service.

Funding Policy. The contribution requirements of plan members and the City are established and may be amended by City Council. The contribution required to be made under City Council and labor agreement requirements is based on a pay-as-you-go basis (i.e., as medical insurance premiums become due). The City has not established a trust that is administered by the City for the purpose of holding assets accumulated for plan benefits.

*Employees Covered.* As of the June 30, 2017 measurement date, the following current and former employees were covered by the benefit terms under the Plan:

Active employees	242
Inactive employees or beneficiaries currently receiving benefits	45
Inactive employees entitled to, but not yet receiving benefits	1
Total	288

*Contributions*. The City Plan and its contribution requirements are established by Memoranda of Understanding with the applicable employee bargaining units and may be amended by agreements between the City and the bargaining units.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

# (15) Post Employment Benefit Plan, (Continued)

## Other Post-Employment Benefits Plan - City Plan, (Continued)

The annual contribution is based on the actuarially determined contribution. For the fiscal year ended June 30, 2018, the City's cash contributions were \$214,872 and the estimated implied subsidy was \$102,000 resulting in total payments of \$316,872.

Total OPEB Liability. The City's Total OPEB liability was measure as of June 30, 2017 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation dated June 30, 2016 that was rolled forward to determine the June 30 2017 total OPEB liability, based on the following actuarial methods and assumptions:

Actuarial Cost Method: Entry Age Normal

**Actuarial Assumptions:** 

Discount Rate 3.58% Inflation 2.75%

Salary Increases 3.0% per annum, in aggregate

Investment Rate of Return n/a

Mortality Rate<sup>(1)</sup> Derived using CalPERS' Membership

Data for all funds

Pre-Retirement Turnover<sup>(2)</sup> Derived using CalPERS' Membership

Data for all funds

Healthcare Trend Rate Non-Medicare: 4.0-7.5%

Medicare: 4.0-6.5%

#### Notes:

- (1) Pre-retirement mortality information was derived from data collected during 1997 to 2011 CalPERS Experience Study dated January 2014 and post-retirement mortality information was derived from the 2007 to 2011 CalPERS Experience Study. The Experience Study Reports may be accessed on the CalPERS website www.calpers.ca.gov under Forms and Publications.
- (2) The pre-retirement turnover information was developed based on CalPERS' specific data. For more details, please refer to the 2007 to 2011 Experience Study Report. The Experience Study Report may be accessed on the CalPERS website www.calpers.ca.gov under Forms and Publications.

Discount Rate. The discount rate used to measure the total OPEB liability was 3.58%. The discount rate is determined based on the Bond Buyer 20-bond index. The rate changed from 2.85% at the beginning of the measurement period to 3.58% based on changes in the index.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (15) Post Employment Benefit Plan, (Continued)

Changes in the OPEB Liability. The changes in the total OPEB liability for the City Plan are as follows:

Changes in total OPEB liability	
Service cost	\$ 1,740,815
Interest	763,058
Actual vs. expected experience	-
Assumption changes	(3,502,958)
Benefit payments	(285,893)
Changes of benefit terms	
Net changes	(1,284,978)
Total OPEB liability, beginning of year	25,176,111
Total OPEB liability, end of year	\$ 23,891,133

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate. The following presents the net OPEB liability of the City if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate, for measurement period ended June 30, 2017:

			Discount Rate	
	1%	Decrease	Current Rate	1% Increase
•		(2.58%)	<u>(3.58%)</u>	<u>(4.58%)</u>
Total OPEB Liability	\$	28,865,975	23,891,133	20,019,243

Sensitivity of the Total OPEB Liability to Changes in Health Care Cost Trend Rates. The following presents the total OPEB liability of the Authority if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rate, for measurement period ended June 30, 2017:

	Healthcare Trend Rate			
	1%	<u>Decrease</u>	Current Rate	1% Increase
Total OPEB Liability	\$	19,278,297	23,891,133	30,038,556

Recognition of Deferred Outflows and Deferred Inflows of Resources. Gains and losses related to changes in total OPEB liability and fiduciary net position are recognized in OPEB expense systematically over time.

Amounts are first recognized in OPEB expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to OPEB and are recognized in future OPEB expense.

## Notes to Basic Financial Statements

For the year ended June 30, 2018

# (15) Post Employment Benefit Plan, (Continued)

The recognition period differs depending on the source of the gain or loss:

Net difference between projected 5 years and actual earnings on OPEB plan investments

All other amounts

Expected average remaining service lifetime (EARSL) (9.0 Years at June 30, 2017)

*OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB.* For the fiscal year ended June 30, 2018, the City recognized OPEB expense of \$2,114,655.

As of the fiscal year ended June 30, 2018, the City reported deferred outflows/inflows of resources related to OPEB from the following sources:

	Deferred			Deferred	
	Outf	lows of	I	Inflows of	
	Res	ources	R	Resources	
Changes in assumptions	\$	-	\$	3,113,740	
Employer contributions made subsequent to the					
measurement date	;	316,872			
Total	\$	316,872	\$	3,113,740	

The \$316,872 reported as deferred outflows of resources related to contributions subsequent to the June 30, 2018 measurement date will be recognized as a reduction of the net OPEB liability during the fiscal year ending June 30, 2019. Other amounts reported as deferred outflows/inflows of resources related to OPEB will be recognized as expense as follow:

		Deferred
Fiscal Year	Outf	lows/(Inflows)
Ended June 30:	of	Resources
2019	\$	(389,218)
2020		(389,218)
2021		(389,218)
2022		(389,218)
2023		(389,218)
Thereafter		(1,167,650)

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (15) Post Employment Benefit Plan, (Continued)

#### Other Post-Employment Benefits Plan – Water District Plan

Plan Descriptions. The District Plan provides medical benefits to eligible retired Water District employees and beneficiaries in accordance with various labor agreements. The plan covers employees who retire directly from the District with 5 years of service. The District Plan also provides Dental and Vision benefits to eligible former Water District employees with 15 years of service. The District also pays life insurance premium for eight Water District retirees and no benefit is available for future retirees. The District provides a contribution up to a certain amount (a portion of the Health Net HMO single premium). The percentage varies based on years of service.

Funding Policy. The contribution requirements of plan members and the District are established and may be amended by City Council. The contribution required to be made under City Council and labor agreement requirements is based on a pay-as-you-go basis (i.e., as medical insurance premiums become due). The District has not established a trust for the purpose of holding assets accumulated for plan benefits.

*Employees covered.* As of the June 30, 2017 measurement date, the following current and former employees were covered by the benefit terms under the Plan:

Active employees	87
Inactive employees or beneficiaries currently receiving benefits	23
Inactive employees entitled to, but not yet receiving benefits	1
Total	111

Contributions. The District Plan and its contribution requirements are established by Memoranda of Understanding with the applicable employee bargaining units and may be amended by agreements between the District and the bargaining units. The annual contribution is based on the actuarially determined contribution. For the fiscal year ended June 30, 2018, the District's cash contributions were \$162,802 and the estimated implied subsidy was \$37,000 resulting in total payments of \$199,802.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

### (15) Post Employment Benefit Plan, (Continued)

Total OPEB Liability. The District's total OPEB liability was measure as of June 30, 2017 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation dated June 30, 2016 that was rolled forward to determine the June 30 2017 total OPEB liability, based on the following actuarial methods and assumptions:

Actuarial Cost Method: Entry Age Normal

Actuarial Assumptions:

Discount Rate 3.58% Inflation 2.75%

Salary Increases 3.0% per annum, in aggregate

Investment Rate of Return n/a

Mortality Rate<sup>(1)</sup> Derived using CalPERS' Membership

Data for all funds

Pre-Retirement Turnover<sup>(2)</sup> Derived using CalPERS' Membership

Data for all funds

Healthcare Trend Rate Non-Medicare: 4.0-7.5%

Medicare: 4.0-6.5%

#### Notes:

- (1) Pre-retirement mortality information was derived from data collected during 1997 to 2011 CalPERS Experience Study dated January 2014 and post-retirement mortality information was derived from the 2007 to 2011 CalPERS Experience Study. The Experience Study Reports may be accessed on the CalPERS website www.calpers.ca.gov under Forms and Publications.
- (2) The pre-retirement turnover information was developed based on CalPERS' specific data. For more details, please refer to the 2007 to 2011 Experience Study Report. The Experience Study Report may be accessed on the CalPERS website www.calpers.ca.gov under Forms and Publications.

Discount Rate. The discount rate used to measure the total OPEB liability was 3.58%. The discount rate is determined based on the Bond Buyer 20-bond index. The rate changed from 2.85% at the beginning of the measurement period to 3.58% based on changes in the index.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (15) Post Employment Benefit Plan, (Continued)

Changes in the OPEB Liability. The changes in the total OPEB liability for the District Plan are as follows:

	Total OPEB				
		Liability			
Balance at: 6/30/2016	\$	11,625,768			
Service cost		583,831			
Interest		345,325			
Assumption changes		(1,452,630)			
Benefit payments		(185,817)			
Net Changes during 2016-2017		(709,291)			
Balance at: 6/30/2017	\$	10,916,477			

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate. The following presents the net OPEB liability of the District if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate, for measurement period ended June 30, 2017:

		Discount Rate					
	1%	6 Decrease	Current Rate	1% Increase			
		(2.58%)	(3.58%)	(4.58%)			
Plan's Total OPEB Liability	\$	12,975,790	10,916,477	9,294,033			

Sensitivity of the Total OPEB Liability to Changes in Health Care Cost Trend Rates. The following presents the total OPEB liability of the City if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rate, for measurement period ended June 30, 2017:

		He	althcare Trend Rate	e
	1%	Decrease	Current Rate	1% Increase
Plan's Total OPEB Liability	\$	9,080,599	10,916,477	13,300,208

Recognition of Deferred Outflows and Deferred Inflows of Resources. Gains and losses related to changes in total OPEB liability are recognized in OPEB expense systematically over time.

Amounts are first recognized in OPEB expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to OPEB and are recognized in future OPEB expense.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (15) Post Employment Benefit Plan, (Continued)

The recognition period differs depending on the source of the gain or loss:

Net difference between projected 5 years and actual earnings on OPEB plan investments

All other amounts

Expected average remaining service lifetime (EARSL) (7.8 Years at June 30, 2017)

*OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB.* For the fiscal year ended June 30, 2018, the District recognized OPEB expense of \$742,921.

As of the fiscal year ended June 30, 2018, the District reported deferred outflows/inflows of resources related to OPEB from the following sources:

	red Outflows Resources	Deferred Inflows of Resources
Pension contributions subsequent to measurement date Changes of Assumptions	\$ 199,802	(1,266,395)
Total	\$ 199,802	(1,266,395)

The \$199,802 reported as deferred outflows of resources related to contributions subsequent to the June 30, 2018 measurement date will be recognized as a reduction of the total OPEB liability during the fiscal year ending June 30, 2019. Other amounts reported as deferred outflows/inflows of resources related to OPEB will be recognized as expense as follows:

	Deferred				
Fiscal Year	Outflows/(Inflows	(			
Ended June 30:	of Resources				
2019	\$ (186,235	5)			
2020	(186,235	5)			
2021	(186,235	5)			
2022	(186,235	5)			
2023	(186,235	5)			
Thereafter	(335,220	))			

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (16) Jointly Governed Organizations

The City participates in certain jointly governed organizations that have been formally organized as separate entities under the Joint Exercise of Powers Act of the State of California. As separate legal entities, these entities exercise all of the powers within the scope of the related Joint Powers Agreements including the preparation of annual budgets, accountability for all funds, the power to make and execute contracts and the right to sue and be sued. Each jointly governed organization is governed by a board consisting of representatives from member municipalities. Each board controls the operations of the respective jointly governed organizations, including selection of management and approval of operating budgets, independent of any influence by member municipalities beyond their representation on that board. The City of Victorville does not control appointments to a majority of the governing boards for any of these organizations. A summary of the City's jointly governed organizations are included below:

#### Regional Fire Protection Authority

Regional Fire Protection Authority (RFPA) was formed in 1979 by the City of Victorville, Apple Valley Fire Protection Agency and Hesperia Fire Protection District on an equal basis to provide fire protection, emergency dispatch, and related functions in order to reduce individual agency financial and personnel requirements. An Advisory Committee was established with a representative appointed by each member agency. The Advisory Committee adopts an annual budget for RFPA. Each member contributes its pro rata share of operating costs to RFPA. As of June 30, 2004, Hesperia Fire Protection District terminated membership in RFPA. The Authority has been inactive since the beginning of fiscal year 2010-11 and no member contributions were received.

There were no separate financial statements prepared for the authority.

#### Mojave Desert and Mountain Integrated Waste Management Authority

Mojave Desert and Mountain Integrated Waste Management Authority (the Authority) was formed in September of 1991 by the cities of Victorville, Barstow, Big Bear Lake, Needles, Twenty-nine Palms, the Towns of Apple Valley and Yucca Valley and the County of San Bernardino to fund the annual operating costs of a recycling processing center known as the Victor Valley Materials Recovery Facility (the facility). The Governing body of the Authority is made up of representatives from each significant participant in the Authority. Budgeting and financing are the responsibility of the Authority. Contributions Rates from member agencies are based on each member's current population as a percentage of the total population of the Authority. The Authority does not own the facility that is used in the recycling operation. Rather, the facility is owned by the City and the Town of Apple Valley, each of which has a 50% interest in the facility. The City's investment in the Authority has been recorded using the equity method of accounting and is reflected as an investment in joint venture in the Solid Waste Fund of the accompanying financial statements.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (16) Jointly Governed Organizations, (Continued)

The following schedule summarizes the City's investment in the Authority as of June 30, 2018 and the gain (loss) on the investment for the year then ended:

				City's Share of		
				Joint Venture		
Percentage	To	tal Joint	City's Equity	Net Income		
Ownership	Venture Equity		Venture Equity		Interest	(Loss)
50%	\$	121,489	60,744	(130,433)		

Financial statements may be obtained by mailing a request to the Town of Apple Valley, 14955 Dale Evans Parkway, Apple Valley, California 92307.

#### <u>Victor Valley Economic Development Authority</u>

The Victor Valley Economic Development Authority (VVEDA) was formed in 1992 by the Cities of Victorville and Hesperia, the Town of Apple Valley and the County of San Bernardino to provide the mechanism and funding to manage development of the property formerly known as the George Air Force Base, facilitate the successful reuse of the property and promote economic development within the area surrounding the Air Base. In 2000, the City of Adelanto was added as a member of the Authority. In December 2011 Assembly Bill 1X 26 (the bill) dissolved VVEDA, and as such all assets of the former VVEDA have been transferred to the VVEDA Successor Agency and are subject to the distributions provisions of the bill. Financial statements may be obtained by sending a written request to Victor Valley Economic Development Authority, 18374 Phantom Street, Victorville, CA 92394.

#### Victor Valley Transit Authority

The Victor Valley Transit Authority (VVTA) was formed in 1993 by the Cities of Victorville, Adelanto, and Hesperia, the Town of Apple Valley, and the County of San Bernardino. VVTA is the regional transit entity that was created to provide a public transit system for the entire region associated with the Victor Valley. The governing body of VVTA is made up of representatives from each significant participant in VVTA. Budgeting and financing are the responsibility of VVTA. The City of Victorville has agreed to sell monthly bus passes issued by VVTA and to remit between the first and tenth day of each month the previous month's sales receipts and proceeds. Financial statements may be obtained by sending a written request to Victor Valley Transit Authority, 17150 Smoke Tree Street, Hesperia, CA 92345.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (16) Jointly Governed Organizations, (Continued)

#### Victor Valley Wastewater Reclamation Authority

The Victor Valley Wastewater Reclamation Authority (VVWRA) was formed in 1999 between the Cities of Victorville, Adelanto, and Hesperia, the Town of Apple Valley, and the County of San Bernardino for the purpose of construction, operation and maintenance of sewer collection, transmission and treatment facilities within the high desert region. The governing body of VVWRA is made up of representatives of each significant participant in VVWRA. Budgeting and financing are the responsibility of the VVWRA. The City makes monthly payments to VVWRA for sewer treatment and connection fee services. The City made payments totaling \$8,988,121 to VVWRA for the year ended June 30, 2018. The members have no measurable equity interest in the net position of the Authority. Section 61 of the Joint Powers Authority Agreement provides for no distribution of assets to the members upon dissolution of the Authority or upon otherwise exiting the Authority. Rather than an equity interest, Section 12.2(b) of the Joint Powers Authority Agreement provides each member with Purchased Capacity in return for its capital investment in the plant. Financial statements may be obtained by sending a written request to Victor Valley Wastewater Reclamation Authority, 20111 Shay Road, Victorville, CA 92394.

#### (17) Participation in Risk Pool

The City is a member of the Public Entity Risk Management Authority (PERMA), a joint powers authority formed under Section 990 of the California Government Code for the purpose of jointly funding programs of insurance coverage for its members. PERMA is comprised of thirty-one participating member agencies, twenty-one cities with populations ranging from 2,300 to 198,000, three transit agencies, and six special districts. The City participates in the liability, worker's compensation, and employment practices liability programs of PERMA.

The liability program provides coverage up to \$50 million per occurrence for personal injury, bodily injury, property damage and public officials' errors and omissions. The City has selected a self-insured retention of \$50,000 and participates in risk sharing pools for losses up to \$1 million followed by PERMA's membership in the CSAC Excess Insurance Authority for excess coverage to the limits.

The workers' compensation program provides statutory limits per accident for workers' compensation and \$5 million each accident for employers' liability. The City self-insures up to a level of \$250,000 per accident or employee and participates in a risk sharing pool for losses up to \$500,000 followed by PERMA's membership in the Local Agency Worker's Compensation Excess Joint Powers Authority (LAWCX) and the CSAC Excess Insurance Authority for excess coverage to the limits.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

# (17) Participation in Risk Pool, (Continued)

The employment practices liability program provides up to \$50 million coverage for employment related lawsuits such as wrongful termination and discrimination. The City self-insures up to \$25,000 per occurrence and participates in the Employment Risk Management Authority (ERMA) for losses up to \$1 million. Coverage above \$1 million and up to \$50 million is available through PERMA's membership in the CSAC Excess Insurance Authority for excess liability coverage.

Claim payments represent disbursements from deposits held by PERMA on behalf of the City. None of the above programs of protection have had settlements or judgments that exceeded pooled or insured coverage for the past 3 years.

Changes in the amount of claims payable for the past two fiscal years are as follows:

		Claims and			
	Beginning	Changes in	Claim	Ending	Due within
Year	Balance	Estimates	Payments	Balance	one year
2016-17	\$ 2,172,520	456,864	(238,249)	2,391,135	1,324,500
2017-18	2,391,135	209,098	(384,598)	2,215,635	1,327,500

#### (18) Debt Without Government Commitment

#### Special Tax Bonds

The City is the collection and paying agent for the Community Facilities District No. 01-01 of the City of Victorville Special Tax Bonds, 2002 Series A. The special tax bonds are secured by valid assessment liens upon certain lands within the special assessment district and are not direct liabilities of the City and, accordingly, are not included in the accompanying general purpose financial statements. The City has no obligation beyond the balances in the designated agency funds for any delinquent assessment district bond payments. If delinquencies occur beyond the amounts held in the reserve funds created from bond proceeds, the City has no duty to pay the delinquency out of any available funds of the City. Neither the faith, credit or taxing power of the City is pledged to the payment of the bonds. The City acts solely as an agent for those paying assessments and for the bondholders. The outstanding balance at June 30, 2018 was \$725,000.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (18) Debt Without Government Commitment, (Continued)

The City is the collection and paying agent for the Community Facilities District No. 01-01 of the City of Victorville Special Tax Bonds, 2005 Series A. The special tax bonds are secured by valid assessment liens upon certain lands within the special assessment district and are not direct liabilities of the City and, accordingly, are not included in the accompanying general purpose financial statements. The City has no obligation beyond the balances in the designated agency funds for any delinquent assessment district bond payments. If delinquencies occur beyond the amounts held in the reserve funds created from bond proceeds, the City has no duty to pay the delinquency out of any available funds of the City. Neither the faith, credit or taxing power of the City is pledged to the payment of the bonds. The City acts solely as an agent for those paying assessments and for the bondholders. The outstanding balance at June 30, 2018 was \$2,510,000.

The City is the collection and paying agent for the Community Facilities District No. 07-01 of the City of Victorville Special Tax Bonds, 2012. The special tax bonds are secured by valid assessment liens upon certain lands within the special assessment district and are not direct liabilities of the City and, accordingly, are not included in the accompanying general purpose financial statements. The City has no obligation beyond the balances in the designated agency funds for any delinquent assessment district bond payments. If delinquencies occur beyond the amounts held in the reserve funds created from bond proceeds, the City has no duty to pay the delinquency out of any available funds of the City. Neither the faith, credit or taxing power of the City is pledged to the payment of the bonds. The City acts solely as an agent for those paying assessments and for the bondholders. The outstanding balance at June 30, 2018 was \$2,755,000.

#### (19) Commitments and Contingencies

#### (a) Litigation

The City is a defendant in certain legal actions arising in the normal course of operations. The accompanying basic financial statements reflect a liability for the probable amounts of loss associated with these claims. In the normal course of municipal operations, the City has recorded a liability for claims and judgments based upon management's best estimate of the probable amount of loss associated with those claims. Additional amounts of potential loss have not been accrued because management has not determined those additional amounts to be probable of payment.

#### (b) Complaint Filed by the United States Securities and Exchange Commission

On April 29, 2013, the United States Securities and Exchange Commission filed a complaint alleging that a number of defendants, including the City of Victorville, the Southern California Logistics Airport Authority, and certain City officials, committed certain fraudulent acts associated with the issuance in 2008 of \$13,334,925 of Subordinate Tax Allocation Revenue Bonds, Series 2008A. After settlement negotiations, the SEC dropped its claims of fraud, aiding and abetting fraud, and any requests for civil penalties or disgorgement of monetary gains from the May 2008 bond offering.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (19) Commitments and Contingencies, (Continued)

The only remaining claims were of negligence against the SCLAA and against the City, to which the City and SCLAA neither admitted nor denied the allegations. Finally, in July 2018, the City and the SCLAA entered into Consents allowing an independent consultant to review current securities related debt issuance policies and procedures. The proposed settlement along with the Proposed Final Judgements and Consents were filed with the federal court and became final with the approval of the United States District Judge on July 30, 2018.

#### (c) Commitments for the Purchase of Electricity

Victorville Municipal Utility Services ("VMUS," an enterprise fund of the City of Victorville) executed "Take or Pay" agreements for the purchase of electricity with Shell Energy North America (US), L.P. in March 2016. These commitments extend through June 30, 2019. A long term power purchase agreement for the Boulder Canyon Project was executed between VMUS, the Western Area Power Administration, and the Bureau of Reclamation, effective October 1, 2016. The annual energy allocation from the Boulder Canyon Project represents approximately five percent of current VMUS customer requirements, and the term of the agreement runs from October 1, 2017, through September 30, 2067. In November 2015, VMUS amended the agreement with Noble America Energy Solutions (formerly Sempra Energy Solutions and recently acquired by Calpine Corporation) to extend scheduling coordination and other settlement services through December 31, 2019.

#### (d) Southern California Logistics Airport Authority and Stirling Enterprise LLC

In the early 1990's the US Air Force closed George Air Force Base ("former Base"). In response the local communities formed the Victor Valley Economic Development Authority (VVEDA). VVEDA and the Air Force entered into agreements to lease and ultimately transfer title to the former Base to VVEDA. The subject land is designated as either Public Benefit Transfer (PBT) Parcels or Economic Development Conveyance (EDC) Parcels. The PBT Parcels are made up of approximately 2,200 acres previously used by the U.S. Air Force and are restricted to use as an airport. These parcels were transferred to SCLAA at no cost.

The EDC Parcels are made up of approximately 1,800 acres of adjacent property which may be developed for use as commercial property. SCLAA paid \$1,636,489 and is required to pay additional \$37,176 for these EDC Parcels. In 1993 a Redevelopment Plan was adopted by VVEDA establishing a redevelopment project area encompassing the former Base as well as approximately 55,000 additional acres. VVEDA delegated its decision making authority relative to the former Base, now known as Southern California Logistics Airport or SCLA, to the Southern California Logistics Airport Authority ("SCLAA"). SCLAA is a component unit entity of the City of Victorville. It is also a Joint Power Authority comprised of the City of Victorville and the Victorville Water District.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (19) Commitments and Contingencies, (Continued)

SCLAA adopted a Specific Plan in conformity with the Redevelopment Plan and adopted a Master Development Plan establishing its goal to develop the area as a cargo and aircraft maintenance facility and a business/industrial center thereby creating jobs and improving economic conditions in the Victor Valley.

In July 1998 SCLAA and Stirling Enterprises, LLC and its related entities ("Stirling") entered into the first of several agreements for the marketing, acquisition, operation and development of SCLA. The Fourth Amended and Restated Master Agreement ("Stirling Agreement") is the current agreement superseding all previous versions.

#### (e) Revenues from Sales of Land

In August 2016, three agreements with Stirling were approved by the SCLAA Board of Directors that were intended to serve as a framework that encourages development before the expiration of the Master Agreement (MA). The three agreements are a Satisfaction and Termination Agreement, a Disposition, Exchange and Development Agreement (#2) and an Option and Development Agreement. The Disposition, Exchange and Development Agreement allows for the removal of approximately 280-acres of Airportowned property from the definition of EDC Parcels and the title transfer in fee to Stirling, of approximately 280-acres. The Airport-owned property will become available for the Airport for revenue-producing purposes and the Airport will have the flexibility to develop the subject property on a ground-lease basis with aviation and non-aviation (Section 2.01 of the Development and Exchange Agreement). Revenue sharing will only exist relating to these parcels if the respective transaction is procured by Stirling and be split 80/20 with the larger share to benefit SCLAA.

The Agreement also provides for the disposition of additional off-airport property. In addition to the Stirling Exchange Parcels, SCLAA will then transfer, in fee, 200-acres of property for the \$.0203/psf purchase price (\$176,448) and participate in revenue sharing for net proceeds in an amount equal to 30% (Section 2.03 of the Development and Exchange Agreement). Net proceeds are generally defined to be revenues generated from the eventual sale by Stirling that are residual to infrastructure costs, EIR costs and developer credits. The Agreement also transfers the public infrastructure obligations of the Authority pursuant to the MA and DDA to Stirling.

Finally, the Option Agreement, in connection with performance obligations related to the Development and Exchange Agreement, will provide Stirling the ability to acquire additional acreage currently provided for in the Master Agreement. Such an exercise of option will occur in 50-acre increments based on Stirling having developed 500,000 square feet of property owned by it. The Option Agreement is set up to run through December 2050 and can terminate sooner due to non-performance described in Section 1.5 of the Option and Development Agreement.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (19) Commitments and Contingencies, (Continued)

#### (f) Management

Stirling is allowed to lease or cause to be leased the EDC Parcels and shall participate in 20% of the Net Lease Revenue from any such leases. The Authority has retained the right to lease the PBT Parcels and retain revenues therefrom, but shall allow Stirling to participate in 20% of any net lease revenues from tenants who may be procured by Stirling and approval by the Authority. Any revenues from other interim uses on the former Base such as filming will be shared on a 50%/50% basis between Stirling and Authority.

#### (g) La Mesa / Nisqualli Interchange

During the year ended June 30, 2014, the City completed construction of the La Mesa/Nisqualli Road Interchange. To finance the construction of the interchange, the City made arrangements for the San Bernardino Association of Governments (SANBAG) to reimburse the City for approximately 50% of the cost of the project. SANBAG used Measure I funds to reimburse the City.

As a result of this arrangement, the City's future allocation of Measure I funds was reduced by the amount of the funding that was provided for this project. The Measure I funds that were used for this project are not required to be repaid by the City to SANBAG. The portion of the project not funded by Measure I monies will be reimbursed by transfers from development impact fee funds of the City once those transfers have been authorized by City Council. During the year the City transferred \$2,000,000 of development impact fees to SANBAG resulting in an equal release of Measure I funds from SANBAG.

#### (20) Tax Abatements

On September 7, 2012 the City Council approved a development agreement with Macerich Victor Valley LLC (Macerich), to further develop the Mall of the Victor Valley (the "Mall") including the construction of a Macy's department store. Under the Agreement the City is obligated to make assistance payments to Macerich equal to all sales tax revenue in excess of \$1,000,000 generated from the new retail operations directly resulting from the development efforts. Payments are to be made in June of each year following calculation of each calendar year's sales tax revenue.

The agreement term is 28 years and includes a maximum assistance allowance of \$18,886,644. For the year ended June 30, 2018 the City remitted \$331,092 to Macerich for sales tax revenue earned from January 2017 to December 2017. Additional payments are contingent upon the occurrence of uncertain future events, including the generation of sales tax revenue in excess of \$1,000,000 per year.

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

#### (21) City's Financial Condition, Significant Financial Obligations and Management Plans

#### Governmental Activities

As noted in the Statement of Net Position, the City's Governmental Activities reported a decrease in net position of \$13.4 million for the fiscal year ended June 30, 2018 and has an unrestricted deficit balance of \$50,733,906. The deficit is largely due to the requirement to report the City's Net Pension Liability and OPEB Liability on the financial statements with the implementation of GASB 68 and GASB 75. The Net Pension Liability increased by approximately \$7.5 million during the fiscal year ended June 30, 2018 due to a change in the CalPERS discount rate from 7.65% to 7.15%

#### Southern California Logistics Airport Authority

The City of Victorville has been significantly impacted by the unfavorable financial results of activities in the Southern California Logistics Airport Authority (SCLAA), a component unit of the City. During the current fiscal year, SCLAA had a net income before depreciation of \$9.2 million. After depreciation expense of \$7.4 million, SCLAA had a net gain of \$1.8 million. A summary of the financial condition of the SCLAA enterprise fund is as follows:

	9	SCLAA Deficit			
	Balance				
Beginning Net Position	\$	(137,908,575)			
Net income (loss)		1,799,126			
Ending Net Position	\$	(136,109,449)			

Additionally, the SCLAA defaulted on debt service payments for SCLAA Subordinate Tax Allocation Revenue Bonds, Series 2007 and 2008A. Use of reserves were necessary in the past to make interest debt service payments. As a result the cash held in reserve accounts for these debt issues are below required minimums; however, the reserves for the Series 2007 Bonds were fully replenished in June 2018, but the reserves for the Series 2008 bonds remain below reserve requirements. See footnote 8 for further information.

#### Management's Plans with Respect to its Financial Condition

Management's plans to ensure that annual expenditures do not exceed annual revenues and to build the reserves that are necessary to provide for economic uncertainties are as follows:

The City has continued to maintain a balance budget since 2007-2008. However, the ongoing lawsuit from the U.S. Securities and Exchange Commission (SEC) and the legal fees incurred continued to draw down the General Fund and SCLAA reserves during 2017-2018 with the settlement of the SEC lawsuit. See Note 19(b) for additional details. The City and the SCLAA did not need to budget for material legal fees for 2018-2019.

The budget for the General Fund in fiscal year 2018-2019 also estimates revenue to equal expenditures. The 5% minimum reserve requirement was met as of June 30, 2018 with

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

(21) City's Financial Condition, Significant Financial Obligations and Management Plans, (Continued)

an unassigned General Fund reserve \$6,178,917 or a 10% reserve for the General Fund. The City is committed to monitoring the budget closely and providing for the accumulation of reserves until the target level of 15% has been realized in accordance with the General Fund policy. Regarding the SCLAA's financial condition, an Interfund loan agreement was signed July 1, 2016 by the Board of SCLAA and a \$10,000,000 advance was made available from the 2007 SCLA Housing bond fund to the Airport Operations Fund and has been used to subsidize operations due to the ongoing SEC legal costs. The advance has a term repayment of 5 years, with an annualized Wall Street Journal Prime Rate as the interest rate. The outstanding balance of the advance as of June 30, 2018 is \$3,953,878.

#### (22) Subsequent Events

#### City Fire Department

On March 30, 2019, the City of Victorville will transition from San Bernardino County Fire Protection District contracted services to its own City operated fire department. City Council approved reestablishing the City Fire Department on January 16, 2018. The actions taken to resume operations were the result of a thoughtful year long process that began in 2017 studying fiscal, operational and community impacts and future options. Conclusions from this research found that the City would benefit financially and operationally with a city run fire department.

#### Advance from General Fund to VMUS

In July, 2018 the City Council approved an interfund loan repayment agreement between the City of Victorville's General Fund and the Victorville Municipal Utility Fund, in the amount of \$17,850,143. The loan bears an interest rate of the Local Agency Investment Fund ("LAIF") Rate and is expected to be repaid on July 1, 2025.

#### SCLAA Default on Bonded Debt

After paying all debt service payments on December 1, 2018, \$3,440,106 was sent to the Trustee to fully replenish the reserves for the Subordinate Tax Allocation Revenue Bonds, 2008A and pay all past due principal debt service for the SCLAA Subordinate Tax Allocation Revenue Bonds, Series 2007 and the SCLAA Subordinate Tax Allocation Revenue Bonds, Series 2008A. With this distribution, all debt service is now current, all reserve requirements are met, and SCLAA is no longer in default.

#### (23) Successor Agency Trust for Assets of the Former Redevelopment Agency

On December 29, 2011, the California Supreme Court upheld Assembly Bill 1X 26 ("the Bill") that provides for the dissolution of all redevelopment agencies in the State of California. This action impacted the reporting entity of the City of Victorville that previously

#### Notes to Basic Financial Statements

For the year ended June 30, 2018

had reported a redevelopment agency within the reporting entity of the City as a blended component unit. In accordance with the timeline set forth in the Bill (as modified by the California Supreme Court on December 29, 2011) all redevelopment agencies in the State of California were dissolved and ceased to operate as a legal entity as of February 1, 2012.

The Bill provided that upon dissolution of a redevelopment agency, either the city or another unit of local government will agree to serve as the "successor agency" to hold the assets until they are distributed to other units of state and local government. On January 17, 2012, the City Council elected to become the Successor Agency for the former redevelopment agency in accordance with the Bill as part of City resolution number 12-005.

After enactment of the law, which occurred on June 28, 2011, redevelopment agencies in the State of California cannot enter into new projects, obligations or commitments. Subject to the control of a newly established oversight board, remaining assets can only be used to pay enforceable obligations in existence at the date of dissolution (including the completion of any unfinished projects that were subject to legally enforceable contractual commitments).

#### (24) Prior Period Adjustments

The accompanying financial statements reflect certain prior period adjustments, as set forth below.

	Beginning Net			
	Position		Unavailable	Beginning Net
	As Previously	GASB 75	Revenues	Position
	Reported	(a)	(b)	As Restated
Governmental Activites	484,105,445	(489,280)	439,939	484,056,104
Capital Impact Facilities	1,215,056	-	439,939	1,654,995
Business Type Activities	119,632,426	(13,343,177)	-	106,289,249
Victorville Water District	188,478,251	(8,153,672)	-	180,324,579
SCLAA	(135,809,489)	(2,099,086)	-	(137,908,575)
Municipal Utility Fund	(10,863,197)	(665,827)	-	(11,529,024)
Solid Waste Management	5,020,205	(888,686)	-	4,131,519
Sanitary Fund	63,344,942	(1,535,906)	-	61,809,036

- a) The implementation of GASB Statement No. 75 requires reporting the City's OPEB liability on the financial statements and is applied retroactively by restating the net position as of the beginning of the fiscal year. It was not possible to restate the prior year comparative information as the actuarial information was not available.
- b) During the year it was noted interfund activities were booked incorrectly resulting in an understatement of fund balance at June 30, 2017.



Schedule of Changes in Net Pension Liability and Related Ratios During the Measurement Period (Agent Plan) Last Ten Fiscal Years\*

Measurement Period	_	2016-17	_	2015-16		2014-15		2013-14
TOTAL PENSION LIABILITY Service Cost Interest	\$	3,913,955 12,143,449	\$	3,391,116 11,593,629	\$	3,399,557 10,950,745		3,479,263 10,425,889
Changes of Benefit Terms Changes of Assumptions Difference between Expected and Actual Experience		10,784,766 (1,294,528)		(114,587)		(2,900,838) (1,452,436)		
Benefit Payments, Including Refunds of Employee Contributions  Net Change in Total Pension Liability		(6,707,043) 18,840,599		(6,190,255) 8,679,903	_	(5,465,312) 4,531,716	_	(5,288,466) 8,616,686
Total Pension Liability – Beginning		161,744,753 180,585,352	_	153,064,850 161,744,753	_	148,533,134 153,064,850		139,916,448 148,533,134
Total Pension Liability – Ending (a)  PLAN FIDUCIARY NET POSITION		100,303,332		101,744,733		133,004,830		140,333,134
Plan to Plan Resource Movement Contributions – Employer Contributions – Employee		- 3,945,743 1,762,125		- 3,406,692 1,615,618		29,796 3,132,116 1,655,311		- 2,729,427 1,675,275
Net Investment Income Benefit Payments, Including Refunds of Employee Contributions		13,554,180 (6,707,043)		663,966 (6,190,255) (74,739)		2,712,238 (5,465,312)		18,040,044 (5,288,466)
Administrative Expense  Net Change in Fiduciary Net Position		(180,207) 12,374,798		(578,718)		(138,171) 1,925,978		(138,890)
Plan Fiduciary Net Position – Beginning	_	122,055,454	_	122,634,172		120,708,194	_	103,690,804
Plan Fiduciary Net Position – Ending (b)  Plan Net Pension Liability – Ending (a) - (b)	\$	134,430,252 46,155,100	\$	39,689,299	\$	30,430,678	\$	120,708,194 27,824,940
				75 400/		90.100/		01.070/
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability Covered Payroll Plan Net Pension Liability as a Percentage of Covered Payroll		74.44% 22,354,507 206.47%		75.46% 19,918,813 199.26%		80.12% 19,872,318 153.13%		81.27% 19,389,560 143.50%

<sup>\*</sup>The fiscal year ended June 30, 2015 was the first year of implementation. Information for the last 10 years is not available.

#### Notes to Schedule:

Benefit Changes: The figures above do not include any liability impact that may have resulted from plan changes which occurred after the June 30, 2015 valuation date. This applies for voluntary benefit changes as well as any offers of Two Years Additional Service Credit (a.k.a. Golden Handshakes).

Changes of Assumptions: 2017, the acounting discount rate reduced from 7.65 percent to 7.15 percent. In 2016, there were no changes. In 2015, amounts reported reflect an adjustment of the discount rate from 7.5 percent (net of administrative expense) to 7.65 percent (without a reduction for pension plan administrative expense.) In 2014, amounts reported were based on the 7.5 percent discount rate.

Schedule of Plan Contributions (Agent Plan) Last Ten Fiscal Years\*

	Fiscal Year 2017-18	Fiscal Year 2016-17	Fiscal Year 2015-16	Fiscal Year 2014-15	Fiscal Year 2013-14
Actuarially Determined Contribution Contributions in Relation to the	\$ 2,048,904	\$ 3,787,877	\$ 3,504,788	\$ 3,132,116	\$ 2,729,426
Actuarially Determined Contribution	(2,048,904)	(3,787,877)	(3,504,788)	(2,923,805)	(2,729,426)
Contribution Deficiency (Excess)	<u>\$</u> -	\$ -	\$ -	\$ 208,311	\$ -
Covered Payroll	\$ 22,506,989	\$ 22,354,507	\$19,918,813	\$ 19,872,318	\$ 19,389,560
Contributions as a Percentage of Covered Payroll	9.10%	16.94%	17.60%	15.76%	14.08%

<sup>\*</sup>The fiscal year ended June 30, 2015 was the first year of implementation. Information for the last 10 years is not available

#### Notes to Schedule:

The actuarial methods and assumptions used to set the actuarially determined contributions for Fiscal Year 2017-18 were from the June 30, 2015 actuarial valuations.

Actuarial Cost Method Entry Age Normal Cost Method

Amortization Method/Period Level Percent of Payroll Asset Valuation Method Market Value of Assets

Actuarial Assumptions:

Inflation 2.75%

Salary Increases Varies by Entry

Age and Service

Payroll Growth 3.00%

Investment Rate of Return 7.50 Net of Pension Plan Investment and Administrative Expenses; includes

ntiation

Retirement Age The probabilities of Retirement are based on the 2010 CalPERS Experience

Study for the period from 1997 to 2007

Mortality The probabilities of mortality are based on the 2010 CalPERS Experience Study

for the period from 1997 to 2007. Pre-retirement and Post-retirement mortality rates include 5 years of projected mortality improvement using Scale AA

published by the Society of Actuaries.

Schedule of the Plan's Proportionated Share of the Net Pension Liability (Cost Sharing Plan)

Last Ten Fiscal Years\*

Measurement Date	6/30/2017	6/30/2016	6/30/2015	6/30/2014
Plan's Proportion of the Net Pension Liability (Asset)	0.19780	% 0.20676%	0.21750%	0.20657%
Plan's Proportionate Share of the Net Pension Liability (Asset)	\$ 11,818,679	9 \$ 10,708,540	\$ 8,961,994	\$ 7,748,626
Plan's Covered Payroll**	N/A	N/A	N/A	N/A
Plan's Proportionate Share of the Net Pension Liability (Asset) as a percentage of its Covered Payroll**	N/A	N/A	N/A	N/A
Plan's Proportion of the Fiduciary Net Position as a Percentage of the Plan's Total Pension Liability	0.12223	% 0.13033%	0.14547%	0.14547%
Plan's Proportionate Share of Aggregate Employer Contributions	\$ 891,893	3 \$ 839,557	\$ 837,337	\$ 729,748

<sup>\*</sup>The fiscal year ended June 30, 2015 was the first year of implementation. Information for the last 10 years is not available.

#### Notes to Schedule:

Benefit Changes: There were no changes to benefit terms specific to the plan.

<u>Changes of Assumptions</u>: 2017, the accounting discount rate reduced from 7.65 percent to 7.15 percent. In 2016, there were no changes. In 2015, amounts reported reflect an adjustment of the discount rate from 7.5 percent (net of administrative expense) to 7.65 percent (without a reduction for pension plan administrative expense.) In 2014, amounts reported were based on the 7.5 percent discount rate.

<sup>\*\*</sup>The plan has no active members, and, therefore, no covered payroll.

#### Schedule of Plan Contributions (Cost Sharing Plan) Last Ten Fiscal Years\*

Fiscal Year	2017-18		016-2017	2015-2016		2014-2015		20	13-2014
Actuarially Determined Contribution	\$ 862	,264 \$	700,198	\$	650,960	\$	585,811	\$	500,003
Contributions in relation to the Actuarially Determined Contribution Contribution Deficiency (Excess)	\$	,264) - \$	(700,198) -	\$	(650,960)	\$	(585,811)	\$	(500,003)
Covered Payroll *	N/A		N/A		N/A		N/A		N/A
Contributions as a Percentage of Covered Payroll **	N/A		N/A		N/A		N/A		N/A

<sup>\*</sup>The fiscal year ended June 30, 2015 was the first year of implementation. Information for the last 10 years is not available.

#### **Notes to Schedule:**

The actuarial methods and assumptions used to set the actuarially determined contributions for Fiscal Year 2017-18 were from the June 30, 2015 public agency valuations.

Actuarial Cost Method Entry Age Normal Cost Method

Amortization Method Level Percent of Payroll

Asset Valuation Method Market Value

**Actuarial Assumptions:** 

Discount Rate 7.50%

Projected Salary Increases 3.30% to 14.20% depending on Age, Service, and type of employment

Inflation 2.75% Payroll Growth 3.00%

<sup>\*\*</sup>The plan has no active members, and, therefore, no covered-employee payroll.

#### Schedule of Changes in Total OPEB Liability and Related Ratios Last Ten Fiscal Years\*

Measurement Date	June 30, 2017				
	City	Water			
Total OPEB Liability Service cost Interest on the total OPEB liability Actual and expected experience difference Changes in assumptions Changes in benefit terms Benefit payments Net change in total OPEB liability	\$ 1,740,815 763,058 - (3,502,958) - (285,893) (1,284,978)	\$ 583,831 345,325 - (1,452,630) - (185,817) (709,291)			
Total OPEB liability - beginning	25,176,111	11,625,768			
Total OPEB liability - ending (a)	\$ 23,891,133	\$ 10,916,477			
Covered-employee payroll	\$ 17,722,441	\$ 4,577,527			
Total OPEB liability as a percentage of covered-employee payroll	134.81%	238.48%			

#### **Notes to Schedule:**

<u>Changes in assumptions</u>: The discount rate was changed from 2.85 percent to 3.58 percent for the measurement period ended June 30, 2017.

Historical information is required only for measurement periods for which GASB 75 is applicable.

<sup>\*</sup>Future years' information will be displayed up to 10 years as information becomes available.

#### General Fund

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year ended June 30, 2018

	Dudgatad	A ma a conta		Variance with Final Budget
	Budgeted			Positive
	Original	Final	Actual	(Negative)
Revenues:				
Taxes and assessments	\$ 46,895,759	47,856,340	46,692,750	(1,163,590)
Licenses and permits	1,430,640	1,720,640	1,862,788	142,148
Intergovernmental	73,400	78,693	132,205	53,512
Charges for services	10,962,758	10,683,772	10,691,450	7,678
Fines and forfeitures	376,800	371,800	395,140	23,340
Investment income (loss)	5,000	5,000	(46,360)	(51,360)
Other	86,653	136,959	149,622	12,663
Total revenues	59,831,010	60,853,204	59,877,595	(975,609)
Expenditures:				
Current:				
General government	11,063,580	12,073,513	10,950,501	1,123,012
Public safety	39,505,299	40,233,945	39,010,584	1,223,361
Community development	-	2,000	1,939	61
Public works	4,741,683	4,679,917	4,527,759	152,158
Parks and recreation	4,265,526	4,026,864	3,642,273	384,591
Total expenditures	59,576,088	61,016,239	58,133,056	2,883,183
Excess (deficiency) of revenues				
over (under) expenditures	254,922	(163,035)	1,744,539	1,907,574
Other financing sources (uses):				
Proceeds from sale of assets	-	14,293	27,737	13,444
Transfers in	200,000	200,000	63,151	(136,849)
Transfers out	, -	(592,982)	(538,107)	` 54,875 <sup>°</sup>
Total other financing sources (uses)	200,000	(378,689)	(447,219)	(68,530)
Net changes in fund balances	454,922	(541,724)	1,297,320	1,839,044
Fund balances at beginning of year,	5,353,317	5,353,317	5,353,317	
Fund balances at end of year	\$ 5,808,239	4,811,593	6,650,637	1,839,044

#### Notes to Required Supplementary Information

Year Ended June 30, 2018

#### (1) Budgetary Data

The City follows these procedures in establishing the budgetary data in the financial statements.

- 1. The City Manager submits to the City Council a proposed operating budget. The operating budget includes the proposed expenditures and source of financing;
- 2. Public hearings are conducted to obtain taxpayer comments;
- 3. A budget is legally enacted through passage of a resolution;
- 4. The City Manager is authorized to transfer budgeted amounts within individual funds; however any revisions that alter total appropriations of a fund must be approved by City Council. The legal level of budgetary control has been established at the fund level;
- 5. Budgeted amounts are as originally adopted and as further amended by the City Council:
- 6. Formal budgetary integration is employed as a management control device during the year for all funds, other than debt service funds and capital project funds. Budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP). Capital project funds are budgeted on a project length basis. Effective budgetary control is achieved for debt service funds through the contractual requirements of bond indenture provisions.

# Nonmajor Governmental Funds

# Special Revenue Funds

Special revenue funds are used to account for revenue derived from specific taxes or other revenue sources that are restricted by law or administrative action to expenditure for specified purposes.

#### Measure I

This fund accounts for the portion of sales tax revenue received from the County. The funds are legally restricted expenditures for the local street networks that have significant inter-jurisdictional or regional traffic.

#### Other Federal Grants

This fund accounts for federal moneys received for the following grants: COPS Fast Grant, Federal Demonstration, Transportation Enhancement Act, Congestion Mitigation Air Quality Grant, Police Hiring Supplement Grant, Federal Asset Seizure, and EPA Water Reuse Grant.

#### City Housing Asset Successor Agency

This fund accounts for the housing activities of the City that were previously accounted for in the low and moderate housing redevelopment agency fund.

#### Landscape Maintenance and Drainage Facilities Assessment District

This fund accounts for the revenue and expenditures of Assessment Districts which provided benefits to the property owner served. These improvements include items such as enhanced landscape, blocked walls, irrigation and drainage system. Since the maintenance of these enhanced facilities directly benefit the individual parcels within the district rather than the City as a whole, the maintenance costs are assessed to the property owners with the Maintenance Assessment District boundaries.

#### Street Lighting

This fund accounts for revenue received from assessments levied within the District and disbursed funds are for street lighting maintenance activities.

#### Traffic Safety

This fund accounts for revenue received from fines and forfeitures under Section 1463 of the Penal Code and disbursed funds are related to the maintenance and improvement of traffic control devices, as well as the compensation of school crossing guards who are not regular full-time members of the police department of the City.

# Nonmajor Governmental Funds

# Special Revenue Funds

(Continued)

#### Asset Seizure

This fund accounts for a portion of revenues received from sales of assets seized during drugrelated arrests and disbursed for authorized public safety activities.

#### Storm Drain Utility

This fund accounts for revenue received from storm drain user fees and expensed funds are related to storm drains.

#### Gas Tax

This fund accounts for revenue received from the State of California under Street and Highways Code Section 2105, 2106, and 2107. The allocations should be spent for street and highway maintenance and improvements.

#### Transportation Tax

This fund accounts for revenue received for public Transportation projects through the Local Transportation Fund, which derived from a ¼ cent of the General Sales Tax. Eligible expenses include projects related to maintenance and repair of streets and roads.

#### Other State / Local Grants

This fund accounts for moneys received from the California Law Enforcement Equipment Program, AB 3229 Grant, Office of Traffic Safety Grant, California Integrated Waste Management, Job-Housing Incentive Grant, Homeland Security Grant, and Alcoholic Beverage Control Grant.

#### **HUD Grants**

This fund accounts for the revenues and expenditures under the guidelines of the Federal Community Development Block Grant and HOME Grant programs of the U.S. Department of Housing and Urban Development. The grants are primarily used for the development of viable urban communities by providing decent housing, suitable living environments, and expanding economic opportunities for persons of low and moderate-incomes.

Nonmajor Governmental Funds Combining Balance Sheet June 30, 2018

(with comparative totals for June 30, 2017)

		Other	Housing		
		Federal	Asset	Landscape	Street
	Measure I	Grants	Successor	Maintenance	Lighting
Assets					
Cash and investments	\$ 4,380,175	34,041	386,242	9,258,859	2,541,981
Accounts receivable	1,124,582	-	-	-	3,820
Notes receivable	15,553	-	10,703,493	=	=
Advances to other funds	-	-	1,781,017	=	-
Due from other governments	-	912,185	10,436,589	21,767	31,916
Prepaid items	417	-	31	-	-
Land held for resale	 _	<u> </u>	8,470,041		
Total assets	\$ 5,520,727	946,226	31,777,413	9,280,626	2,577,717
Liabilities					
Accounts payable	\$ 174,427	37,716	10,741	94,133	113,928
Deposits payable	-	-	· -	-	, -
Due to other funds	-	2,429,261	-	-	-
Unearned revenue	-	54,072	-	-	-
Total liabilities	174,427	2,521,049	10,741	94,133	113,928
Deferred Inflow of Resources					
Unavailable revenue	_	912,185	_	_	_
Total deferred inflow of resources	 	912,185			
Total deletted lilliow of resources	 <u>-</u>	912,103	<u>-</u>	<u>-</u> _	<u></u>
Fund Balances (Deficit)					
Non-spendable:					
Prepaid items	417	-	31	=	-
Spendable:					
Restricted	5,345,883	- (0.407.000)	31,766,641	9,186,493	2,463,789
Unassigned	 	(2,487,008)			
Total fund balances (deficit)	 5,346,300	(2,487,008)	31,766,672	9,186,493	2,463,789
Total liabilities, deferred inflow of					
resources and fund balances	\$ 5,520,727	946,226	31,777,413	9,280,626	2,577,717

		Storm			Other			
Traffic	Asset	Drain	Gas	Transportation	State / Local	HUD	Tota	ıls
Safety	Seizure	Utility	Tax	Tax	Grants	Grants	2018	2017
-	91,889	996,086	2,129,544	3,244,693	1,056,292	1,743,506	25,863,308	30,638,402
39,915	-	3,162	1,835	17,058	-	-	1,190,372	901,311
-	-	-	-	-	207,148	156,594	11,082,788	10,979,603
-	-	1,168,336	-	-	-	-	2,949,353	2,920,045
46	=	-	459,107	180,428	99,207	517,951	12,659,196	12,162,231
-	-	938	1,219	-	-	-	2,605	1,791
							8,470,041	8,470,041
39,961	91,889	2,168,522	2,591,705	3,442,179	1,362,647	2,418,051	62,217,663	66,073,424
7.007		50.051	010 705	004.000	71.004	100.017	1 107 555	5 040 040
7,697	=	52,051	212,725	234,096	71,024	129,017	1,137,555	5,640,640
100	-	-	105	255	- 4 757	-	360	2,605
100	-	-	-	279,092	4,757	-	2,713,210	2,202,726
<u>-</u> _				1,225	845,958	<u>-</u>	901,255	798,517
7,797		52,051	212,830	514,668	921,739	129,017	4,752,380	8,644,488
		20,000		100 400	41 500	050 000	1 422 000	1 410 040
		39,080		180,428	41,589	258,808	1,432,090	1,416,049
		39,080		180,428	41,589	258,808	1,432,090	1,416,049
_	-	938	1,219	_	_	-	2,605	1,791
32,164	91,889	2,076,453	2,377,656	2,747,083	399,319	2,030,226	58,517,596	58,108,439
							(2,487,008)	(2,097,343)
32,164	91,889	2,077,391	2,378,875	2,747,083	399,319	2,030,226	56,033,193	56,012,887
39,961	91,889	2,168,522	2,591,705	3,442,179	1,362,647	2,418,051	62,217,663	66,073,424

#### Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances Year ended June 30, 2018

(with comparative totals for year ended June 30, 2017)

		Other Federal	Housing Asset	Landscape	Street
	Measure I	Grants	Successor	Maintenance	Lighting
Revenues:				- Traintenance	
Taxes and assessments	5,726,176	-	-	2,529,618	1,684,672
Intergovernmental	-	732,852	250,000	-	360,376
Charges for services	50,261	-	-	-	-
Fines and forfeitures Sale of land held for resale	-	-	-	-	-
Investment income	62,634	345	510,529	73,397	19,388
Other	-	58	2,199	5,525	-
Total revenues	5,839,071	733,255	762,728	2,608,540	2,064,436
Expenditures:					
Current:					
General government	-	-	-	-	-
Public safety	-	77,535	-	-	-
Community development Public works	5,575,656	- 1,054,188	272,121	- 2,187,397	- 1,890,787
Parks and recreation	3,373,636	1,054,100	- -	2,107,397	1,090,707
Total expenditures	5,575,656	1,131,723	272,121	2,187,397	1,890,787
Excess (deficiency) of revenues					
over (under) expenditures	263,415	(398,468)	490,607	421,143	173,649
Other financing sources (uses):					
Proceeds from sale of assets	-	-	-	-	-
Transfers in	-	-	-	-	-
Transfers out					
Total other financing sources (uses)				<u>-</u>	
Net change in fund balance	263,415	(398,468)	490,607	421,143	173,649
Fund balances (deficit) at beginning					
of year	5,082,885	(2,088,540)	31,276,065	8,765,350	2,290,140
Fund balances (deficit) at end of year	5,346,300	(2,487,008)	31,766,672	9,186,493	2,463,789

<b>T</b> "		Storm	0	<b>.</b>	Other	LILID	Tota	.la
Traffic	Asset	Drain	Gas	Transportation	State / Local	HUD	Tota	
Safety	Seizure	Utility	Tax	Tax	Grants	Grants	2018	2017
-	-	-	724,036	-	-	-	10,664,502	9,933,508
-	3,309	-	2,583,324	2,015,431	268,407	2,058,325	8,272,024	19,411,938
-	-	1,522,575	6,928	22,294	-	-	1,602,058	2,193,327
98,158	-	20,797	-	-	-	-	118,955	251,016
-	-	-	-	-	-	-	-	(3,544,174)
-	756	7,903	18,758	34,817	14,272	29,994	772,793	580,132
		2,962	23	16,350	287,287		314,404	85,977
98,158	4,065	1,554,237	3,333,069	2,088,892	569,966	2,088,319	21,744,736	28,911,724
		·						
-	_	-	-	-	93,472	61,473	154,945	306,044
32,183	2,275	-	-	-	56,442	6,080	174,515	357,930
-	· -	-	-	-	-	1,355,243	1,627,364	1,841,474
-	_	1,509,869	4,109,798	3,033,977	28,610	257,037	19,647,319	23,413,390
-	-	-	-	-	-	73,816	73,816	48,370
32,183	2,275	1,509,869	4,109,798	3,033,977	178,524	1,753,649	21,677,959	25,967,208
65,975	1,790	44,368	(776,729)	(945,085)	391,442	334,670	66,777	2,944,516
65,975	1,790	44,300	(770,729)	(945,065)	391,442	334,070	00,777	2,944,516
								85,700
-	-	-	-	-	16,680	-	16,680	24,370
(63,151)	-	-	-	-	10,000	-	(63,151)	
					10.000			(245,902)
(63,151)					16,680		(46,471)	(135,832)
2,824	1,790	44,368	(776,729)	(945,085)	408,122	334,670	20,306	2,808,684
20.240	00.000	0.000.000	0.155.004	2 602 102	(0.000)	1 COE EEC	F6 010 997	E2 204 202
29,340	90,099	2,033,023	3,155,604	3,692,168	(8,803)	1,695,556	56,012,887	53,204,203
32,164	91,889	2,077,391	2,378,875	2,747,083	399,319	2,030,226	56,033,193	56,012,887

# Capital Impact Facilities

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year ended June 30, 2018

 •	mounts Final	Actual	Variance with Final Budget Positive (Negative)
\$ 1,291,000	1,352,780	2,722,515	1,369,735
 1,291,000	1,352,780	2,722,515	1,369,735
784,821	2,784,821	2,009,568	775,253
14,000	604,150	22,565	581,585
_	145,700	43,592	102,108
798,821	3,534,671	2,075,725	1,458,946
492,179	(2,181,891)	646,790	2,828,681
1.654.995	1.654.995	1.654.995	_
\$ 			2,828,681
\$	Original  \$ 1,291,000 1,291,000  784,821 14,000  798,821  492,179	\$ 1,291,000 1,352,780 1,291,000 1,352,780 784,821 2,784,821 14,000 604,150 - 145,700 798,821 3,534,671 492,179 (2,181,891) 1,654,995 1,654,995	Original         Final         Actual           \$ 1,291,000         1,352,780         2,722,515           1,291,000         1,352,780         2,722,515           784,821         2,784,821         2,009,568           14,000         604,150         22,565           -         145,700         43,592           798,821         3,534,671         2,075,725           492,179         (2,181,891)         646,790           1,654,995         1,654,995         1,654,995

# Measure I Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year ended June 30, 2018

	 Budgeted	Amounts		Variance with Final Budget Positive
	 Original	Final	Actual	(Negative)
Revenues:				
Taxes and assessments	\$ 6,062,153	6,062,153	5,726,176	(335,977)
Charges for services	-	15,680	50,261	34,581
Investment income	 		62,634	62,634
Total revenues	 6,062,153	6,077,833	5,839,071	(238,762)
Expenditures:				
Current:				
Public works	11,705,205	16,165,117	5,575,656	10,589,461
Total expenditures	 11,705,205	16,165,117	5,575,656	10,589,461
Net change in fund balances	(5,643,052)	(10,087,284)	263,415	10,350,699
Fund balances at beginning of year	5,082,885	5,082,885	5,082,885	
Fund balances at end of year	\$ (560,167)	(5,004,399)	5,346,300	10,350,699

# Other Federal Grants Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year ended June 30, 2018

	 Budgeted A	Amount	S		Variance with Final Budget Positive
	Original	Final		Actual	(Negative)
Revenues:					
Intergovernmental	\$ 6,094,419	6,15	54,432	732,852	(5,421,580)
Investment income	-		-	345	345
Other	 			58	58
Total revenues	 6,094,419	6,15	54,432	733,255	(5,421,177)
Expenditures: Current:					
Public safety	140,231	14	10,231	77,535	62,696
Public works	5,697,169		57,183	1,054,188	4,702,995
Total expenditures	5,868,348		1,939	1,131,723	4,770,216
Excess (deficiency) of revenues					
over (under) expenditures	 226,071	25	52,493	(398,468)	(650,961)
Other financing sources (uses):					<b>/</b> >
Transfers in	 58		58		(58)
Total other financing sources (uses)	 58		58		(58)
Net change in fund balances	226,129	25	52,551	(398,468)	(651,019)
Fund balances (deficit) at beginning of year	 (2,088,540)	(2,08	88,540)	(2,088,540)	
Fund balances (deficit) at end of year	\$ (1,862,411)	(1,83	<u>85,989</u> )	(2,487,008)	(651,019)

# City Housing Asset Successor Agency Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year ended June 30, 2018

				Variance with
				Final Budget
	Budgeted Amounts			Positive
	Original	Final	Actual	(Negative)
Revenues:				
Intergovernmental	\$ -	-	250,000	250,000
Investment income	-	145,000	510,529	365,529
Other	2,200	2,200	2,199	(1)
Total revenues	2,200	147,200	762,728	615,528
Expenditures:				
Current:				
General government	216,567	216,847	-	216,847
Community development	91,110	116,110	272,121	(156,011)
Total expenditures	307,677	332,957	272,121	60,836
Excess (deficiency) of revenues				
over (under) expenditures	(305,477)	(185,757)	490,607	676,364
Not also as a feed by the	(005.477)	(405.757)	400.007	070.004
Net change in fund balances	(305,477)	(185,757)	490,607	676,364
Fund balances at beginning of year	31,276,065	31,276,065	31,276,065	
Fund balances at end of year	\$ 30,970,588	31,090,308	31,766,672	676,364

Landscape Maintenance and Drainage Facilities Assessment District Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year ended June 30, 2018

	Budgeted Amounts			Variance with Final Budget Positive	
		Original	Final	Actual	(Negative)
Revenues:					
Taxes and assessments	\$	1,908,960	1,908,960	2,529,618	620,658
Investment income		-	-	73,397	73,397
Other			520	5,525	5,005
Total revenues		1,908,960	1,909,480	2,608,540	699,060
Expenditures: Current:					
Public works		2,948,881	2,990,451	2,187,397	803,054
Total expenditures		2,948,881	2,990,451	2,187,397	803,054
Net change in fund balances		(1,039,921)	(1,080,971)	421,143	1,502,114
Fund balances at beginning of year		8,765,350	8,765,350	8,765,350	
Fund balances at end of year	\$	7,725,429	7,684,379	9,186,493	1,502,114

# Street Lighting Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year ended June 30, 2018

	Budgeted Amounts Original Final Actual			Variance with Final Budget Positive (Negative)
Revenues:				
Taxes and assessments	\$ 1,755,400	1,755,400	1,684,672	(70,728)
Intergovernmental	250,000	250,000	360,376	110,376
Investment income			19,388	19,388
Total revenues	2,005,400	2,005,400	2,064,436	59,036
Expenditures:				
Current:	0.400.005	0.007.005	1 000 707	1 747 040
Public works	3,498,035	3,637,835	1,890,787	1,747,048
Total expenditures	3,498,035	3,637,835	1,890,787	1,747,048
Net change in fund balances	(1,492,635)	(1,632,435)	173,649	1,806,084
Fund balances at beginning of year	2,290,140	2,290,140	2,290,140	
Fund balances at end of year	\$ 797,505	657,705	2,463,789	1,806,084

# Traffic Safety Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year ended June 30, 2018

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues: Fines and forfeitures		222 000		
	\$ 233,000	233,000	98,158	(134,842)
Total revenues	233,000	233,000	98,158	(134,842)
Expenditures: Current:				
Public safety	33,000	33,000	32,183	817
Total expenditures	33,000	33,000	32,183	817
Excess (deficiency) of revenues over (under) expenditures	200,000	200,000	65,975	(134,025)
Other financing sources (uses):				
Transfers out	200,000	200,000	(63,151)	(263,151)
Total other financing sources (uses)	200,000	200,000	(63,151)	(263,151)
Net change in fund balances	400,000	400,000	2,824	(397,176)
Fund balances at beginning of year	29,340	29,340	29,340	-
Fund balances at end of year	\$ 429,340	429,340	32,164	(397,176)

## Asset Seizure Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year ended June 30, 2018

	 Budgeted <i>F</i> Priginal	Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:	 	-		
Intergovernmental	\$ 8,500	8,500	3,309	(5,191)
Investment income	-		756	756
Total revenues	 8,500	8,500	4,065	(4,435)
Expenditures:				
Current:				
Public safety	 57,369	57,369	2,275	55,094
Total expenditures	 57,369	57,369	2,275	55,094
Net change in fund balances	(48,869)	(48,869)	1,790	50,659
Fund balances at beginning of year	 90,099	90,099	90,099	
Fund balances at end of year	\$ 41,230	41,230	91,889	50,659

## Storm Drain Utility Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year ended June 30, 2018

	Budgeted .	Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Charges for services	\$ 1,506,018	1,506,018	1,522,575	16,557
Fines and forfeitures	-	6,421	20,797	14,376
Investment income	-	-	7,903	7,903
Other		2,792	2,962	170
Total revenues	1,506,018	1,515,231	1,554,237	39,006
Expenditures:				
Current:				
Public works	2,144,225	2,143,415	1,509,869	633,546
Total expenditures	2,144,225	2,143,415	1,509,869	633,546
Net change in fund balances	(638,207)	(628,184)	44,368	672,552
Fund balances at beginning of year	2,033,023	2,033,023	2,033,023	
Fund balances at end of year	<u>\$ 1,394,816</u>	1,404,839	2,077,391	672,552

## Gas Tax Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year ended June 30, 2018

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues: Taxes	\$ -		724,036	724,036
Intergovernmental	3,441,703	3,441,703	2,583,324	(858,379)
Charges for services	7,000	7,000	6,928	(72)
Investment income	7,000	7,000	18,758	18,758
Other	-	-	23	23
Total revenues	3,448,703	3,448,703	3,333,069	(115,634)
Expenditures:				
Current:				
Public works	5,207,189	5,958,834	4,109,798	1,849,036
Total expenditures	5,207,189	5,958,834	4,109,798	1,849,036
Excess (deficiency) of revenues				
over (under) expenditures	(1,758,486)	(2,510,131)	(776,729)	1,733,402
Net change in fund balances	(1,758,486)	(2,510,131)	(776,729)	1,733,402
Fund balances at beginning of year	3,155,604	3,155,604	3,155,604	
Fund balances at end of year	\$ 1,397,118	645,473	2,378,875	1,733,402

## Transportation Tax Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year ended June 30, 2018

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				_
Intergovernmental	\$ 1,981,301	2,096,821	2,015,431	(81,390)
Charges for services	23,657	23,657	22,294	(1,363)
Investment income	-	-	34,817	34,817
Other	30,240	23,056	16,350	(6,706)
Total revenues	2,035,198	2,143,534	2,088,892	(54,642)
Expenditures: Current:				
Public works	5,562,743	5,566,243	3,033,977	2,532,266
Total expenditures	5,562,743	5,566,243	3,033,977	2,532,266
Excess (deficiency) of revenues				
over (under) expenditures	(3,527,545)	(3,422,709)	(945,085)	2,477,624
Net change in fund balances	(3,527,545)	(3,422,709)	(945,085)	2,477,624
Fund balances at beginning of year	3,692,168	3,692,168	3,692,168	
Fund balances at end of year	\$ 164,623	269,459	2,747,083	2,477,624

## Other State / Local Grants Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year ended June 30, 2018

	Budgeted Original	Amounts Final	Actual	Variance with Final Budget Positive (Negative)
5	Original	ГШа	Actual	(Negative)
Revenues:	Φ 000 477	070 500	000 407	(705.400)
Intergovernmental	\$ 362,477	973,536	268,407	(705,129)
Investment income	110,044	110,044	14,272	(95,772)
Other			287,287	287,287
Total revenues	472,521	1,083,580	569,966	(513,614)
Expenditures: Current:	407.400			400.000
General government	185,106	202,322	93,472	108,850
Public safety	677,463	1,081,418	56,442	1,024,976
Community development	384,274	463,693	-	463,693
Public works	3,043,456	3,853,726	28,610	3,825,116
Parks and recreation	178,534	181,472		181,472
Total expenditures	4,468,833	5,782,631	178,524	5,604,107
Excess (deficiency) of revenues over (under) expenditures	(3,996,312)	(4,699,051)	391,442	5,090,493
Other financing sources (uses):				
Transfers in			16,680	16,680
Total other financing sources (uses)			16,680	16,680
Net change in fund balances	(3,996,312)	(4,699,051)	408,122	5,107,173
Fund balances (deficit) at beginning of year	(8,803)	(8,803)	(8,803)	
Fund balances (deficit) at end of year	\$ (4,005,115)	(4,707,854)	399,319	5,107,173

## **HUD Grants Fund**

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Year ended June 30, 2018

	Budgeted Amounts				Variance with Final Budget Positive
		Original	Final	Actual	(Negative)
Revenues: Intergovernmental	\$	2,260,342	2,357,516	2,058,325	(299,191)
Investment income	•	-	-	29,994	29,994
Total revenues	_	2,260,342	2,357,516	2,088,319	(269,197)
Expenditures: Current:					
General government Public safety		-	-	61,473 6,080	61,473 (6,080)
Community development		2,451,724	2,721,283	1,355,243	1,366,040
Public works		1,399,744	1,392,361	257,037	1,135,324
Parks and recreation		313,469	267,747	73,816	193,931
Total expenditures	_	4,164,937	4,381,391	1,753,649	2,750,688
Net change in fund balances		(1,904,595)	(2,023,875)	334,670	2,358,545
Fund balances at beginning of year		1,695,556	1,695,556	1,695,556	
Fund balances (deficit) at end of year	\$	(209,039)	(328,319)	2,030,226	2,358,545

# Fiduciary Funds Agency Funds

Agency funds are one of four types of fiduciary funds. Agency funds are used to report resources held by the reporting government in a purely custodial capacity. Agency funds typically involve only the receipt, temporary investment, and remittance of fiduciary resources to individuals, private organizations, or other governments.

## Deposits Fund

This fund accounts for various deposits that the City receives as trust deposits. These deposits are held by the City and returned to the depositor upon completion of projects or fulfillment of purpose. The Deposit Fund also includes agency activity of Cal-CLERA and CFD 07-01.

## Community Facilities District 90-01

This fund accounts for the Brentwood, West Creek and Joshua Ridge assessment district in accordance with the Mello-Roos Community Facilities Act of 1982. The taxes received are for the payment made to the debt service related to this bond issuance. The debt is debt without government commitment of the City of Victorville.

## Community Facilities District 07-01

This fund accounts for the Senna, Solana, and Sierra Project assessment district in accordance with the Mello-Roos Community Facilities Act of 1982. The taxes received are for the payment made to the debt service related to this bond issuance. The debt is debt without government commitment of the City of Victorville.

### Community Facilities District 01-01

This fund accounts for the Eagle Ranch assessment district in accordance with the Mello-Roos Community Facilities Act of 1982. The taxes received are for the payment made to the debt service related to this bond issuance. The debt is debt without government commitment of the City of Victorville.

## Regional Fire Protection Authority

This agency fund accounts for the agency activities of the City of Victorville on behalf of the Regional Fire Protection Agency.

### Foxborough Rail

This fund accounts for the revenue and expenditures related to rail activities in the Foxborough area. The activities include lead track usage fees collected and reserved for maintenance and repair of the rail and related expenditures including contract services as related to rail maintenance and repair.

## Combining Statement of Assets and Liabilities - Agency Funds June 30, 2018

(with comparative totals for June 30, 2017)

Apporto	Deposit Fund	Community Facilities District 90-01	Community Facilities District 07-01	Community Facilities District 01-01	Regional Fire Protection Authority
<u>Assets</u>					
Cash and investments Restricted assets:	\$ 1,121,004	72,919	217,625	385,997	291,682
Investments with fiscal agent	-	-	297,985	1,397,601	-
Accounts receivable		2,590	351	3,324	
Total assets	\$ 1,121,004	75,509	515,961	1,786,922	291,682
<u>Liabilities</u>					
Accounts payable	\$ -	_	_	3,317	_
Deposits payable	1,121,004	75,509	515,961	1,783,605	291,682
Total liabilities	\$ 1,121,004	75,509	515,961	1,786,922	291,682

Foxborough	Tot	tals
Rail	2018	2017
73,288	2,162,515	3,489,451
-	1,695,586	2,479,977
	6,265	13,445
73,288	3,864,366	5,982,873
1,800	5,117	33,560
71,488	3,859,249	5,949,313
73,288	3,864,366	5,982,873

# Combining Statement of Changes in Assets and Liabilities - Agency Funds Agency Funds Year ended June 30, 2018

	ļ	Beginning Balance	Additions	Deletions	Ending Balance
Deposit Funds					
Assets:					
Cash and investments	\$	2,611,904	43,671	(1,534,571)	1,121,004
Total assets	\$	2,611,904	43,671	(1,534,571)	1,121,004
Liabilities:					
Deposits payable	\$	2,611,904	_	(1,490,900)	1,121,004
Total liabilities	\$	2,611,904	_	(1,490,900)	1,121,004
Community Facilities District 90-01 Assets:					
Cash and investments Restricted assets:	\$	70,960	1,959	-	72,919
Investments with fiscal agent		_	_	_	_
Due from other governments		194	2,396	-	2,590
Total assets	\$	71,154	4,355		75,509
Liabilities:					
Deposits payable	\$	71,154	4,355	-	75,509
Total liabilities	\$	71,154	4,355		75,509
Community Facilities District 07-01 Assets:					
Cash and investments Restricted assets:	\$	213,511	4,114	-	217,625
Investments with fiscal agent		295,499	2,486	-	297,985
Due from other governments		1,464	<u> </u>	(1,113)	351
Total assets	\$	510,474	6,600	(1,113)	515,961
Liabilities:					
Accounts payable	\$	77	-	(77)	-
Deposits payable		510,397	5,564		515,961
Total liabilities	\$	510,474	5,564	<u>(77)</u>	515,961

# Combining Statement of Changes in Assets and Liabilities - Agency Funds Agency Funds Year ended June 30, 2018

	I	Beginning Balance	Additions	Deletions	Ending Balance
Community Facilities District 01-01 Assets:					
Cash and investments Restricted assets:	\$	401,917	-	(15,920)	385,997
Investments with fiscal agent Due from other governments		1,386,551 2,700	11,050 624	-	1,397,601 3,324
Total assets	\$	1,791,168	11,674	(15,920)	1,786,922
Liabilities:					
Accounts payable	\$	1,482	1,835	-	3,317
Deposits payable		1,789,686		(6,081)	1,783,605
Total liabilities	\$	1,791,168	1,835	(6,081)	1,786,922
Regional Fire Protection Authority Assets:					
Cash and investments	\$	289,693	1,989	-	291,682
Total assets	\$	289,693	1,989	-	291,682
Liabilities:					
Deposits payable	\$	289,693	1,989		291,682
Total liabilities	\$	289,693	1,989		291,682

# Combining Statement of Changes in Assets and Liabilities - Agency Funds Agency Funds Year ended June 30, 2018

	 Beginning Balance	Additions	Deletions	Ending Balance
Foxborough Rail				
Assets:				
Cash and investments	\$ 74,798		(1,510)	73,288
Total assets	\$ 74,798		(1,510)	73,288
Liabilities:				
Accounts payable	\$ 11,163	-	(9,363)	1,800
Deposits payable	 63,635	7,853		71,488
Total liabilities	\$ 74,798	7,853	(9,363)	73,288
Total-All Fiduciary Funds				
Assets:				
Cash and investments Restricted assets:	\$ 3,662,783	51,733	(1,552,001)	2,162,515
Investments with fiscal agent	1,682,050	13,536	-	1,695,586
Due from other governments	 4,358	3,020	(1,113)	6,265
Total assets	\$ 5,349,191	68,289	(1,553,114)	3,864,366
Liabilities:				
Accounts payable	\$ 12,722	1,835	(9,440)	5,117
Deposits payable	5,336,469	19,761	(1,496,981)	3,859,249
Total liabilities	\$ 5,349,191	21,596	(1,506,421)	3,864,366

## Statistical Section

This part of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information say about the City's overall financial health.

Contents	Page
Financial Trends	141-145
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	
Revenue Capacity	146-149
These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.	
Debt Capacity	150-155
These schedules present information to help the reader assess the adorability of the City's current level of outstanding debt, and the City's ability to issue additional debt in the future.	
Demographic and Economic Information	156
These schedules present information to help the reader understand the environment within which the City's financial activities take place.	
Operating Information	157-160
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	

## CITY OF VICTORVILLE NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (accrual basis of accounting)

(in thousands)

## Fiscal Year

Governmental activities	2009	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
Invested in capital assets,										
net of related debt	\$ 477,976	\$ 465,339	\$ 450,606	\$ 479,821	\$ 478,455	\$ 462,432 \$	484,943	\$ 479,306	\$ 473,590	\$ 462,796
Restricted	96,248	93,453	85,008	27,686	48,921	45,594	44,922	56,682	58,111	58,571
Unrestricted	6,320	2,290	(5,656)	(7,794)	(13,830)	(11,484)	(46,227)	(47,079)	(47,596)	(50,734)
Total governmental activities net position	580,544	561,082	529,958	499,712	513,546	496,542	483,638	488,909	484,105	470,633
Business-type activities										
Invested in capital assets,										
net of related debt	270,534	363,436	416,397	418,557	363,671	188,425	150,794	66,591	59,439	64,164
Restricted	1,778	1,504	2,076	4,431	7,200	8,604	8,911	9,600	11,981	13,937
Unrestricted	(105,654)	(246,973)	(290,967)	(296,361)	(199,817)	(26,466)	(35,217)	54,098	48,212	24,147
Total business-type activities net position	166,657	117,967	127,506	126,628	171,054	170,563	124,488	130,290	119,632	102,248
Primary government										
Invested in capital assets, net of related debt										
	748,509	828,775	867,003	898,378	842,126	650,857	635,737	545,897	533,029	526,960
Restricted	98,026	94,956	87,085	32,117	56,121	54,198	53,833	66,282	70,092	72,508
Unrestricted	(99,334)	(244,683)	(296,623)	(304,155)	(213,647)	(37,951)	(81,444)	7,020	616	(26,587)
Total primary government net position	\$ 747,201	\$ 679,049	\$ 657,464	\$ 626,340	\$ 684,600	\$ 667,104	608,125	\$ 619,199	\$ 603,738	\$ 572,881

# CITY OF VICTORVILLE CHANGE IN NET POSITION LAST TEN FISCAL YEARS (accrual basis of accounting) (in thousands)

Fiscal	Year
012	201

	2009	<u>2010</u>	<u>2011</u>	2012	2013	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
Expenses										
Governmental activities:										
General government	\$ 13,133	. ,	. ,	\$4,977	\$13,691	\$14,342	\$12,188	\$12,121	\$8,982	\$21,271
Public safety	30,285	35,942	35,416	30,724	32,422	35,679	36,066	35,624	37,719	37,294
Community Development	6,655	12,109	6,037	1,589	4,094	2,931	1,780	1,646	5,375	1,696
Public works	35,443	26,377	24,164	31,675	29,846	33,472	28,856	31,972	33,835	29,076
Park and recreation	14,164	6,763	6,313	4,550	4,509	4,395	3,188	4,911	5,245	5,113
Interest on long-term debt	2,658	2,495	2,457	1,397	74	61	63	102	177	44
Total governmental activities expenses	102,339	98,852	91,425	74,913	84,637	90,880	82,141	86,376	91,332	94,493
Business-type activities										
Sanitary Sewer	8,026	9,750	11,150	10,555	11,114	12,415	13,523	11,960	12,651	17,019
Golf course	2,973	2,040	2,526	2,372	2,419	2,231	1,716	1,566	1,507	1,544
Airport	42,874	83,297	45,010	33,583	30,845	32,528	35,453	31,597	32,742	37,406
Water	29,476	28,665	27,143	29,782	29,842	28,419	30,298	33,851	40,185	35,431
Rail	366	279	1,748	269	275	269	-	-	-	-
Solid Waste	12,203	11,427	11,642	11,398	12,383	13,011	13,144	14,197	15,467	16,614
Municipal utility	16,883	11,705	12,806	12,236	11,767	10,747	11,603	11,016	10,479	12,967
Total business-type activities expensess	112,802	147,163	112,025	100,195	98,645	99,621	105,736	104,186	113,031	120,982
Total primary government expenses	215,141	246,014	203,450	175,108	183,282	190,501	187,877	190,563	204,363	215,475
Program Revenues										
Governmental activities:										
Charges for services:										
General government	3,737	7,303	4,330	2,860	3,559	4,351	4,203	3,136	3,221	5,493
Public safety	2,095	1,677	1,552	1,409	1,425	2,451	1,570	874	720	575
Community development	-	-	18	2,593	1,528	3,896	960	1,950	3,163	2,874
Public works	6,399	5,166	4,738	4,216	3,532	15,236	3,519	4,142	4,745	4,560
Parks and recreation	2,109	1,790	1,517	939	890	917	935	930	956	876
Operating grants and contributions	19,796	24,126	15,062	5,309	18,266	5,859	5,191	15,165	10,654	3,964
Capital contributions and grants		461	13	6,818	6,940	9,251	7,745	10,626	8,076	4,702
Total governmental activities program revenues	34,136	40,523	27,231	24,143	36,139	41,962	24,123	36,822	31,537	23,044
Business-type activities:										
Charges for services:										
Sanitary Sewer	9,576	10,802	12,821	12,608	14,934	14,729	15,560	13,381	11,374	11,694
Golf course	1,043	760	889	1,160	1,171	849	395	583	432	470
Airport	7,363	8,163	9,206	9,070	8,204	8,184	8,110	8,027	6,949	7,531
Water	21,755	23,642	23,901	26,558	26,207	27,470	25,978	27,704	31,146	30,907
Solid Waste	13,376	12,370	12,539	11,528	12,069	12,004	12,342	12,716	13,965	14,336
Municipal utilities	6,175	5,925	9,597	10,290	11,270	12,464	13,638	13,899	14,483	13,885
Operating grants and contributions	8,074	2,601	4,283	10,635	10,912	-	-	-	-	-
Capital contributions and grants	12,509	9,083	14,652	11,847	11,557	2,657	54	6,263	2,297	5,178
Total business-type activities program revenues	79,871	73,344	87,888	93,696	96,324	78,356	76,076	82,573	80,647	84,002
Total primary government program revenues	<u>\$114,007</u>	<u>\$113,868</u>	<u>\$115,118</u>	<u>\$117,839</u>	<u>\$132,463</u>	<u>\$ 120,318</u>	\$ 100,199	<u>\$ 119,395</u>	<u>\$ 112,184</u>	<u>\$ 107,046</u>

### CITY OF VICTORVILLE CHANGE IN NET POSITION LAST TEN FISCAL YEARS (accrual basis of accounting) (in thousands)

	<u>Fiscal Year</u>									
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Net (expense) revenue	·	·			<u> </u>	· <u></u>	·			·
Governmental activities	\$ (68,203)	\$ (58,328)	\$ (64,194)	\$ (50,770)	\$ (48,498)	\$ (48,918)	\$ (58,018)	\$ (49,554)	\$ (59,796)	\$ (71,449)
Business-type activities	(32,931)	(73,818)	(24,137)	(6,499)	(2,321)	(21,265)	(29,660)	(21,614)	(32,384)	(36,980)
Total primary government net expense	(101,134)	(132,147)	(88,331)	(57,269)	(50,818)	(70,183)	(87,678)	(71,168)	(92,180)	(108,429)
General Revenues and Other Changes in Net	Position									
Governmental activities:										
Taxes:										
Property taxes	27,520	26,416	23,999	26,967	21,926	21,522	22,138	23,752	24,097	25,662
Sales taxes	11,556	10,814	11,427	16,431	20,671	22,329	24,085	28,212	26,802	26,653
Transient occupancy tax	784	760	794	709	841	881	1,064	1,074	1,138	1,305
Other taxes	40,537	33,349	27,858	6,378	2,684	2,892	3,000	3,039	2,840	3,737
Investment income	2,942	732	881	297	169	138	68	158	478	726
Motor vehicle in lieu	367	323	567	61	51	-	-	-	-	-
Gain on sale of assets	49	(126)	-	(3)		31	55	-	-	-
Miscellaneous revenues	163	80	54	522	691	190	314	201	192	377
SERAF Obligation	-	(12,368)	(2,545)	-		0	0	-	-	-
Transfers	(12,815)	(21,859)	(22,987)	(1,099)	(2,328)	- 992	24,090	(779)	(554)	(521)
Extraordinary Gain				(29,740)		-	-	-	-	-
Legal Settlement					1,754	34				
Total governmental activities	71,103	38,122	40,049	20,524	46,459	47,024	74,815	55,657	54,992	57,940
Business-type activities:										
Taxes	1,654	27	27	541	521	18,418	19,781	24,879	25,918	29,070
Other Taxes	2,297	758	710	-		-	177	-	-	-
Investment income	3,083	2,409	1,773	1,749	200	192	-	1,002	726	1,828
Gain on sale of assets	416	(1,601)	402	538	60	-	-	125	17	290
Miscellaneous revenues	1,033	1,163	799	961	1,768	1,902	2,003	1,432	1,779	1,099
Impairment loss on Capital assets	-	-	-	-		-	(24,090)	-	-	-
Legal Settlement	-	-	-	-	52,246	-	-	-	-	-
Transfers	12,815	21,859	22,987	1,099	2,328	992		779	554	521
Total business-type activities	21,298	24,616	26,698	4,888	57,123	21,505	(2,129)	28,217	28,993	32,808
	00.404	00.707	00.747	05.444	100 500	00 500	70.000	00.074	22.225	00.740
Total primary government	92,401	62,737	66,747	25,411	103,582	68,529	72,686	83,874	83,985	90,748
Change in Net Position										
Governmental activities	2,900	(20,207)	(24,145)	(30,246)	(2,039)	(1,894)	16,797	6,103	(4,803)	(13,510)
Business-type activities	(11,633)	(49,202)	2,561	(1,612)	54,803	240	(31,789)	6,604	(3,392)	(4,171)
Total primary government	\$ (8,733)	\$ (69,409)	\$ (21,584)	\$ (31,858)	\$ 52,764	\$ (1,654)	\$ (14,992)	\$ 12,706	\$ (8,195)	\$ (17,681)

## CITY OF VICTORVILLE FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(modified accrual basis of accounting) (in thousands)

		Fiscal Ye	<u>ar</u>							
	<u>2009</u>	<u>2010</u>	2011**	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
General fund										
Reserved	\$ 248	\$ 5,320	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved	10,398	2,230	-	-	-	-	-	-	-	-
Nonspendable	-	-	2,322	67	211	179	195	192	172	472
Restricted	-	-		14	30	30	-	-	-	-
Unassigned			782	3,661	5,047	4,595	3,238	4,630	5,181	6,179
Total general fund	10,646	7,550	3,104	3,742	5,288	4,804	3,433	4,822	5,353	6,651
All other governmental funds										
Reserved, reported in:										
Special revenue funds	\$22,113	\$34,010	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Capital project funds	17,577	17,836	-	-	-	-	-	-	-	-
Debt service funds	1,923	1,800	-	-	-	-	-	-	-	-
Unreserved, reported in:										
Special revenue funds	30,288	30,425	-	_	_	-	-	_	-	-
Capital project funds	20,472	11,096	-	-	-	-	-	-	-	-
Debt service funds										
Nonspendable	-	-	1,347	8,547	212	180	195	194	174	474
Restricted	-	-	86,617	20,673	48,494	43,869	44,922	56,305	58,108	60,819
Assigned			-	-	573	1,911	-	-		
Unassigned			(1,327)	(4,390)	(2,843)	(1,543)	(3,111)	(2,587)	(882)	(2,487)
Total all other governmental funds	92,372	95,167	86,637	24,830	46,436	44,417	42,006	53,912	57,400	58,807

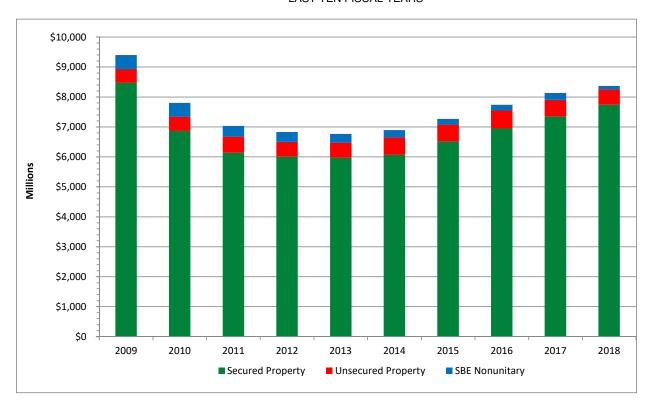
<sup>\*\*</sup>Beginning in 2011, the City started reporting fund balance in conformity with GASB 54, which changed fund balance reclassification.

## CITY OF VICTORVILLE CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (modified accrual basis of accounting)

(in thousands)

				Fiscal	Year					
	2009	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
Revenue										
Taxes	\$ 49.598	\$ 45,780	\$ 43,379	\$ 50,456	\$ 46,123	\$ 47,624 \$	50,287	\$ 55.966 \$	54,877	\$ 57,357
Licenses and permits	7,253	6,605	5,302	1,198	1,107	1,230	1,533	1,387	1,463	1,863
Intergovernmental	47,419	52,034	33,265	8,649	9,928	17,249	13,833	25,947	19,293	8,404
Charges for services	8,174	11,102	9,197	10,606	9,256	10,480	9,587	11,627	13,247	15,016
Fines and forefitures	1,747	1,577	1,292	1,037	1,355	1,142	1,308	737	793	514
Investment income	2,784	681	399	297	169	138	68	158	478	726
Sale of assets	135	69	-	-			-	-	(3,544)	-
Legal Settlement	-	-	-	-	1,754	34	-	-	-	-
Other	298	972	1,050	522	203	190	314	201	192	464
Total revenues	117,408	118,819	93,885	\$ 72,765	\$ 69,894	\$ 78,086	76,930	\$ 96,022 \$	86,798	\$ 84,345
Expenditures										
General government	13,972	11,163	11,567	8,610	8,218	9,751	11,171	9,676	9,272	11,105
Public safety	34,031	31,154	29,050	30,360	32,061	34,272	35,674	35,875	37,855	39,185
Community development	7,024	10,471	5,063	2,722	3,930	2,788	1,769	1,438	1,899	1,629
Public works	38,630	22,731	19,798	29,116	18,481	23,697	28,349	31,956	29,412	26,185
Park and recreation	15,461	5,807	5,178	2,797	3,022	2,866	2,956	3,363	3,746	3,739
Debt services:										
Principal	1,524	1,382	1,231	1,067	32	6,082	-	-	-	-
Interest & Fiscal agent	2,660	2,498	2,463	1,397	74	61	63	102	177	44
charges SERAF Obligation	_	12,368	2,545	_	-	_	-	-	_	_
Total expenditures	113,302	97,575	76,896	\$ 76,069	\$ 65.818	\$ 79,516	79.982	\$ 82,411 \$	82.362	\$ 81,887
Excess of revenues			,	<del>*                                    </del>	<del>+</del> - 00,010	<del></del>		<del>* ==,:::</del> <del>*</del>	0=,00=	<del></del>
over (under)										
expenditures	4,107	21,244	16,989	(3,305)	4,075	(1,430)	(3,052)	13,611	4,437	2,458
Oth (! !										
Other financing sources										
(uses): Transfer in	32.716	5,960	2,776	5,832	21,519	365	1,289	218	246	80
Transfer out	(45,531)	(27,506)	(25,763)	(6,931)	(2,653)	(1,327)	(2,200)	(997)	(800)	(601)
Gain (loss) on sale of	(43,331)	(27,300)	(23,703)	(0,331)	(2,000)	, , ,	, ,	` ,	` ,	` ,
assets	-	-	-	-	-	31	55	1,058	156	28
Total other financing	(10.015)	(21,546)	(22.007)	(1,099)	10 066	(931)	(856)	279,675	(398)	(494)
sources(uses)	(12,815)	(21,346)	(22,987)	(1,099)	18,866	(931)	(836)	279,675	(398)	(494)
Extraordinary gain(loss)	_	_	_	(65,439)	_	_	_	_	_	_
Net change in fund	/a =a=:	(0.05)	(= aa=:	, , ,		(2.22)	(0.005)			
balances	(8,708)	(302)	(5,997)	(69,843)	22,941	(2,361)	(3,908)	13,890	4,039	1,964
Debt service as a										
percentage of noncapital	3.7%	4.0%	4.8%	3.2%	0.2%	7.7%	0.1%	0.1%	0.2%	0.1%
expenditures										

### CITY OF VICTORVILLE ASSESSED VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS



	<u>Secured</u>	Unsecured	SBE		<b>Total Direct</b>
Fiscal Year	<b>Property</b>	<b>Property</b>	<b>Nonunitary</b>	<b>Total Assessed</b>	Tax Rate
2009	8,482,819,863	446,754,325	469,192,873	9,398,767,061	10.61%
2010	6,876,396,453	475,171,025	446,393,003	7,797,960,481	13.73%
2011	6,152,107,952	531,098,592	349,464,067	7,032,670,611	20.40%
2012	6,015,259,937	486,592,953	324,863,210	6,826,716,100	20.63%
2013	5,983,453,352	502,968,659	279,763,216	6,766,185,227	21.62%
2014	6,079,669,684	578,809,444	232,263,205	6,890,742,333	18.33%
2015	6,523,751,292	563,911,351	180,492,248	7,268,154,891	18.25%
2016	6,961,515,866	598,447,036	177,480,228	7,737,443,130	18.24%
2017	7,358,274,302	548,314,490	225,429,163	8,132,017,955	18.23%
2018	7,751,404,680	507,854,639	106,929,139	8,366,188,458	18.22%

In 1978, the voters of the State of California passed Proposition 13 which limited taxes to a total Maximum rate of 1% based upon the assessed value of the property being taxed. Each year, the assessed value of the property may be increased by an "inflation factor" (limited to a maximum of 2%). With few exceptions, property is only reassessed as a result of new construction activity or at the time it is sold to a new owner. At that point, the property is reassessed based upon the added value of the construction or at the purchase price (market value) or economic value of the property sold. The assessed valuation data shown above represents the only data currently available with respect to the actual market value of taxable property and is subject to the limitation described above.

Source: County of San Bernardino Assessor and HdL, Coren & Cone

## CITY OF VICTORVILLE DIRECT AND OVERLAPPING PROPERTY TAX RATES LAST TEN FISCAL YEARS

## RATE PER \$100 OF TAXABLE VALUE

			Fiscal	Year						
	2009	2010	<u>2011</u>	2012	2013	2014	<u>2015</u>	<u>2016</u>	2017	2018
5										
Basic Levy*	1.0000	1.0000	1.0000	1.0000	1.0000	1.0000	1.0000	1.0000	1.0000	1.0000
Adelanto Elementary Bond	0.0340	0.0434	0.0578	0.0665	0.0707	0.0746	0.0810	0.0797	0.0830	0.0871
Mojave Water Agency	0.1675	0.1675	0.1675	0.1675	0.1675	0.1675	0.1675	0.1675	0.1675	0.1675
Oro Grande Elementary Bond	0.0155	0.0211	0.0344	0.0348	0.0381	0.0377	0.0379	0.0378	0.0898	-0.0102
Victor Elementary Bond	0.0344	0.0480	0.0900	0.0932	0.1026	0.1086	0.1022	0.1124	0.1162	0.1216
Victor High School Bond	0.0167	0.0525	0.0574	0.0619	0.0768	0.0792	0.0770	0.0716	0.0986	0.0915
Victor Valley Community College Bond	0.0000	0.0199	0.0306	0.0253	0.0274	0.0264	0.0262	0.0197	0.0174	0.0198
Total Direct and Overlapping Tax Rates	1.2681	1.3524	1.4377	1.4492	1.4831	1.4940	1.4918	1.4887	1.5725	1.4773
City's basic rate**	0.1891	0.1605	0.1605	0.1605	0.1605	0.1605	0.1605	0.1605	0.1605	0.1605
Total Direct Rate <sup>^</sup>	0.1061	0.1373	0.2040	0.2063	0.2162	0.1833	0.1825	0.1824	0.1823	0.1822

### Notes:

Source: San Bernardino County Auditor/ Controller's Office and HDL, Coren & Cone

<sup>\*</sup> In 1978, California voters passed Proposition 13 which set the property tax rate at a 1.00% fixed amount. This 1.00% is shared by all taxing agencies for which the subject property resideds within. In additon to the 1.00% fixed amount, property owners are charged taxes as a percentage of assessed property values for the payment of any voter approved bonds.

<sup>\*\*</sup> City's Share of 1% Levy is based on the City's share of the general fund tax rate area with the largest net taxable value within the city. ERAF general fund tax shifts may not be included in the ratio figures.

<sup>^</sup> Total Direct Rate is the weighted average of all individual direct rates applied by the government preparing the statistical section information and excludes revenues derived from aircraft. Beginning in 2013/14 the Total Direct Rate no longer includes revenue generated from the former redevelopment tax rate areas. Challenges to recognized enforcible obligations are assumed to have been resolved during 2012/13. For the purposes of this report, residual revenue is assumed to be distributed to the City in the same proportions as general fund revenue.

## CITY OF VICTORVILLE PRINCIPAL PROPERTY TAXPAYERS Current Year and Nine Years Ago

	2018			2009			
<u>Taxpayer</u>	<u>Ass</u>	Taxable sessed Value	Percentage of Total City Taxable <u>Assessed Value</u>	<u>As</u>	Taxable <u>sessed Value</u>	Percentage of Total City Taxable <u>Assessed Value</u>	
Macerich Victor Valley	\$	135,086,659	1.61%	\$	115,336,888	1.23%	
High Desert Power Trust		106,300,000	1.27%		468,000,000	4.98%	
Stirling Capital Investments		104,350,536	1.25%				
The American Bottling Company		94,343,062	1.13%				
Prime A Investments LLC		79,463,308	0.95%		36,751,991	0.39%	
Nutro Products Inc.		78,275,493	0.94%				
Cemex Construction Materials Pacific		70,705,034	0.85%				
Walmart Stores Inc.		65,325,947	0.78%				
Victor Valley Hospital Real Estate		37,722,981	0.45%				
Goodyear Tire and Rubber Company		33,197,715	0.40%		26,985,904	0.29%	
Sagebrush Properties Inc					92,522,316	0.98%	
Cemex Inc					76,596,388	0.81%	
AGC Flat Glass North America					75,026,417	0.80%	
Federal National Mortgage Association					39,121,671	0.42%	
Empire Homes II LLC					33,060,343	0.35%	
St Mary Medical Center					27,947,400	0.30%	
	\$	804,770,735	9.63%	\$	991,349,318	10.55%	

Data is only presented for the top ten property in each of the two years presented.

Source: HdL Coren & Cone

## CITY OF VICTORVILLE PROPERTY TAX LEVIES AND COLLECTIONS BY DISTRICT LAST TEN FISCAL YEARS

Fire District***	Tax Levy	Current Tax Collections	Percent of Total Tax Collections to Tax Levy
2009	2,769,811	2,590,297	93.52%
2010	2,437,781	2,330,366	95.59%
2011	-	-	0.00%
2012	-	-	0.00%
2013	-	-	0.00%
2014	-	-	0.00%
2015	-	-	0.00%
2016	-	-	0.00%
2017	-	-	0.00%
2018	-	-	0.00%

Park District***	Tax Levy	Current Tax Collections	Percent of Total Tax Collections to Tax Levy
2009	2,993,926	2,801,158	93.56%
2010	2,639,013	2,521,420	95.54%
2011	ı	-	0.00%
2012	ı	-	0.00%
2013	1	-	0.00%
2014	-	-	0.00%
2015	-	-	0.00%
2016	-	-	0.00%
2017	-	-	0.00%
2018	-	-	0.00%

Sanitary District**	Tax Levy	Current Tax Collections	Percent of Total Tax Collections to Tax Levy
2009	1,407,321	1,313,961	93.37%
2010	1	-	0.00%
2011	-	-	0.00%
2012	-	-	0.00%
2013	-	-	0.00%
2014	ı	-	0.00%
2015	-	-	0.00%
2016	-	-	0.00%
2017	-	-	0.00%
2018	-	-	0.00%

Street Lighting District	Tax Levy	Current Tax Collections	Percent of Total Tax Collections to Tax Levy
2009	670,915	628,604	93.69%
2010	585,905	558,464	95.32%
2011	575,210	553,697	96.26%
2012	576,592	575,926	99.88%
2013	651,767	648,817	99.55%
2014	718,124	713,835	99.40%
2015	751,196	737,646	98.20%
2016	814,455	764,955	93.92%
2017	739,345	737,720	99.78%
2018	991,744	990,143	99.84%

Source: San Bernardino County Assessor's Office

<sup>\*</sup>In 1978 the voters of the State of California passed Proposition 13 which limited property taxes to a total maximum rate of 1% based upon the assessed value of the property being taxed. Each year, the assessed value of property may be increased by an "inflation factor" (limited to a maximum increase of 2%). With few exceptions, property is only reassessed at the time that it is sold to a new owner. At that point, the new assessed value is reassessed at the purchase price of the property sold. The assessed valuation data shown above represents the only data currently available with respect to the actual market value of taxable property and is subject to the limitations described above. The City of Victorville elected to be a no property tax city. Therefore, the property tax revenue received is based on the above districts only.

<sup>\*\*</sup> In fiscal year 2010, LAFCO approved consolidation of Sanitary District to the City. This property tax revenue is currently recorded in the General Fund.

<sup>\*\*\*</sup> In fiscal year 2011, LAFCO approved consolidation of Fire and Park Districts to the City. This property tax revenue is currently recorded in the General Fund.

# CITY OF VICTORVILLE RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS (in thousands)

## **Governmental Activities**

Fiscal <u>Year</u>	Certificate <u>Participat</u>		Tax Allo <u>Bon</u>		 al Lease eement	Other**	 Total vernmental activities
2009	\$	130	\$	44,130	\$ 1,529	\$ 5,530	\$ 51,319
2010	\$	-	\$	43,280	\$ 488	\$ 6,952	\$ 50,721
2011	\$	-	\$	42,395	\$ 142	\$ 9,669	\$ 52,207
2012	\$	-	\$	-	\$ -	\$ 13,821	\$ 13,821
2013	\$	-	\$	-	\$ -	\$ 21,933	\$ 21,933
2014	\$	-	\$	-	\$ -	\$ 45,100	\$ 45,100
2015	\$	-	\$	-	\$ -	\$ 44,078	\$ 44,078
2016	\$	-	\$	-	\$ -	\$ 33,111	\$ 33,111
2017	\$	-	\$	-	\$ -	\$ 59,503	\$ 59,503
2018	\$	-	\$	-	\$ -	\$ 65,026	\$ 65,026

<sup>\*</sup>In 2012, the Redevelopment Agency dissolution caused the bonds to go to the Successor Agency to the Redevelopment Agency, a private purpose trust.

Source: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

<sup>\*\*</sup> In Fiscal Year 2015, the City implemented GASB68, which adjusted the amount for 2014 to reflect prior Net Pension Liability. In Fiscal Year 2018, the City implemented GASB75 which adjusted the amount for 2017 to reflect prior Net OPEB Liability.

## CITY OF VICTORVILLE RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS (in thousands)

### **Business-Type Activities**

Fiscal <u>Year</u>	Pu	ease rchase reement	Tax llocation <u>Bonds</u>	R	Lease evenue Bonds	Revenue Bonds^		ertificate of articipation	Other <sup>a</sup>	Total Business- pe <u>Activities</u>	_	tal Primary overnment	Debt Per <u>Capita*</u>	% of Personal Income*	
2009	\$	3,620	\$ 328,976	\$	83,770	\$ -	\$	14,675	\$	1,452	\$ 432,493	\$	483,812	4,534	255.44
2010	\$	2,391	\$ 326,278	\$	83,770	\$ -	\$	14,340	\$	4,406	\$ 431,185	\$	481,905	4,410	254.50
2011	\$	1,852	\$ 323,469	\$	83,470	\$ -	\$	13,990	\$	7,110	\$ 429,891	\$	482,097	4,301	267.49
2012	\$	1,500	\$ 327,034	\$	83,070	\$ -	\$	13,630	\$	-	\$ 425,234	\$	439,055	3,688	226.85
2013	\$	1,133	\$ 321,469	\$	53,070	\$ 1,543	\$	13,260	\$	2,791	\$ 393,265	\$	415,198	3,449	215.49
2014	\$	748	\$ 321,508	\$	53,070	\$ 1,353	\$	12,875	\$	16,418	\$ 405,972	\$	451,072	3,741	229.37
2015	\$	347	\$ 318,564	\$	53,070	\$ 1,155	\$	12,465	\$	13,651	\$ 399,252	\$	443,330	3,680	228.88
2016	\$	-	\$ 314,936	\$	53,070	\$ 945	\$	12,035	\$	13,866	\$ 394,851	\$	427,962	3,465	225.42
2017	\$	-	\$ 311,741	\$	51,925	\$ 725	\$	10,360	\$	21,160	\$ 395,910	\$	455,413	3,686	238.40
2018	\$	-	\$ 308,400	\$	50,720	\$ 495	\$	10,025	\$	35,661	\$ 405,301	\$	470,327	3,806	234.98

<sup>^</sup> In Fiscal Year 2007, the City reclassed Solid Waste from Governmental activities to Business- type activities. Thus, the revenue bond for this fund was also reclassed.

Source: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

<sup>\*\*</sup> In Fiscal Year 2015, the City implemented GASB68, which adjusted the amount for 2014 to reflect prior Net Pension Liability. In Fiscal Year 2018, the City implemented GASB75 which adjusted the amount for 2017 to reflect prior Net OPEB Liability.

 $<sup>^{\</sup>star}$  This ratio is calculated using population and personal income for the prior calendar year.

## CITY OF VICTORVILLE RATIO OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

Fiscal	Certificate of	Revenue	Tax Allocation		Percentage Assessed	
<u>Year</u>	<u>Participation</u>	Bonds ^	<u>Bonds<sup>¤</sup></u>	<u>Total</u>	<u>Value*</u>	Per Capita
2009	130,000	-	44,130,000	44,260,000	0.47%	414.75
2010	-	-	43,280,000	43,280,000	0.56%	396.09
2011	-	-	42,395,000	42,395,000	0.60%	378.20
2012	-	-	-	-	0.00%	-
2013	-	-	-	-	0.00%	-
2014	-	-	-	-	0.00%	-
2015	-	-	-	-	0.00%	-
2016	-	-	-	-	0.00%	-
2017	-	-	-	-	0.00%	-
2018	-	-	-	-	0.00%	-

<sup>&</sup>lt;sup>1</sup> The dissolution of the Redevelopment Agency in fiscal year 2012 caused the Tax Allocation bonds, liabilities of the former Redevelopment Agency, to be transferred to the Successor Agency , a private purpose trust fund.

Source: City of Victorville Comprehensive Annual Financial Reports FY18

<sup>\*</sup> Assessed value has been used because the actual value of taxable property is not readily available in the State of Calfornia.

### CITY OF VICTORVILLE LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

amounts expressed in thousands)

Fiscal Year													
	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>			
Debt Limit Total net debt applicable to limit	\$ 1,409,815	\$ 1,169,694 -	\$ 1,054,901	\$ 1,024,007 -	\$ 1,014,928	\$ 1,033,611	\$ 1,090,223	\$ 1,160,616	\$ 1,219,803	\$ 1,254,928			
Legal debt margin	1,409,815	1,169,694	1,054,901	1,024,007	1,014,928	1,033,611	1,090,223	1,160,616	1,219,803	1,254,928			
Total net debt applicable to the limit as a percentage of debt limit	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%			

## Legal Debt Margin Calculation for Fiscal Year 2018

Assessed value \$ 8,366,188

Debt Limit (15% of total

assessed value) 1,254,928

Debt applicable to limit: General obligation bond Less: Amount set aside for repayment of general obligation debt

Total net debt applicable to

limit

Legal debt margin \$ 1,254,928

Note: Under state finance law, the City of Victorville's outstanding general obligation debt should not exceed 15 percent of total assessed property value. By law, the general obligation debt subject to the limitation may be offset by amounts set aside for repaying obligation bonds.

Source: HdL Companies

### CITY OF VICTORVILLE DIRECT AND OVERLAPPING DEBT

2017-18 Assessed Valuation: \$8,366,188,458

	Total Debt		City's Share of
OVERLAPPING TAX AND ASSESSMENT DEBT:	6/30/2018	% Applicable (1)	Debt 6/30/18
Victor Valley Joint Community College District	\$ 133,548,390	28.547%	\$ 38,124,059
Victor Valley Joint Union High School District	125,655,828	62.394	78,401,697
Adelanto School District	6,193,086	43.577	2,698,761
Victor School District	51,445,264	83.946	43,186,241
Mojave Water Agency Certificates of Participation	7,720,000	24.734	1,909,465
Adelanto School District Community Facilities District No. 1, I.A. A	13,900,000	100	13,900,000
Adelanto School District Community Facilities District No.2	3,210,000	100	3,210,000
Hesperia Unified School District Community Facilities Districts	9,300,000	100	9,300,000
Snowline Joint Unified School District Community Facilities Districts	10,535,000	100	10,535,000
Victor School District Community Facilities Districts	22,415,000	100	22,415,000
Victor Valley Joint Union High School District Community Facilities Districts	5,600,000	100	5,600,000
City of Victorville Community Facilities Districts	5,990,000	100	5,990,000
TOTAL OVERLAPPING TAX AND ASSESSMENT DEBT			\$ 235,270,223
DIRECT AND OVERLAPPING GENERAL FUND DEBT: San Bernardino County General Fund Obligations San Bernardino Pension Obligation Bonds San Bernardino County Flood Control District Victor Valley Union High School District Certificates of Participation Hesperia Unified School District Certificates of Participation Snowline Joint Unified School District Certificates of Participation Adelanto School District Certificates of Participation Oro Grande School District Certificates of Participation City of Victorville General Fund Obligations TOTAL DIRECT AND OVERLAPPING GENERAL FUND DEBT	\$ 368,015,000 336,106,248 64,325,000 24,515,000 121,740,000 63,685,000 8,565,000 38,095,000	4.036% 4.036 4.036 62.394 7.408 14.02 43.577 0.626 100	\$ 14,853,085 13,565,248 2,757,597 15,295,889 9,018,499 8,928,637 3,732,370 238,475 - 68,389,800
OVERLAPPING TAX INCREMENT DEBT (Successor Agencies):	\$ 334,834,925	66.002-100%	\$ 232,874,949
TOTAL DIRECT DEBT			\$ -
TOTAL OVERLAPPING DEBT			\$ 536,534,972
COMBINED TOTAL DEBT			\$ 536,534,972 (2)

- (1) The percentage of overlapping debt applicable to the city is estimated using taxable assessed property value. Applicable percentages were estimated by determining the portion of the overlapping district's assessed value that is within the boundaries of the city divided by the district's total taxable assessed value.
- Excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue bonds and non-bonded capital lease obligations.

## Ratios to 2016-17 Assessed Valuation:

2.81%
0.00%
6.41%

 $\frac{Ratios\ to\ Redevelopment\ Successor\ Agencies\ Incremental\ Valuation\ (\$4,231,767,143):}{Total\ Overlapping\ Tax\ Increment\ Debt}$ 5.50%

Source: California Municipal Statistics, Inc.

# CITY OF VICTORVILLE PLEDGE REVENUE COVERAGE LAST TEN FISCAL YEARS (in thousands)

## **Governmental Activities Debt- Tax Allocation Bond**

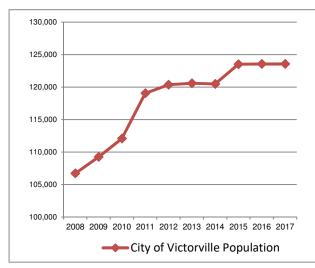
#### **Debt Service** Fiscal Year Tax Increment <u>Principal</u> <u>Interest</u> **Coverage** 2009 6,055 815 2,393 189% 2010 5,802 850 2,356 181% 2011 4,839 725 2,298 160% 2012 3,333 925 2,276 104% 2013 3,201 2,236 100% 965 2014 2,010 4,927 2,190 117% 2015 5,600 1,060 2,139 175% 2016 5,343 1,110 2,085 167% 2017 2,029 178% 5,689 1,165 2018 3,955 1,225 1,965 124%

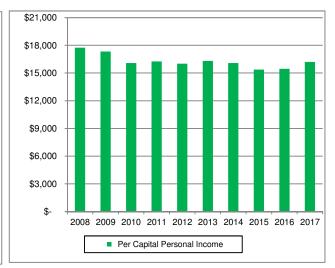
## **Business Type Activities Debt - SCLAA Tax Allocation Bond**

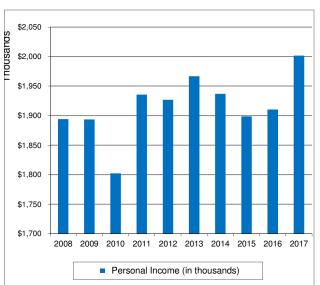
	<b>Property Tax</b>	Debt S	<u>Service</u>	
Fiscal Year	<u>Increment</u>	<u>Principal</u>	<u>Interest</u>	<b>Coverage</b>
2009	31,217	10,037	11,145	147%
2010	24,971	3,505	18,041	116%
2011	19,001	3,660	17,967	88%
2012	17,059	3,830	17,699	79%
2013	19,893	4,005	17,525	92%
2014	17,562	4,195	17,321	82%
2015	18,554	4,410	17,150	86%
2016	25,176	4,635	16,950	117%
2017	24,649	4,865	16,746	114%
2018	28,983	4,405	17,580	132%

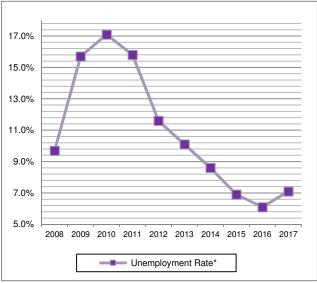
Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements

## CITY OF VICTORVILLE DEMOGRAPHIC STATISTICS LAST TEN FISCAL YEARS









City of Victorville		Ir	Personal ncome (in	Unemployment	Per Capital				
Fiscal Year	<u>Population</u>	<u>th</u>	<u>ousands)</u>	Rate*	Personal Income				
2008	106,716	\$	1,894,034	9.7%	\$	17,748			
2009	109,268	\$	1,893,544	15.7%	\$	17,329			
2010	112,097	\$	1,802,296	17.1%	\$	16,078			
2011	119,059	\$	1,935,423	15.8%	\$	16,256			
2012	120,368	\$	1,926,731	11.6%	\$	16,007			
2013	120,590	\$	1,966,582	10.1%	\$	16,308			
2014	120,485	\$	1,936,917	8.6%	\$	16,076			
2015	123,510	\$	1,898,511	6.9%	\$	15,371			
2016	123,565	\$	1,910,290	6.1%	\$	15,459			
2017	123,565	\$	2,001,567	7.1%	\$	16,198			

Source: HdL Coren & Cone; Decennial Census Data, CA State Department of Finance, CA EDD

### CITY OF VICTORVILLE FULL-TIME AND PART-TIME CITY EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS\*

<u>Fiscal Year</u>													
	2009**	2010***	2011****	2012	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>			
<u>Function</u>													
General government****	104	66	122	71	71	72	71	72	73	77			
Public Safety*	28	1	0	0	1	1	0	0	0	1			
Public Works**	205	156	85	113	124	114	108	110	113	116			
Community Development	14	14	11	11	4	4	4	4	4	4			
Community Services	200	137	83	110	110	104	112	75	75	82			
Airport	27	22	19	23	21	24	26	25	26	26			
Municipal Utilities**	0	0	0	0	0	0	0	0	0	0			
Water***	61	81	55	60	56	50	53	57	63	66			
Total	630	177	375	388	387	360	37/	3/13	35/	372			

<sup>\*</sup> Only includes Fire Services. Some of the Fire Services' staff moved to the County during fiscal year 2009 as part of the contract services. In fiscal year 2018, fire staff were added for start up of new City fire department.

Source: City of Victorville Administrative Services - Finance Divison.

<sup>\*\*</sup> Municipal utilities staffs became part of Public Works department during fiscal year 2009.

<sup>\*\*\*</sup>Billing staff in General government became part of Water department during fiscal year 2010.

<sup>\*\*\*\*\*</sup>Billing and Customer Services staff moved to General Government, Finance during fiscal year 2011.

## CITY OF VICTORVILLE OPERATION INDICATORS BY FUNCTION LAST TEN FISCAL YEARS

Fiscal Year											
<u>Function</u>	2009	2010	2011	2012	<u>2013</u>	<u>2014</u>	2015	<u>2016</u>	<u>2017</u>	<u>2018</u>	
Public Safety											
Police											
Physical arrests	5,066	5,176	5,217	4,202	4,096	4,965	5,389	5,194	5,716	5,733	
Traffic Violations	5,472	5,164	7,770	7,828	9,404	8,649	6,759	4,070	5,561	3,635	
Public works											
Street Maintenance											
Potholes repaired (number)	2,648	5,448	2,949	3,004	3,124	4,198	3,832	4,138	5,667	7,427	
Graffiti removal (locations)	7,126	8,442	5,460	12,460	14,708	8,605	5,687	4,708	2,824	3,116	
Streets sweeping (tons)	2,532	2,296	2,672	1,862	1,907	1,598	1,782	1,687	1,627	1,544	
Sanitation											
Refuse collected (tons/day)	172	180	187	177	166	181	182	202	206	210	
Recyclables collected (tons/day)	36	33	32	31	28	31	32	33	32	32	
Community Services											
Park and Recreation											
Athletic field permits issued	4,597	3,891	4,023	4,970	6,788	7,357	5,970	5,905	6,310	5,785	
Community center enrollments	43,216	39,636	36,385	30,193	30,915	32,156	31,384	29,958	25,343	19,518	
Facilities rental used	2,695	2,299	1,794	1,819	2,062	2,051	2,036	2,388	2,469	2,252	
Water											
Water Consumption (in hundred											
cubic feet)											
Residential	6,926,769	6,372,920	5,790,730	6,617,018	6,198,485	6,236,913	5,991,545	5,191,845	5,505,636	5,722,934	
Multi Residential	540,834	497,588	452,131	516,645	483,968	486,970	467,812	405,373	444,737	490,302	
Commercial	1,716,107	1,578,886	1,434,647	1,639,355	1,535,667	1,545,194	1,484,402	1,286,280	1,357,027	1,587,468	
Institutional	520.032	478,450	434,742	496,774	465.354	468.241	449,819	389.782	437,698	470,500	
Irrigation	696,843	641,124	582,554	665,678	623,574	627,442	602,757	522,308	491,157	471,954	
Fire service	63	41	27	16	22	51	43	50	94	148	
Recycled	-		-	-	-	31,681	407,194	274,824	127,752	205,354	
Total	10,400,648	9,569,009	8,694,831	9,935,486	9,307,070	9,396,492	9,403,572	8,070,462	8,364,101	8,948,660	
Total	10,400,040	3,303,003	0,004,001	3,303,400	3,007,070	3,030,432	3,400,572	0,070,402	0,004,101	0,040,000	
Water Sold (in acre feet)	23,877	21,967	19,961	22,809	21,366	21,499	20,653	17,896	19,201	20,543	
Number of Customer Connections											
Residential	28,559	31,043	31,487	31,694	32,145	32,582	32,841	32,884	32,650	32,386	
Multi Residential	189	192	192	192	195	195	195	198	197	776	
Commercial	1,032	1,043	1,057	1,058	1,059	1,062	1,064	1,066	1,074	1,099	
Institutional	202	202	203	203	204	204	205	206	207	169	
Irrigation	233	234	234	235	235	235	236	236	239	266	
Fire service	552	553	554	554	554	554	555	555	564	580	
Recycled						2	2	2	2	4	
Total	30,767	33,267	33,727	33,936	34,392	34,834	35,098	35,147	34,933	35,280	
Average Daily Consumption (in thousands of gallons)	21,316	19,611	17,820	20,362	19,074	19,258	19,272	16,540	17,142	16,917	
Estimated Population	106,368	115,570	117,212	117,978	119,658	121,275	122,233	121,419	121,608	122,699	
Per Capita Average Daily Consumption (in gallons)	200	170	152	173	159	159	158	136	141	138	
Rainfall in inches	4.37	7.81	2.32	1.90	2.75	1.67	0.92	5.69	4.92	0.69	

Source: City of Victorville departments
Note: Indicators are not available for the general government function.

## CITY OF VICTORVILLE OPERATION INDICATORS BY FUNCTION LAST TEN FISCAL YEARS

## **Principal Water Rates**

					Fisc	al '	<u>Year</u>							
		2009	2010	 2011	2012		2013	2014	2015	2016*	2017		2018	
Consumption (per hundred	cub	ic feet)												
Standard Domestic Construction Flow Untreated Well Recycled Public Benefit	\$	1.34 2.15 0.46 0.88 0.54	\$ 1.47 2.36 0.50 0.88 0.59	\$ 1.47 2.36 0.50 0.88 0.59	\$ 1.47 2.39 0.50 0.88 0.59	\$	1.53 2.47 0.52 0.92 0.61	\$ 1.53 2.47 0.52 0.92 0.61	\$ 1.53 2.47 0.52 0.92 0.61	\$ 1.75 2.77 0.60 1.05	\$	1.75 2.77 0.60 1.05	\$	1.88 2.94 0.64 1.13
Monthly Service Fee														
Monthly per average														
daily use 0.00-0.26 Monthly per average	\$	13.00	\$ 15.00	\$ 16.50	\$ 16.50	\$	17.25	\$ 17.25	\$ 17.25	\$ -	\$	-	\$	-
daily use 0.27-1.17 Monthly per average		14.00	16.00	17.50	17.50		18.25	18.25	18.25	-		-		-
daily use 1.18-6.60 Monthly per average		28.00	32.00	35.00	35.00		36.50	36.50	36.50	-		-		-
daily use > 6.60		100.00	115.00	125.00	125.00		130.50	130.50	130.50	-		-		-
3/4 inch meter	\$	-	\$ _	\$ -	\$ _	\$	_	\$ _	\$ _	\$ 11.78	\$	11.78	\$	12.23
1 inch meter		-	-	-	-		-	-	-	18.59		18.59		19.30
1 1/2 inch meter		-	-	-	-		-	-	-	35.62		35.62		36.99
2 inch meter		-	-	-	-		-	-	-	56.06		56.06		58.21
3 inch meter		-	-	-	-		-	-	-	110.56		110.56		114.80
4 inch meter		-	-	-	-		-	-	-	171.88		171.88		179.47
6 inch meter		-	-	-	-		-	-	-	342.19		342.19		355.32
8 inch meter		-	-	-	-		-	-	-	955.34		955.34		991.99
> 8 inch meter		-	-	-	-		-	-	-	1,432.23	•	1,432.23	1	,487.17
Fire Service Fee														
1 inch meter	\$	10.00	\$ 10.00	\$ 10.00	\$ 10.00	\$	10.00	\$ 10.00	\$ 10.00	\$ 2.69	\$	2.69	\$	2.82
2 inch meter		10.00	10.00	10.00	10.00		10.00	10.00	10.00	5.19		5.19		5.48
2 1/2 inch meter		10.00	10.00	10.00	10.00		10.00	10.00	10.00	5.19		5.19		5.48
3 inch meter										9.50		9.50		10.06
4 inch meter		10.00	10.00	10.00	10.00		10.00	10.00	10.00	17.45		17.45		18.50
6 inch meter		10.00	10.00	10.00	10.00		10.00	10.00	10.00	37.88		37.88		40.21
8 inch meter		10.00	10.00	10.00	10.00		10.00	10.00	10.00	65.13		65.13		69.16
> 8 inch meter		10.00	10.00	10.00	10.00		10.00	10.00	10.00	101.45		101.45		107.75

Source: Victorville Water District
\* In 2016, the Water District changed billing method from Monthly Service Fee by usage to Monthly Service Fee by meter size.

## CITY OF VICTORVILLE CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN FISCAL YEARS

## Fiscal Year

<u>FISCAL TEAL</u>											
<u>Function</u>		2009	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
Public Safety											
Police:											
Sta	ations	1	1	1	1	1	1	1	1	1	1
Pa	atrol Units	52	52	52	52	52	52	52	52	55	54
Fire Sta	ations	6	6	6	6	6	6	6	5	5	5
Public Works	•										
Highwa	ys and streets:										
Sti	reets (miles)	448	448	448	448	448	448	448	449	449	449
Sti	reetlights	335	356	364	376	376	392	392	396	404	408
Tra	affic Signals	72	78	182	83	83	87	87	88	90	91
Sewer:											
Sa	anitary sewers (miles)	411	415	416	419	419	419	419	440	740	1,040
Sto	orm sewers (miles)	471	471	472	473	473	473	473	473	473	1,073
Nι	umber of treatment plants	1	1	1	2	2	2	2	2	2	2
Nι	umber of service connections	36,009	36,733	31,384	37,081	40,226	40,152	40,029	40,092	40,551	41,232
Community Services											
Pa	arks acreage	263	263	263	263	263	263	263	263	180	180
Pa	ark	18	18	18	18	18	18	18	18	19	19
Go	olf Courses	2	2	2	1	1	1	1	1	1	1
Sv	vimming pools	2	2	2	1	1	1	1	1	1	1
Te	ennis courts	6	6	6	6	6	6	6	6	6	6
Co	ommunity Centers	6	6	6	6	6	6	6	6	7	7
Airport											
Ru	unway length (miles)	5	5	5	5	5	5	5	5	5	5
Se	ewer pipeline	25	25	25	25	30	30	30	30	30	30
	umber of hangars	25	25	25	25	26	26	26	26	26	26
Nι	umber of buildings	45	47	47	47	52	52	52	52	52	52
Water											
	ater Production in Acre feet	24,597	23,160	22,900	23,520	23,518	23,830	22,030	20,905	22,476	24,383
Do	omestic Water Tanks (Reservoirs)	26	26	26	26	26	26	26	26	26	26
	omestic Storage in Millions of Gallons	74	74	74	74	74	74	74	74	74	74
Re	ecycled Water Tanks (Reservoirs)				1	1	1	1	1	1	1
Re	ecycled Storage in Millions of Gallons				1	1	1	1	1	1	1
	ells	32	32	32	32	32	32	32	32	32	32
Pip	peline - Linear Feet (in thousands)	3,666	3,666	3,666	3,666	3,666	3,666	3,666	3,666	3,666	3,666
	peline - Miles	694	694	694	694	694	694	694	694	694	694
	ooster Pumping Stations	4	4	4	4	4	4	4	4	4	4
Pr	essure Regulating Stations	3	3	3	3	3	3	3	3	3	3

Source: City of Victorville departments
Note: Indicators are not available for the general government function.

