# **MEMORANDUM**

DATE:

MARCH 26, 2024

TO:

COMMUNITY PLANNING AND DEVELOPMENT (CPD)

**GRANTS SUBCOMMITTEE** 

FROM:

SCOTT WEBB W

CITY PLANNER

SUBJECT:

UPDATED STAFF RECOMMENDATIONS AND FUNDING APPLICATIONS

TABLE FOR UNITED STATES DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT (HUD) - OFFICE OF COMMUNITY PLANNING AND

DEVELOPMENT (CPD) FY 2024-2025 ANNUAL ACTION PLAN

**AGENDA ITEM NO. 2** 

#### Staff Recommendation:

That the CPD Grants Subcommittee review all applications received for FY 2024-2025 HUD funding, including Community Development Block Grant (CDBG) and Home Investment Partnership (HOME) funds and make the following recommendations to the City Council:

- A. Recommend the allocation of CDBG/HOME funds as proposed in the attached revised 2024-2025 Community Planning and Development Grant Applications table;
- B. Recommend the continued inclusion of operating restrictions for food distributors/providers, as discussed herein, be incorporated within the associated subrecipient contracts;
- C. Recommend the proposed funding Contingency Measures outlined herein within the 2024-2025 Annual Action Plan;
- D. Recommend the reallocation of available Community Development Block Grant (CDBG) funds as proposed in the attached revised 2024-2025 Community Planning and Development Grant Applications table; and
- E. Recommend the reallocation of available HOME Investment Partnership (HOME) funds as proposed in the attached revised 2024-2025 Community Planning and Development Grant Applications table via a Substantial Amendment to the applicable years Annual Action Plan.

### CDBG and HOME Funding Recommendations:

After the preparation of the Staff Report for the subject item, City staff prepared a revised 2024-2025 Community Planning and Development Grant Applications table (Attachment A) for use by the CPD Grants Subcommittee in determining recommended allocations of available Community Development Block Grant (CDBG) and Home Investment Partnership (HOME) funds. Included in the revised table are recommendations prepared by City staff for possible CDBG/HOME funding allocations as well as reallocations of available funding from previous fiscal years. Additionally, anticipated fiscal year 2024-2025 CDBG/HOME grant allocations are included (Attachment B), which outline the expected new funding available as the final allocations have yet to be released by the U.S. Department of Housing and Urban Development (HUD). Historically, final allocations include slight increases to both the CDBG & HOME allocations compared to previous years. Recommended funding allocations in the updated table include:

- A minimum grant amount of \$10,000 to recommended CDBG public service grantees;
- Funding for at-risk youth and programs designed to provided resources for families with small children and expectant mothers;



- Funding to fair housing services to ensure services are provided to prevent homelessness;
- Funding to food providers with a focus on regional distributors and services directed toward homebound seniors and veterans. Feeding agencies that engage with the homeless population can generally be served in coordination with the regional distributor recommended for funding;
- Funding for medical and behavioral health outreach to the homeless populations;
- No recommendations of funding to utility and/or rental assistance programs given the availability of over \$220,000 in funding from previous grant allocations; and
- Funding to construction projects that: address an unmet need (e.g. housing rehabilitation programs, façade improvement, senior citizen center rehabilitations, code enforcement activities & LMAD Landscaping), and address ongoing previously funded projects (e.g. Wellness Center Renewable Energy).

#### **Food Distributor Operating Restrictions:**

While CDBG/HOME grant funds are typically allocated without specific operating restrictions, allocations in previous years have been awarded in some instances with contract language to ensure funds are spent to serve the City of Victorville residents or are provided in accordance with the City's Zoning Ordinances. In conjunction with last year's 2023-2024 fiscal year recommendations and continuing with the subject 2024-2025 fiscal year recommendations, City staff plans to include the following contract language relating to food distribution activities being funded.

The City of Victorville's Homelessness Strategic Action Plan prioritizes the establishment of strategic partnerships with service providers to proactively house the unsheltered homeless population. With this in mind, it is imperative to establish rules of engagement for partnering food service providers that give direct or indirect aid to the unsheltered homeless in Victorville. This is necessary to achieve the desired outcome of housing the unsheltered and reducing associated environmental impacts.

Subrecipients of CDBG funds and their partnering feeding agencies shall ensure their employees and/or volunteers adhere to the following operating standards when providing direct assistance to unsheltered homeless:

- Service providers shall coordinate mobile food distribution with the Victorville Homeless Engagement Outreach Division of the Code Compliance Department to ensure additional resources are provided to the unsheltered individuals;
- Service providers shall not distribute daily meals from a fixed location unless the food is served and consumed on the premises and all necessary land use, building permits and any applicable permits issued by the San Bernardino County Department of Environment Health have been obtained;
- Service providers shall monitor areas where food has been distributed to collect and dispose of debris associated with the food distribution (e.g. bags, cartons, utensils, food waste).

Subrecipients that distribute food to feeding agencies that serve the Victorville unsheltered homeless population are required to list those agencies in their required CDBG reporting and reimbursement requests. Prior to distributing food to these feeding agencies, subrecipients shall obtain a signed acknowledgment from the feeding agencies to abide by the food distribution requirements listed above. Said acknowledgment(s) shall be provided to the City of Victorville with the CDBG reporting or reimbursement request.

#### **Contingency Recommendations:**

Inasmuch as the final annual allocations for CDBG and HOME funds have not been released by HUD and previous years funding has been subject to increases and/or decreases based upon the final allocations, contingency measures should in place to address adjustments that may be needed should final HUD awards differ from the anticipated allocations being considered. In order to ensure a contingency plan is included in the 2024-2025 Annual Action Plan and reduce the need for unnecessary CPD Grant Subcommittee meetings, City staff proposes the following contingency measures should CDBG/HOME annual allocations be adjusted in the future by HUD.

| 1000                | CDBG Contingency Measures  |
|---------------------|--|
|                     | <ul> <li>Fund Administration to the Maximum 20% of total allocation.</li> </ul>      |
|                     | <ul> <li>Fund Public Service to the Maximum 15% of total allocation.</li> </ul>      |
| Funding             | <ul> <li>Disperse evenly between Moses House Ministries and Symba Center.</li> </ul> |
| Increase            | <ul> <li>Fund Construction to the Minimum 65% of total allocation.</li> </ul>        |
| IIICIEase           | o Disperse in full to City of Victorville Public Works LMAD 3, not to                |
|                     | exceed requested amount, and any additional funding dispersed to                     |
|                     | Façade Improvement Program.  |
|                     | <ul> <li>Fund Administration to the Maximum 20% of total allocation.</li> </ul>      |
| Funding             | <ul> <li>Fund Public Service to the Maximum 15% of total allocation.</li> </ul>      |
| Funding<br>Decrease | <ul> <li>Reduce evenly among awarded projects.</li> </ul>                            |
| Decrease            | <ul> <li>Fund Construction to the Minimum 65% of total allocation.</li> </ul>        |
|                     | <ul> <li>Reduce evenly among awarded projects.</li> </ul>                            |

| BY STATE OF | HOME Contingency Measures   |
|-------------|---|
|             | <ul> <li>Fund Administration to the Maximum 10% of total allocation.</li> </ul>     |
| Funding     | <ul> <li>Fund CHDO to the required 15% of total allocation.</li> </ul>              |
| Increase    | <ul> <li>Fund Housing Activities to the Minimum 75% of total allocation.</li> </ul> |
|             | <ul> <li>Disperse in full to Senior Home Repair Program.</li> </ul>                 |
|             | <ul> <li>Fund Administration to the Maximum 10% of total allocation.</li> </ul>     |
| Funding     | <ul> <li>Fund CHDO to the required 15% of total allocation.</li> </ul>              |
| Decrease    | <ul> <li>Fund Housing Activities to the Minimum 75% of total allocation.</li> </ul> |
|             | <ul> <li>Reduce evenly among awarded projects.</li> </ul>                           |

#### Attachments:

Attachment A – 2024-2025 CPD Grant Applications Table w/recommendations

Attachment B - 2024-2025 CDBG/HOME Anticipated Funding

Prepared by: Alex Jauregui, Assistant City Planner

# CPD GRANTS SUBCOMMITTEE ATTACHMENT A

CPD Grant Applications Table w/Recommendations

## 2024-2025 Community Planning and Development Grant Applications

#### **ALLOCATIONS**

| Community Development Block Grant           | \$1,831,396.00 |
|---|----------------|
| Public Service (15%)                        | \$207,209.00   |
| Construction(65%)                           | \$897,908.00   |
| Administration (20%)                        | \$276,279.00   |
| Reallocation                                | \$450,000.00   |
|   |                |
| HOME Investment Partnerships Program        | \$605,850.00   |
| Housing                                     | \$454,388.00   |
| CHDO  | \$90,878.00    |
| Administration (VV Portion only)            | \$30,292.00    |
| Administration (VV Portion to Apple Valley) | \$30,292.00    |

#### PUBLIC SERVICE

|   |   |  | Number of People to |                  | Funding         |                |
|---|---|--|---------------------|------------------|-----------------|----------------|
| Organization Name                         | Project Name  | Brief Description  | be Served           | Amount Requested | Recommendations | Funding Source |
| 1 Assistance League of Victor Valley      | Operation School Bell   | Provide new clothing to underprivileged students K-12  | 250                 | \$32,500.00      | \$10,000.00     | CDBG           |
| 2 Community Health Action Network         | Emergency Assistance Program  | Provide utility assistance for qualified low-income residents  | 100                 | \$40,000.00      | \$0.00          |                |
| 3 CA Route 66 Historic Museum, Inc.       | Route 66 Museum Economic - New Job Creation                                 | Creation and funding of four jobs at the museum  | 4                   | \$64,480.00      | \$0.00          |                |
| 4 Emmanuel's House, Inc.                  | Food Pantry+ Program  | Biweekly distribution of fresh and nonperishable food boxes and prepared hot meals once a month.                       | 3,690               | \$21,101.06      | \$0.00          |                |
| 5 Emmanuel's House, Inc.                  | The Restoration Center  | Resource center provides comprehensive support to homeless including shelter and essential services                    | 10                  | \$23,400.00      | \$0.00          |                |
| 6 Family Assistance Program               | The Fam Spot Program (Youth drop-in center)                                 | Provides homeless and at-risk youth with help in basic care, schoolwork, employment and advocacy                       | 50                  | \$17,000.00      | \$0.00          | CDBG           |
| 7 High Desert Homeless Services           | Homeless Shelter and Homeless Related Services                              | Provide 24-hour residential shelter and supportive services for homeless individuals and families                      | 150                 | \$50,000.00      | \$0.00          |                |
| 8 High Desert Second Chance               | High Desert Food Collaborative  | Food bank serving residents and non-profit feeding agencies  | 25,000              | \$90,000.00      | \$40,000.00     | CDBG           |
| 9 High Desert Second Chance               | High Desert Second Chance Senior and Veteran Program                        | Food delivery to homebound seniors, veterans and health compromised people   | 5,500               | \$18,000.00      | \$10,000.00     | CDBG           |
| 0 Hughes Traning and Development          | Program Services expansion and staffing                                     | Provide housing and life skill training  | 21                  | \$467,940.00     | \$0.00          |                |
| 1 Inland Fair Housing and Mediation Board | Fair Housing Services   | Fair Housing services and landlord/tenant mediation to Victorville residents   | 185                 | \$28,000.00      | \$24,000.00     | CDBG           |
| 2 Legal Aid Society of San Bernardino     | C.A.R.E. Legal Services   | Provide essential legal services to low income and senior residents  | 250                 | \$78,000.00      | \$18,000.00     | CDBG           |
| 3 Leslys CPR                              | Above and Beyond  | Provide resources to residents facing food insecurities, and unemployment. Provide CPR training to youth.              | 6,000               | \$40,000.00      | \$0.00          |                |
| 4 Millionaire Mind Kids                   | Millionaire Mind Kids 2024 Education Enrichment Academies                   | Provide youth and families educational enrichment, scholarships and Civic Engagement academies                         | 50                  | \$15,000.00      | \$0.00          |                |
| 5 Moses House Ministries                  | Resources and Referrals for Families  | Emergency resources and ongoing services to families with small children   | 830                 | \$35,204.00      | \$20,000.00     | CDBG           |
| 6 Mourning Sun Children's Foundation      | Therapeutic Activity Rooms Redesign   | Redesign of several rooms with painting, area rugs, furniture, learning tables, books, games, craft supplies and toys. | 200                 | \$20,000.00      | \$0.00          |                |
| 7 No Drugs America                        | Youth Substance Use, Misuse, and Harm Reduction Educational Program         | Educate, bring awareness and reduce youth substance use and harm through community wide initiative.                    | 500                 | \$10,000.00      | \$0.00          |                |
| 8 Partners Against Violence               | Victim of Violence Program  | Provide crisis intervention, education and safety information for victims of sexual assault                            | 1,400               | \$26,500.00      | \$15,000.00     | CDBG           |
| 9 Rock'n Our Disabilities                 | Arts/Recreational programs for Families with Special Needs and Disabilities | Conduct monthly recreational and arts activities for the special needs population and their families.                  | 180                 | \$14,004.00      | \$0.00          |                |
| 0 Rock'n Our Disabilities                 | Food Relief for Disabled and Families with Special Needs and Disabilities   | Weekly distribution of food to families with disabilities or special needs.  | 200                 | \$12,977.00      | \$0.00          |                |
| 1 Ruth and Naomi Project, Inc.            | Sustenance to Services for Seniors  | Food distribution and delivery directly to at risk seniors   | 1,200               | \$90,216.80      | \$0.00          |                |
| 2 Symba Center                            | Medical and Behavioral Health Services in the Homeless Population           | Medical and Behavioral Outreach Health Services in the Homeless Population   | 55                  | \$60,000.00      | \$30,000.00     | CDBG           |
| 3 The Artisan's House                     | Workshops Training and Administrative Team                                  | Provide skills for job placement, permenant housing and independent living to youths                                   | 40                  | \$20,000.00      | \$0.00          |                |
| 4 Victor Valley Domestic Violence         | A Better Way  | Provide services to victims of domestic violence including emergency shelter and transitional housing                  | 1,200               | \$40,750.00      | \$20,000.00     | CDBG           |
| 5 Women of Noble Character                | A Meal a Day  | Provide food for homeless individuals  | 25                  | \$15,000.00      | \$0.00          |                |
| 6 City of Victorville                     | Motel Voucher Program   | Provide temporary housing for homeless individuals   | 50                  | \$40,000.00      | \$20,209.00     | CDBG           |
|   | Total:  |  |                     | \$1,370,072.86   | \$207,209.00    |                |

#### CONSTRUCTION Allocation - \$897,908 and reallocation - \$450,000 = \$1,347,908

|  |   |   | Number of People to |                  | Funding         |                |
|--|---|---|---------------------|------------------|-----------------|----------------|
| Organization Name                                | Project Name  | Brief Description   | be Served           | Amount Requested | Recommendations | Funding Source |
| 27 CA Route 66 Historic Museum                   | Route 66 Museum Construction/Rehabilitation         | Plan, design and construction of a 1950's themed restaurant and additional bathrooms              |                     | \$405,020.00     | \$150,000.00    | CDBG           |
| 28 Curbside Community Church                     | Curbside Community Church                           | Roof replacement and air conditioning units   |                     | \$400,000.00     | \$0.00          |                |
| 29 Family Assistance Program                     | TAY Tiny Home Village                               | Solar panels for main building  |                     | \$50,000.00      | \$0.00          |                |
| 30 High Desert Homeless Services                 | Homeless Shelterheating and air conditioning        | Replacement of 10 heating and air conditioning units for both buildings                           |                     | \$160,000.00     | \$0.00          |                |
| 31 Victor Valley Community Services Council      | Senior and Disabled Home Repair                     | Performs repairs for health and welfare issues.   |                     | \$36,000.00      | \$30,000.00     | CDBG           |
| 32 Victorville Senior Citizens Club, Inc.        | Parking lot   | Resurface parking lot due to large gaps in asphalt  |                     | \$200,000.00     | \$100,000.00    |                |
| 33 City of Victorville - Code Enforcement        | Blight Abatement                                    | Abatement of illegal dumping, secure vacant structures  |                     | \$180,000.00     | \$50,000.00     | CDBG           |
| 34 City of Victorville - Code Enforcement        | Code Enforcement                                    | Implementation of municipal and state housing codes   |                     | \$683,298.00     | \$150,000.00    | CDBG           |
| 35 City of Victorville - Code Enforcement        | Demolition  | Demolition of unsafe structures   |                     | \$480,000.00     | \$100,000.00    | CDBG           |
| 36 City of Victorville - Economic Development    | Façade Improvement Program                          | Financial assistance in form of a loan to commercial property owners to make façade improvements. |                     | \$300,000.00     | \$300,000.00    | CDBG           |
| 37 City of Victorville - Planning                | Residential Rehabilitation Program                  | Rehabilitation of residential units to address health and safety issues and curb appeal           |                     | \$300,000.00     | \$101,908.00    | CDBG           |
| 38 City of Victorville - Planning                | Wellness Center Fill Station and Water Fountain     | Installation of water fill station and fountain   |                     |                  | \$6,000.00      | CDBG           |
| 39 City of Victorville - Planning                | Wellness Center Solar Panels and Carport            | Installation of solar panels and carport for the Wellness Center                                  |                     | \$500,000.00     | \$210,000.00    | CDBG           |
| 40 City of Victorville - Public Works Department | Brentwood Community Centered Beautification Project | LMAD3 - Installation of Zeroscape, walkways, benches and pet waste stations                       |                     | \$199,940.00     | \$150,000.00    | CDBG           |
| 41 City of Victorville - Public Works Department | Graffiti Abatement                                  | Removal of graffiti within CDBG target areas  |                     | \$10,000.00      | \$0.00          |                |
|  |   |   |                     | 4                | *********       |                |
|  | Request Total:                                      |   | 1                   | \$3,904,258.00   | \$1,347,908.00  |                |

#### HOUSING

|                                      |  |   |                  | Funding           |                |
|--------------------------------------|--|---|------------------|-------------------|----------------|
| Organization Name                    | Project Name   | Brief Description   | Amount Requested | d Recommendations | Funding Source |
| Hughes Training and Development      | Hughes Training and Development Rehabilitation Project | Rehabilitation of main house to include new roof, lead base testing and abatement, ADA access | \$336,760        | 0.00 \$230,847.00 | HOME           |
| Ruth and Naomi Project               | Senior Housing   | Rental of a house in Apple Valley for at risk seniors   | \$105,190        | 0.00 \$0.00       | 1              |
| Volunteers of America of Los Angeles | Affordable housing                                     | Development of 80 3 bedroom units and 20 2 bedroom units                                      | \$454,387        | 7.00 \$0.00       | 1              |
| City of Victorville - Planning       | Senior Home Rehabilitation Program                     | Rehabilitation of residents to address health and safety issues                               | \$400,000        | 0.00 \$223,541.00 | HOME           |
|                                      | Request Total:   |   | \$1,296,337      | 7.00 \$454,388.00 | ,              |

#### CHDO

|   |                   |  |                  | Funding         |                |
|---|-------------------|--|------------------|-----------------|----------------|
| Organization Name                               | Project Name      | Brief Description  | Amount Requested | Recommendations | Funding Source |
| 46 National Community Renaissance of California | Northgate Village | Replacement of roofs, water heaters, balcony beam replacement, sliding glass doors | \$1,165,623.00   | \$719,316.00    | HOME           |
|   |                   |  |                  |                 |                |
|   | Request Total:    |  | \$1,165,623.00   | \$719,316.00    |                |

#### **INELIGIBLE**

| Organization Name           | Project Name  | Brief Description   | Amount R | equested Application type   | Reason         |
|-----------------------------|---|---|----------|-----------------------------|----------------|
| 7 Curbside Community Church | Curbside Community Church                                 | Transitional Assistance, food ministry  | 24       | \$200,000.00 Public Service | Withdrawn      |
| 8 God's Hand Extended       | Community Clothing Closet, Food Connections and Resources | Community clothing closet and food delivery program                           | 250      | \$30,000.00 Public Service  | Submitted late |
| 19 Community Help Hub, Inc. | Enpower Victorville                                       | Provide employment placement and training services                            |          | \$54,500.00 Construction    | Withdrawn      |
| 50 St. Joan of Arc Church   | Parish Center Remodel                                     | Removal of asbestos and replace flooring on the lower portion of the building |          | \$28,800.00 Construction    | Not eligible   |
| 51 St. Joan of Arc Church   | St. Joan of Arc Church                                    | Bathroom repair   |          | \$33,500.00 Construction    | Not eligible   |
| 2 Women of Noble            | Workforce Training Program                                | Program will sell items made by homeless clients such as soap                 | 6        | \$10,000.00 Construction    | Withdrawn      |
| 3 City of Victorville       | City of Victorville Animal Shelter                        | Construction and reconstruction of existing building for an animal shelter    |          | \$535,000.00 Construction   | Not eligible   |
|                             |   |   |          | \$891,800.00                |                |

#### Reallocation

| Organization Name                     | Project Name    | Reason for Reallocation   | Amount       | FY    | Funding Source |
|---------------------------------------|-----------------|---|--------------|-------|----------------|
| High Desert Homeless Services         | Fire Supression | Shelter closed  | \$300,000.00 | 22-23 | CDBG           |
| Route 66 Victor Valley Revitalization | Training Hub    | Subrecipient not able to submit an acceptable program               | \$140,000.00 | 22-23 | CDBG           |
| Somos una Voz Grupo de Apoyo          | Somos uns Voz   | Executive Director declined the grant before the grant year started | \$10,000.00  | 23-24 | CDBG           |
|                                       |                 |   |              |       |                |
|                                       | Request Total:  |   | \$450,000.00 |       |                |

# CPD GRANTS SUBCOMMITTEE ATTACHMENT B

2024-2025
CDBG/HOME Anticipated Funding

# City of Victorville 2024-2025 HUD Allocations

## CDBG Allocation (City of Victorville)

| NAME        | CDBG        |
|-------------|-------------|
| Victorville | \$1,381,396 |

#### **Funding Categories**

Public Service (15%) - \$207,209 Construction (65%) - \$897,908 Administration (20%) - \$276,279

### **HOME Allocation (Consortium)**

| NAME               | ST | Share (\$) | Approx. Share (%) |
|--------------------|----|------------|-------------------|
| VV & AV Consortium | CA | \$911,188  | 100.0%            |
| Victorville        | CA | \$605,850  | 66.49%            |
| Apple Valley       | CA | \$305,338  | 33.51%            |

#### **Funding Categories**

Housing Activities (75%) - \$683,391 CHDO (15%) - \$136,679 Administration (10%) - \$91,118

| Victorville Share (66%) = \$605,850           | Apple Valley Share (34%) = \$305,338          |
|---|---|
| Housing Activities - \$454,388                | Housing Activities - \$229,003                |
| CHDO - \$90,878                               | CHDO - \$45,801                               |
| Administration - \$60,584*                    | Administration - \$30,534                     |
| (*\$45,559 – ½ of Consortium Funds Available, | Administration – Victorville share - \$15,025 |

## Possible CDBG Reallocation for 2024-2025

| Activity Name                         | Reason                                 | Grant Balance for Reallocation |           |
|---------------------------------------|--|--------------------------------|-----------|
| High Desert Homeless Services         | Shelter closed                         | \$300,000                      |           |
| Route 66 Victor Valley Revitalization | Unable to submit an acceptable program | \$140,000                      |           |
| Somos una Voz Grupo de Apoyo          | Declined the grant                     | \$10,000                       |           |
|                                       |  | Total                          | \$450,000 |

# Possible HOME/CHDO Reallocation for 2024-2025

| Original Allocation Fiscal Year | Grant Balance for Reallocation |  |  |
|---------------------------------|--------------------------------|--|--|
| 17-18                           | \$50,648                       |  |  |
| 18-19                           | \$74,303                       |  |  |
| 19-20                           | \$70,244                       |  |  |
| 21-22                           | \$120,601                      |  |  |
| 22-23                           | \$130,162                      |  |  |
| 23-24                           | \$136,679                      |  |  |
| 24-25                           | \$136,679                      |  |  |
|                                 | Total \$719,316                |  |  |